Broads Authority
Planning Committee
9 December 2016
Agenda Item No 11

#### **Broads Local Plan December Bite Size Pieces**

Report by Planning Policy Officer

**Summary:** This report introduces the following topics for the Publication

version of the Local Plan: Land at Chedgrave Assessment, East Marine Plan Assessment and Housing and Economic Land

Availability Assessment.

**Recommendation:** That Members' views are requested.

#### 1 Introduction

- 1.1 This report introduces the following topics for the Publication version of the Local Plan: Land at Chedgrave Assessment, the East Marine Plan Assessment and Housing and Economic Land Availability Assessment.
- 1.2 Members' views are requested to inform the draft policy approach in the Publication version of the Local plan.
- 1.3 It is important to note that this is not necessarily the final text or approach, but is part of the development of the final text. There could be other considerations that come to light between now and the final version being presented to Planning Committee in April 2017.

#### 2 Land at Chedgrave Assessment

2.1 At the Issues and Options stage of the Local Plan, a representation sought a development boundary around the land discussed in the report. This report assesses this request.

#### 3 East Marine Plan Assessment

3.1 Because the East Marine Plan relates to the Broads Authority Executive Area it is prudent to assess the proposals within the Local Plan with the policies of the East Marine Plan.

#### 4 Housing and Economic Land Availability Assessment

4.1 This assessment is typically completed after a call for sites and assesses potential sites to determine their suitability for allocating for an appropriate land use in the Local Plan. The Broads Authority is not proposing to undertake a call for site. The HELAA assesses the allocations which are proposed as part of the Local Plan.

#### 5 Financial Implications

5.1 Generally officer time in producing these policies and any associated guidance as well as in using the policies to determining planning applications.

Background papers: None

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Date of report: 23 November 2016

Appendices: APPENDIX A - Land at Chedgrave Assessment

APPENDIX B - East Marine Plan Assessment

APPENDIX C - Housing and Economic Land Availability Assessment



## <u>Broads Local Plan</u> <u>Land at 21A Church Close, Chedgrave Topic Paper</u> November 2016

#### 1. Introduction

In response to the Broads Local Plan Issues and Options consultation, a request was made to make a development boundary around the garden at 21A Church Close<sup>1</sup>.

#### 2. History

Before the Broads Authority came into being, this property was within the Chedgrave Development Boundary (see Appendix A). Now the land is within the Broads Authority Executive Area where there is no development boundary. The rest of Church Close is within the current Chedgrave Development Boundary (see Appendix B).

A Planning Application<sup>2</sup> was submitted in 2015 for three dwellings in the garden of 21A Church Close. During the initial consultation with stakeholders, there were concerns raised regarding landscaping impact and highways safety. The application was consequently withdrawn.

#### 3. <u>Development Boundary around the garden of 21a Church Close.</u>

There is no Broads Authority development boundary in Chedgrave. The Settlement Study<sup>3</sup> assessed Chedgrave as having some services and facilities. The Development Boundary Topic Paper<sup>4</sup> concluded for Chedgrave that 'In the Site Allocations and Development Policies Local Plan, South Norfolk allocate a site in Loddon for around 200 dwellings and both Chedgrave and Loddon have development boundaries so the settlement as a whole is accommodating some growth in a more appropriate location that the Broads part of the settlement'.

It is not usual practice to draw a development boundary around an individual site. Development boundaries tend to be drawn around an area.

If a development boundary was drawn around 21a Church Close, it is usual practice to not have a property's entire garden in development boundaries. Local Planning Authorities do this as garden land is excluded from the definition of Previously Developed Land and avoid areas where development would not be in keeping with the form and character of the settlement and to avoid back land development. This approach can be seen on the South Norfolk Policy Map relating to Chedgrave where the gardens of the properties to the west of Church Close are not within the Development Boundary (see Appendix B). So if 21A Church Close was part of South Norfolk Local Planning Authority Area, it is likely that the garden would still not be in the Development Boundary.

<sup>&</sup>lt;sup>1</sup> Mr tubby, page 71 of <a href="http://www.broads-authority.gov.uk/">http://www.broads-authority.gov.uk/</a> data/assets/pdf\_file/0005/760829/Local-Plan-Email-Representations-sorted-by-section-April-2016-all-together-final.pdf

<sup>&</sup>lt;sup>2</sup> Reference number BA/2015/0123/FU <a href="http://planning.broads-authority.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=NN5JVZTB01N00">http://planning.broads-authority.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=NN5JVZTB01N00</a>

<sup>&</sup>lt;sup>3</sup> http://www.broads-authority.gov.uk/ data/assets/pdf\_file/0006/764475/Broads-Authority-Settlement-Study-no-hierarchy-in.pdf

<sup>4</sup> http://www.broads-authority.gov.uk/planning/planning-policies/development/future-local-plan

It is important to note that this approach is one which the Authority takes when drawing development boundaries. Using the Oulton Broad Development Boundary as an example (Appendix C), gardens have been removed.

#### A development boundary around the garden of 21A Church Close is not recommended.

#### 4. Allocating land for development

Another approach that could be used in such circumstances is to allocate a site for development or change. The Authority would then list criteria that proposals for development on the site will be required to address.

It is important to note that a planning application was submitted and then withdrawn relating to three dwellings at 21 A Church Close. As part of the consultation, there were landscape concerns as well as highways concerns. Design advice was not given as the application was withdrawn but that there could be some design concerns relating to development in this area.

The highways authority (Norfolk County Council) and landscape officer have since been contacted for their thoughts in relation to allocating land for one dwelling at 21 A Church Close.

The Highways Authority stated that the access is a cause of concern. The Landscape Officer considers the site is an important buffer between the Broads and the built up area and the mature trees in the area could be affected by development. There is also concern of urbanising this area, especially with the vehicular access to where the house is proposed. These concerns are along the same lines as was submitted to the withdrawn application.

With such advice, it is not easy to allocate land in this location. Whilst these issues are potentially surmountable, there is much uncertainty surrounding these issues which are likely to affect the deliverability of a policy which allocated land in this location.

#### An allocation for one dwelling in the garden of 21A Church Close is not recommended.

#### 5. Housing Need

Furthermore, all Local Planning Authorities need to work out their Objectively Assessed Housing Need. The Central Norfolk Strategic Housing Market Assessment identifies a need for the Broads Authority. On assessing the current allocations, sites with planning permission as well as sites delivered since 2012, it is apparent that within the Central Norfolk Housing Market Area (which South Norfolk and therefore Chedgrave is in), the Authority has exceeded this need by 44% (see table at Appendix D). The Authority therefore does not have a residual number of dwellings that it needs to find sites to deliver. The Authority therefore has no need to allocate sites that may not be acceptable because of the impacts they could result in.

## The Authority does not need to allocate land for any more dwellings in the Local Plan (above that which are already allocated).

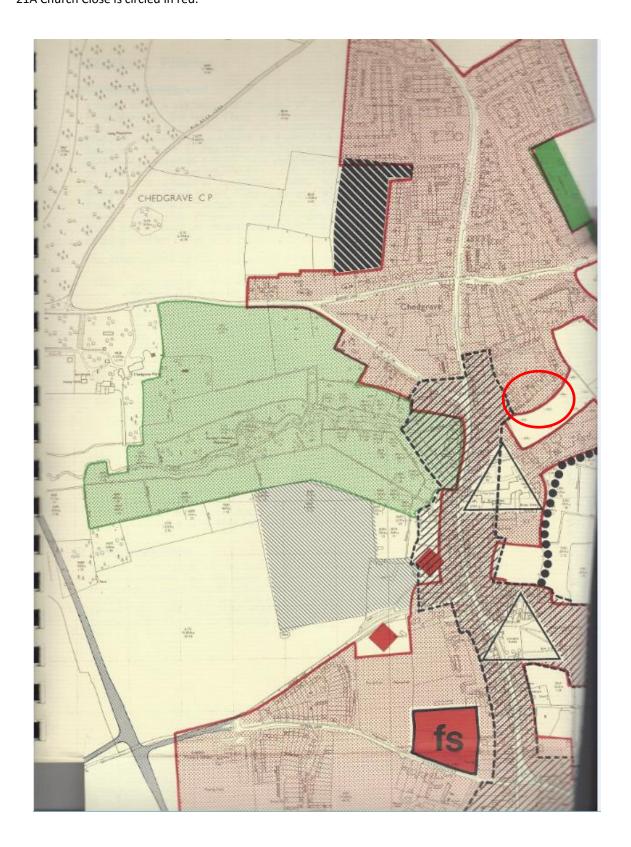
#### 6. Conclusion

A Development Boundary or allocation is not recommended for 21A Church Close for the reasons set out within this Topic Paper.

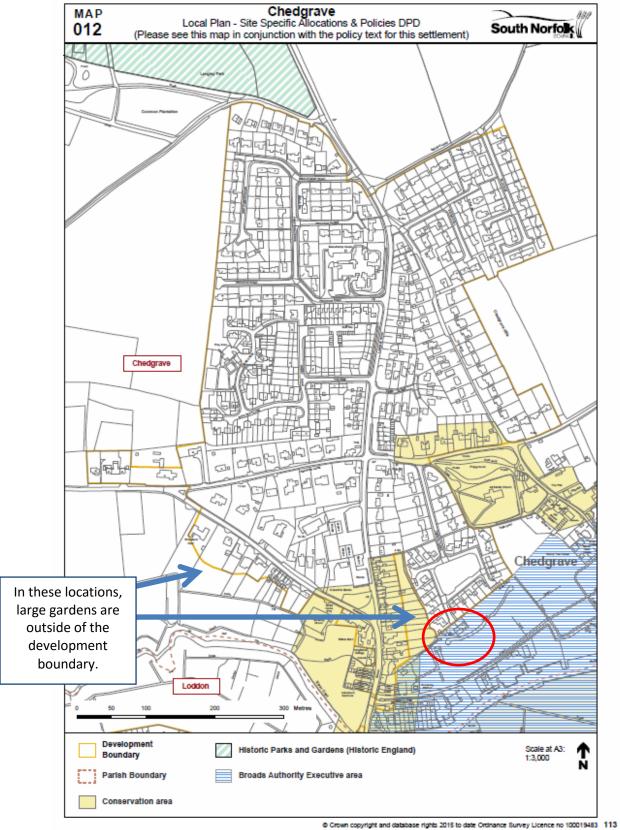
It is intended to write to the owner of 21A Church Close to set out the reasons for non-allocation. They are also on the Local Plan contact database and will receive notice of the consultation on the Preferred Options.

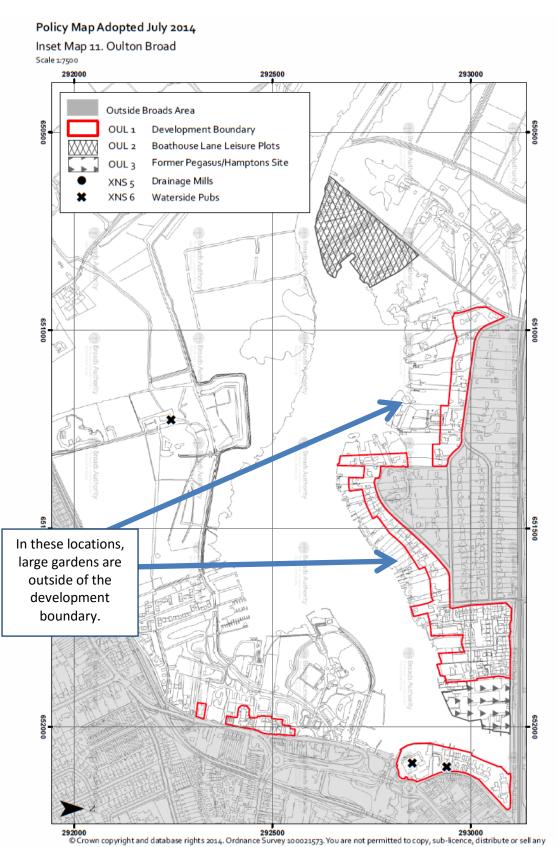
The owner of 21A Church Close may wish to take on board the advice offered from the Highways Authority and Landscape Officer to propose an alternative more suitable scheme in another part of the general area. They may also wish to take advantage of the Authority's free pre-application advice. That is to say that they are entitled to and may wish to try again through the planning application route, with a different scheme. Of course, permission cannot be guaranteed. The land is outside of a development boundary and any proposals would need to fully justify why it should still be permitted even though it is outside of the development boundary.

<u>Appendix A: 1978 Local Plan – Loddon and Chedgrave</u> Showing 21A Church Close with the development boundary. 21A Church Close is circled in red.



Shows areas where large gardens are outside of development boundaries.





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© English Heritage. ©Norfolk County Council. © Broads Authority. The data plotted on this map is derived from the above mentioned sources and is subject to the limitations of the digitising process.

Appendix D: Completions, permissions and allocations versus Objectively Assessed Housing Need.

	Net co	ompletions sir	nce April 2012	(as at June 20	016)	OAN in OAN less		Outstanding allocations not yet	Yet to find	Affordable housing
	Market	Affordable	Second Home	Holiday Home	Total	HMA*	completions in HMA	completed~	(residual)#	delivered
Broadland	0	0	0	0	0			-		13 plus claw back at
North Norfolk	21	0	0	0	21	200	31	-	89	Ditchingham plus
Norwich	27	13	0	0	40			Utilities site - assume 120		any provided on the Utilities Site.
South Norfolk	108	0	0	0	108			-		
Great Yarmouth	8	0	0	0	8	69	61	Hedera House, Thurne - assume 16 Somerton allocation - 1	-44	None provided.
Waveney	1	0	0	0	1	51	50	Pegasus - assume 76	26	Claw back at Pegasus.
	165	13	0	0	178	320	142		71	

So in the Waveney Housing Market area, that is an over-provision of 51% and in the Central Norfolk Housing Market Area, that is an over-provision of 44.5%.

<sup>\* -</sup> as calculated in Central Norfolk SHMA

<sup>~ -</sup> as allocated in the Broads Authority Sites Specifics Local Plan 2014

<sup># -</sup> green means over provision and red means residual need



## East Inshore and East Offshore Marine Plans assessment against the Broads Local Plan proposals. November 2016

The following table assess the vision, objectives and policies of the East Inshore and Offshore Marine Plans and how they compare with the proposals within the Local Plan.

The East Inshore and Offshore Marine Plan can be found here: <a href="https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/312496/east-plan.pdf">https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/312496/east-plan.pdf</a>

In general, the Broads Local Plan is in conformity with the Marine Plans for the area.

East Inshore and East Offshore Marine Plans	Broads Local Plan
By 2034, sustainable, effective and efficient use of the East Inshore and East Offshore Marine Plan Areas has been achieved, leading to economic development while protecting and enhancing the marine and coastal environment, offering local communities new jobs, improved health and well-being. As a result of an integrated approach that respects other sectors and interests, the East marine plan areas are providing a significant contribution, particularly through offshore wind energy projects, to the energy generated in the United Kingdom and to targets on climate change	The vision seeks to balance the needs of the economy, society and environment which is generally reflected in the Broads Plan vision.
Objective 1 To promote the sustainable development of economically productive activities, taking account of spatial requirements of other activities of importance to the East marine plan areas.  Policy EC1 Proposals that provide economic productivity benefits which are additional to Gross Value Added currently generated by existing activities should be supported.  Objective 2 To support activities that create employment at all skill levels, taking account of the spatial and other requirements of activities in the East marine plan areas.  Policy EC2 Proposals that provide additional employment benefits should be supported, particularly where these benefits have the potential to meet employment needs in localities close to the marine plan areas.	The Local Plan generally supports a prosperous economy and supports promoting skills (including traditional skills) as well.

East Inshore and East Offshore Marine Plans	Broads Local Plan	
Objective 3 To realise sustainably the potential	There is a renewable energy section of the Local	
of renewable energy, particularly offshore wind	Plan. The policy relating to utilities infrastructure	
farms, which is likely to be the most significant	is or relevance as well. The issue of cabling as	
transformational economic activity over the next	discussed later in the document would be of	
20 years in the East marine plan areas, helping to	relevance in relation to landscape character.	
achieve the United Kingdom's energy security		
and carbon reduction objectives.		
Policy EC3 Proposals that will help the East	Refers to off shore so not relevant to the Local	
marine plan areas to contribute to offshore wind	Plan. The issue of cabling as discussed later in	
energy generation should be supported.	the document would be of relevance in relation	
energy generation energies to support	to landscape character.	
Objective 4 To reduce deprivation and support	There is a Local Plan policy relating to health and	
vibrant, sustainable communities through	wellbeing.	
improving health and social well-being		
Policy SOC1 Proposals68 that provide health and	The Coast policy enables access to the coastal	
social well-being benefits including through	areas of the Broads. There is a Local Plan policy	
maintaining, or enhancing, access to the coast	relating to health and wellbeing.	
and marine area should be supported.		
Objective 5 To conserve heritage assets,		
nationally protected landscapes and ensure that		
decisions consider the seascape of the local area.		
Policy SOC2 Proposals that may affect heritage		
assets should demonstrate, in order of		
preference: a) that they will not compromise or		
harm elements which contribute to the		
significance of the heritage asset b) how, if there		
is compromise or harm to a heritage asset, this		
will be minimised c) how, where compromise or		
harm to a heritage asset cannot be minimised it		
will be mitigated against or d) the public benefits		
for proceeding with the proposal if it is not		
possible to minimise or mitigate compromise or	The Broads Local Plan has a strong stance on	
harm to the heritage asset	landscape character and heritage assets.	
Policy SOC3 Proposals that may affect the		
terrestrial and marine character of an area		
should demonstrate, in order of preference: a)		
that they will not adversely impact the terrestrial		
and marine character of an area b) how, if there		
are adverse impacts on the terrestrial and		
marine character of an area, they will minimise		
them c) how, where these adverse impacts on		
the terrestrial and marine character of an area		
cannot be minimised they will be mitigated		
against d) the case for proceeding with the		
proposal if it is not possible to minimise or		
mitigate the adverse impacts		
Objective 6 To have a healthy, resilient and		
adaptable marine ecosystem in the East marine	The Local Plan holds a strong stance on	
plan areas.	biodiversity.	
Policy ECO1 Cumulative impacts affecting the		

East Inshore and East Offshore Marine Plans	Broads Local Plan
ecosystem of the East marine plans and adjacent	-
areas (marine, terrestrial) should be addressed in	
decision-making and plan implementation.	
Policy ECO2 The risk of release of hazardous	Could refer to areas with the Broads. No specific
substances as a secondary effect due to any	Local Plan policy on this, but protocols in place at
increased collision risk should be taken account	the Broads Authority for such eventualities.
of in proposals that require an authorisation.	,
Objective 7 To protect, conserve and, where	
appropriate, recover biodiversity that is in or	
dependent upon the East marine plan areas.	
Policy BIO1 Appropriate weight should be	
attached to biodiversity, reflecting the need to	The Local Plan holds a strong stance on
protect biodiversity as a whole, taking account of	biodiversity.
the best available evidence including on habitats	
and species that are protected or of	
conservation concern in the East marine plans	
and adjacent areas (marine, terrestrial).	
Policy BIO2 Where appropriate, proposals for	Similar approach in the Local Plan. The Broads
development should incorporate features that	Authority has a Biodiversity Enhancements
enhance biodiversity and geological interests.	Guide,
Objective 8 To support the objectives of Marine	In general the Local Plan seeks to support these
Protected Areas (and other designated sites	objectives as set out in this table.
around the coast that overlap, or are adjacent to	
the East marine plan areas), individually and as	
part of an ecologically coherent network.	
Policy MPA1 Any impacts on the overall Marine	
Protected Area network must be taken account	In general the Local Plan supports this policy. No
of in strategic level measures and assessments,	policies in the Local Plan harm the Marine
with due regard given to any current agreed	Protected Area network.
advice121 on an ecologically coherent network.	
Objective 9 To facilitate action on climate change	The Local Plan addresses Climate Change.
adaptation and mitigation in the East marine	
plan areas.	
Policy CC1 Proposals should take account of: •	See Climate Change checklist and flooding
how they may be impacted upon by, and	policies of the Local Plan.
respond to, climate change over their lifetime	
and • how they may impact upon any climate	
change adaptation measures elsewhere during	
their lifetime Where detrimental impacts on	
climate change adaptation measures are	
identified, evidence should be provided as to	
how the proposal will reduce such impacts.	Civilian and the state of the
Policy CC2 Proposals for development should	Similar approach to the Local Plan.
minimise emissions of greenhouse gases as far as	
is appropriate. Mitigation measures will also be	
encouraged where emissions remain following	
minimising steps. Consideration131 should also	
be given to emissions from other activities or	
users affected by the proposal132.	
Objective 10 To ensure integration with other	This table seeks to ensure the Local Plan is

East Inshore and East Offshore Marine Plans	Broads Local Plan	
plans, and in the regulation and management of	consistent with the Marine Plans.	
key activities and issues, in the East marine		
plans, and adjacent areas.		
Policy GOV1 Appropriate provision should be	In general, the landscape character section is of	
made for infrastructure on land which supports	relevance. Where infrastructure on land is	
activities in the marine area and vice versa.	needed and the specific detail could be relevant	
	to the Local Plan and the Broads as a whole. That	
	being said, the Marine Plan does acknowledge	
	the special qualities of the Broads.	
Policy GOV2 Opportunities for co-existence		
should be maximised wherever possible.		
Policy GOV3 Proposals should demonstrate in		
order of preference: a) that they will avoid		
displacement of other existing or authorised (but		
yet to be implemented) activities153 b) how, if	The Local Plan as a whole and indeed the Broads	
there are adverse impacts resulting in	seeks to balance the co-existence of navigation	
displacement by the proposal, they will minimise	with landscape with biodiversity with the	
them c) how, if the adverse impacts resulting in	economy and the community.	
displacement by the proposal, cannot be		
minimised, they will be mitigated against or d)		
the case for proceeding with the proposal if it is		
not possible to minimise or mitigate the adverse		
impacts of displacement		
Policy DEF1 Proposals in or affecting Ministry of	Not aware of such areas in the Broads. Not	
Defence Danger and Exercise Areas should not	relevant to the Local Plan.	
be authorised without agreement from the		
Ministry of Defence.		
Policy OG1 Proposals within areas with existing		
oil and gas production should not be authorised		
except where compatibility with oil and gas	Relaters to off shore so not relevant to Local	
production and infrastructure can be	Plan. The issue of pipelines would be of	
satisfactorily demonstrated.	relevance in relation to landscape character.	
Policy OG2 Proposals for new oil and gas activity		
should be supported over proposals for other		
development.		
Policy WIND1 Developments requiring		
authorisation, that are in or could affect sites		
held under a lease or an agreement for lease		
that has been granted by The Crown Estate for		
development of an Offshore Wind Farm, should		
not be authorised unless a) they can clearly	Relaters to off shore so not relevant to Local	
demonstrate that they will not compromise the	Plan. The issue of cabling as discussed later in	
construction, operation, maintenance, or	the document would be of relevance in relation	
decommissioning of the Offshore Wind Farm b)	to landscape character.	
the lease/agreement for lease has been		
surrendered back to The Crown Estate and not		
been re-tendered c) the lease/agreement for		
lease has been terminated by the Secretary of		
State d) in other exceptional circumstances		
Policy WIND2 Proposals for Offshore Wind Farms		

East Inshore and East Offshore Marine Plans	Broads Local Plan
inside Round 3 zones, including relevant	5,000,000,000,000
supporting projects and infrastructure, should be	
supported.	
Policy TIDE1 In defined areas of identified tidal	Figure 16 seems to show an area off the coast,
stream resource (see figure 16), proposals	but the scale of the map does not allow
should demonstrate, in order of preference: a)	understanding of the distance. Unlikely that any
that they will not compromise potential future	proposals in the Local Plan would affect this
development of a tidal stream project b) how, if	policy. The issue of cabling as discussed later in
there are any adverse impacts on potential tidal	the document would be of relevance in relation
stream deployment, they will minimise them c)	to landscape character.
how, if the adverse impacts cannot be	
minimised, they will be mitigated d) the case for	
proceeding with the proposal if it is not possible	
to minimise or mitigate the adverse impacts	
Policy CCS1 Within defined areas of potential	
carbon dioxide storage,191 (mapped in figure	
17) proposals should demonstrate in order of	
preference: a) that they will not prevent carbon	
dioxide storage b) how, if there are adverse	
impacts on carbon dioxide storage, they will	
minimise them c) how, if the adverse impacts	
cannot be minimised, they will be mitigated d)	Policy seems to refer to sites off shore, so not
the case for proceeding with the proposal if it is	relevant to the Local Plan. That being said, the
not possible to minimise or mitigate the adverse	Local Plan does have policies relating to Climate
impacts	Change and carbon emissions.
Policy CCS2 Carbon Capture and Storage	
proposals should demonstrate that	
consideration has been given to the re-use of	
existing oil and gas infrastructure rather than the	
installation of new infrastructure (either in	
depleted fields or in active fields via enhanced	
hydrocarbon recovery).	
Policy PS1 Proposals that require static sea	
surface infrastructure or that significantly reduce	
under-keel clearance should not be authorised in	
International Maritime Organization designated	
routes.	-
Policy PS2 Proposals that require static sea	
surface infrastructure that encroaches upon	
important navigation routes (see figure 18) should not be authorised unless there are	No aware of any such proposals in the Broads
exceptional circumstances. Proposals should: a)	Authority Executive Area.
be compatible with the need to maintain space	
for safe navigation, avoiding adverse economic	
impact201 b) anticipate and provide for future	
safe navigational requirements where evidence	
and/or stakeholder input allows and c) account	
for impacts upon navigation in-combination with	
other existing and proposed activities 202	
	•

East Inshore and East Offshore Marine Plans	Broads Local Plan
order of preference: a) that they will not Local Plan w	ill impact on ports and harbours.
interfere with current activity and future Policies in th	ne Local Plan do relate to navigation.
opportunity for expansion of ports and	
harbours209 b) how, if the proposal may	
interfere with current activity and future	
opportunities for expansion, they will minimise	
this c) how, if the interference cannot be	
minimised, it will be mitigated d) the case for	
proceeding if it is not possible to minimise or	
mitigate the interference	
Policy DD1 Proposals within or adjacent to No such site	s allocated in the Broads Local Plan.
· · · · · · · · · · · · · · · · · · ·	olicies relating to dredging and
	naterial however, but this policy
	posal areas specifically.
activities b) how, if there are adverse impacts on	,
dredging and disposal, they will minimise these	
c) how, if the adverse impacts cannot be	
minimised they will be mitigated d) the case for	
proceeding with the proposal if it is not possible	
to minimise or mitigate the adverse impacts	
Policy AGG1 Proposals in areas where a licence	
for extraction of aggregates has been granted or	
formally applied for should not be authorised	
unless there are exceptional circumstances.	
Policy AGG2 Proposals within an area subject to	
an Exploration and Option Agreement with The	
Crown Estate226 should not be supported unless	
it is demonstrated that the other development	
or activity is compatible with aggregate Policy likely	refers to such resources out at sea.
extraction or there are exceptional The Local Pla	an does cross refer to Norfolk and
circumstances. Suffolk Mine	erals and Waste policy documents
Policy AGG3 Within defined areas of high and seeks to	prevent sterilisation of known
potential aggregate resource, proposals should resources.	
demonstrate in order of preference: a) that they	
will not, prevent aggregate extraction b) how, if	
there are adverse impacts on aggregate	
extraction, they will minimise these c) how, if the	
adverse impacts cannot be minimised, they will	
be mitigated d) the case for proceeding with the	
application if it is not possible to minimise or	
mitigate the adverse impacts	
	pecifically addresses in the Local
· · · · · · · · · · · · · · · · · · ·	rust of the landscape policies meet
	of this policy.
not achievable, decisions should take account of	
protection measures for the cable that may be	
proposed by the applicant.	
	C
Policy FISH1 Within areas of fishing activity,   Policy likely	refers to large scale fishing. In the
	refers to large scale fishing. In the ing is a popular recreation activity.

East Inshore and East Offshore Marine Plans	Broads Local Plan
activities on, or access to, fishing grounds b)	angling in a positive way.
how, if there are adverse impacts on the ability	
to undertake fishing activities or access to fishing	
grounds, they will minimise them c) how, if the	
adverse impacts cannot be minimised, they will	
be mitigated d) the case for proceeding with	
their proposal if it is not possible to minimise or	
mitigate the adverse impacts	
Policy FISH2 Proposals should demonstrate, in	Not aware of such sites in the Broads Authority
order of preference: a) that they will not have an	Executive Area.
adverse impact upon spawning and nursery	Executive / it ed.
areas and any associated habitat b) how, if there	
are adverse impacts upon the spawning and	
nursery areas and any associated habitat, they	
will minimise them c) how, if the adverse	
impacts cannot be minimised they will be	
mitigated d) the case for proceeding with their	
proposals if it is not possible to minimise or	
1 ' '	
mitigate the adverse impacts	Not accorded to the Durante Action in
Policy AQ1 Within sustainable aquaculture	Not aware of such sites in the Broads Authority
development sites (identified through research),	Executive Area.
proposals should demonstrate in order of	
preference: a) that they will avoid adverse	
impacts on future aquaculture development by	
altering the sea bed or water column in ways	
which would cause adverse impacts to	
aquaculture productivity or potential b) how, if	
there are adverse impacts on aquaculture	
development, they can be minimised c) how, if	
the adverse impacts cannot be minimised they	
will be mitigated d) the case for proceeding with	
the proposal if it is not possible to minimise or	
mitigate the adverse impacts	
Policy TR1 Proposals for development should	General thrust of the Local Plan seeks to protect
demonstrate that during construction and	tourism and reareation.
operation, in order of preference: a) they will not	
adversely impact tourism and recreation	
activities b) how, if there are adverse impacts on	
tourism and recreation activities, they will	
minimise them c) how, if the adverse impacts	
cannot be minimised, they will be mitigated d)	
the case for proceeding with the proposal if it is	
not possible to minimise or mitigate the adverse	
impacts	
Policy TR2 Proposals that require static objects in	This could be of relevance to moorings. Local
the East marine plan areas, should demonstrate,	Plan seeks to protect navigation in various
in order of preference: a) that they will not	policies.
adversely impact on recreational boating routes	
b) how, if there are adverse impacts on	
recreational boating routes, they will minimise	

East Inshore and East Offshore Marine Plans	Broads Local Plan
them c) how, if the adverse impacts cannot be	
minimised, they will be mitigated d) the case for	
proceeding with the proposal if it is not possible	
to minimise or mitigate the adverse impacts	
Policy TR3 Proposals that deliver tourism and/or	Local Plan seeks to support sustainable tourism.
recreation related benefits in communities	
adjacent to the East marine plan areas should be	
supported.	
Objective 11 To continue to develop the marine	Not relevant to the Local Plan.
evidence base to support implementation,	
monitoring and review of the East marine plans.	



## **Broads Authority**

## **Housing and Economic Land Availability Assessment**

#### **November 2016**

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#### 1 Introduction

The purpose of this assessment is to provide information on the range and extent of land which could be considered for development to meet the objectively assessed needs identified for housing and economic development in Norfolk across the period 2016-2036. The Housing and Economic Land Availability Assessment (HELAA) is a key evidence document which supports the preparation of Local Plans. Its purpose is to test whether there is sufficient land to meet objectively assessed need (OAN) and identifies where this land may be located. The HELAA represents just one part of wider evidence and should not be considered in isolation of other evidence.

This HELAA methodology has been agreed by each of the commissioning Local Planning Authorities (LPAs)<sup>1</sup> in line with the Duty to Cooperate and in recognition of the functional housing market and economic market areas and the cross-boundary movement in the markets. **A consistent methodology** across the Norfolk area is considered beneficial and will ensure each LPA prepares its HELAA in a consistent way. This will ensure that each of the individual LPAs understand the level of growth that can be planned for and the areas of each District where the growth could be accommodated. At a more detailed level it will also help the LPAs choose the best individual sites to allocate in Local Plans to meet the growth planned.

The HELAA methodology will apply to the local planning authority areas of:

- Breckland Council;
- Broadland District Council;
- Broads Authority<sup>2</sup>;
- Great Yarmouth Borough Council;
- Borough Council of King's Lynn and West Norfolk;
- North Norfolk District Council;
- Norwich City Council; and,
- South Norfolk Council.

The Consultation for the HELAA methodology was undertaken across the seven districts and the Broads Authority between 21 March and 3<sup>rd</sup> May 2016. In total 25 responses were made with approximately 110 individual comments from developers , landowners and landowners' agents, specific consultees such as Norfolk County Council & Anglian Water and members of the public. The methodology was broadly supported with most comments seeking greater clarity and context.

The HELAA for the Broads Authority assesses sites which will be rolled forward to the Local Plan from the Sites Specifics Local Plan 2014 as well as new regeneration sites. A call for sites has not been completed as the rolled forward sites, permissions and completions since 2012 all meet (and indeed exceed) the Objectively Assessed Housing Need for the Broads<sup>3</sup>.

<sup>&</sup>lt;sup>1</sup> Commissioning Local Planning Authorities (LPAs) are: Breckland District Council, Broadland District Council, Broads Authority, Great Yarmouth Borough Council, Borough Council of King's Lynn and West Norfolk, North Norfolk District Council, Norwich City Council, and South Norfolk District Council.

<sup>&</sup>lt;sup>2</sup> The Broads Authority area includes a small part of Suffolk. Any sites submitted within that area will be assessed using this methodology which is consistent with that used by Waveney District Council.

<sup>&</sup>lt;sup>3</sup> See the Housing Topic Paper for more information: <a href="http://www.broads-authority.gov.uk/">http://www.broads-authority.gov.uk/</a> data/assets/pdf file/0011/817913/Appendix-G-Housing-topic-paper.pdf

The NPPG states some core outputs expected from a HELAA to ensure consistency, accessibility and transparency:

NPPG requirement	Place in this document
a list of all sites or broad locations considered,	The sites are:
cross-referenced to their locations on maps	Hedera Housing Thurne
	Utilities Site, Norwich
	Pegasus, Oulton Broad
	Marina Quays, Great Yarmouth
	Brownfield Land off Station Road, Hoveton
	Loaves and Fishes, Beccles
	Former Queen's Head Pub, St Olaves
an assessment of each site or broad location, in	See each assessment table
terms of its suitability for development,	
availability and achievability including whether	
the site/broad location is viable) to determine	
whether a site is realistically expected to be	
developed and when	
contain more detail for those sites which are	See each assessment table
considered to be realistic candidates for	
development, where others have been	
discounted for clearly evidenced and justified	
reasons	
the potential type and quantity of development	See each assessment table
that could be delivered on each site/broad	
location, including a reasonable estimate of build	
out rates, setting out how any barriers to	
delivery could be overcome and when	Co. A co. and in A. Hansing Trainstant
an indicative trajectory of anticipated	See Appendix A: Housing Trajectory
development and consideration of associated	
risks.	This document will be placed as the Level New
The assessment should also be made publicly available in an accessible form	This document will be placed on the Local Plan website.
available iii all accessible fortii	website.

## 2 Hedera Housing Thurne

Site address: Hedera House, Thurne				
Current planning statu		Allocated in the Sites Specifics Local Plan 2014.		
e.g. with permission, alloca	ted, suggested through the			
Call for Sites etc.  Site Size (hectares)		0.78 hectares		
Greenfield / Brownfie	ld	Brownfield.		
Ownership (if known)		Private		
(private/public etc.)		Private		
Absolute Constraints	Check	-		
Is the site in a				
SPA, SAC, SSSI or Ram	sar	No		
National Nature Reser	rve	No		
Ancient Woodland		No		
Flood risk zone 3b		No		
Scheduled Ancient Mo	onument	No		
<b>Statutory Allotments</b>		No		
Locally Designated Gr	een Space	No		
At risk from Coastal E	rosion	No		
If yes to any of the abo	ove, site will be exclude	ed from further assessment.		
<b>Development Potentia</b>	al			
-		and or town centre use floorspace):		
		x of market and holiday)		
Density calculator		20.5 dwellings per hectare		
Suitability Assessmen				
Constraint	Score	Comments		
Access to site	(red/amber/green)	Vehicles currently access the site. Specifics access		
Access to site		requirements or improvements will be finalised as part		
		of any planning application.		
Accessibility to local		See assessment in Settlement Study		
services and facilities		http://www.broads-		
		authority.gov.uk/ data/assets/pdf_file/0006/764475/Broads-		
		Authority-Settlement-Study-no-hierarchy-in.pdf		
		Generally acceptable although detail regarding		
Utilities		sewerage disposal required.		
Infrastructure				
		The land is holiday accommodation. No known		
ground stability		contamination potential but could be classed as		
•		commercial land.		
		Land in flood zone 3a and 2.		
Coastal Change				
Market		Other than limited services and facilities nearby, has		
Market		than mines services and radifice fically, flas		

Attractiveness		potential to be attractive as a place to visit and live as
Attractiveness		it is a village by the Broads
Impact	Score	Comments
pace	(red/amber/gree	
Nationally and	(100)	
Locally Significant		Whilst in the Broads, the development is in an already
Landscapes		built up area so no negative impact on the landscape
Townscape		or townscape
Biodiversity and		Some designated sites nearby, but away from the
Geodiversity		proposal.
Historic		p. speed.
Environment		
Open Space		
Transport and Roads		See assessment in Settlement Study. Could require use
		of car to access services. No public transport.
		http://www.broads-
		authority.gov.uk/ data/assets/pdf_file/0006/764475/Broads-
		Authority-Settlement-Study-no-hierarchy-in.pdf
Compatibility with		
neighbouring/adjoini		
ng uses		
Local Plan Designation		es as required)
Designation	Policy reference	Comments
Allocated for holiday	THU1	
and enabling market		
housing.		
•	ent (will require lia	ison with landowners)
Is the site being		
marketed?	Planning applicat	ion with the Broads Authority (November 2016).
Add any detail as		
necessary (e.g. where,		
by whom, how much for etc.)		
When might the site	Immediately	✓
be available for	Within 5 years	✓
development (tick as	5-10 years	
appropriate)	10-15 years	
, , ,	15-20 years	
	Comments:	
Estimated annual build		
(including justification		
Comments	- I	l uilt in the same year
Achievability (including	-	
Comments		of services nearby, being a village by the Broads, the
	·	likely be attractive. Detailed viability information will be
	acveroprinent will	many be attractive. Detailed viability information will be

	calculated at Planning Application stage. A Viability Assessment will also	
	accompany the Local Plan. There is no reason to consider this site not	
	achievable.	
Overcoming Constrain	nts	
Comments	Development not able to overcome access constraints. Not aware of plans to	
	provide services and facilities within Thurne.	
Trajectory of develop	ment	
Comments	-	
Barriers to Delivery		
Comments	Ensuring good design.	
Conclusion (e.g. is included in the theoretical capacity)		
Whilst rates poorly on access grounds, site was recommended for inclusion by Planning Inspector of		
the 2014 Sites Specific Local Plan.		

#### Go here for map bundle:

http://www.broads-authority.gov.uk/ data/assets/pdf file/0007/428119/16.-Thurne.pdf

## 3 Utilities Site, Norwich

Site address: Utilities Site, No	rwich	
Current planning status		Allocated in the Sites Specifics Local Plan
e.g. with permission, allocated, su	uggested through the Cal	2014.
for Sites etc.		
Site Size (hectares)		4.64 Hectares
Greenfield / Brownfield		Brownfield.
Ownership (if known)		Private
(private/public etc.)		
Absolute Constraints Check		
Is the site in a		
SPA, SAC, SSSI or Ramsar		No
National Nature Reserve		No
Ancient Woodland		No
Flood risk zone 3b		No
Scheduled Ancient Monumen	t	No
Statutory Allotments		No
<b>Locally Designated Green Spa</b>	ce	No
At risk from Coastal Erosion		No
If yes to any of the above, site	will be excluded from f	further assessment.
Development Potential		
(number of dwellings, hectares of	f employment land or to	wn centre use floorspace):
Mixed use scheme. Potentiall	y 120 dwellings.	
Density calculator		25.9 dwellings per hectare
Suitability Assessment		
Constraint	Score	Comments
	(red/amber/green)	
Access to site		Likely to require a bridge over the river.
Accessibility to local services		Being central to Norwich, there are many
and facilities		services and facilities.
Utilities Capacity		Not aware of any constraints.
Utilities Infrastructure		Two large pylons. Gas pipe.
Contamination and ground		There have been past commercial and
stability		industrial activities. Nothing to suggest this
		cannot be satisfactorily addressed however.
Flood Risk		Flood zone 2
Coastal Change		
Market Attractiveness		Located by a river with access to many services
		and facilities, it is likely to be attractive.
Impact	Score	Comments
	(red/amber/green)	
Nationally and Locally		Whilst in the Broads, this is an urban area of
Significant Landscapes		the Broads and is brownfield land. Appropriate

Townscape		change in this area could enhance the Breeds
Townscape  Riodiversity and Coodiversity		change in this area could enhance the Broads.
Biodiversity and Geodiversity		Semi natural habitat on edge of Norwich. Near
		to County Wildlife Site. Is brownfield land
		which has been unused for some time so
		potential for open mosaic habitat.
Historic Environment		Likely to be of archaeological interest.
Open Space		
Transport and Roads		Access is an important consideration. New
		dwellings and the traffic generated is also
		important to consider. But this is part of a
		wider scheme (if land located in neighbouring
		local planning authorities considered).
Compatibility with		
neighbouring/adjoining uses		
Local Plan Designations (add f	urther lines as requi	ired)
Designation	Policy reference	Comments
Allocated in Sites Specifics	NOR1	
Local Plan 2014.		
Availability Assessment (will	require liaison with	landowners)
Is the site being marketed?	There is a planning	application in for determination (November
Add any detail as necessary	2016)	,
(e.g. where, by whom, how	,	
much for etc.)		
When might the site be	Immediately 🗸	
available for development	Within 5 years	<b>√</b>
(tick as appropriate)	5-10 years	<b>✓</b>
		<b>✓</b>
	15-20 years	
	Comments:	
Estimated annual build out rat		Unknown.
justification):	c (including	Olikilowii.
Comments	Site is part of a wie	ler scheme with other land uses. Being a
Comments	·	<u> </u>
		th interesting history, archaeology and
A abias a bilitas (in also din a sin la ili		dressing these issues could add to the time line.
Achievability (including viabili	T	sha bha bha a and ba ba a sa a sa a sa sa
Comments		nts that need to be overcome (access,
	-	t if they are overcome, the development is likely
	to be attractive. De	evelopment here does seem achievable.
Overcoming Constraints		-
Comments		traffic will be the key constraints. Whilst some
	could be challengir	ng, nothing to say they will be impossible to
	overcome. Archaed	ology and contamination also important.
Trajectory of development		
Comments	-	
		· · · · · · · · · · · · · · · · · · ·

Barriers to Delivery		
Comments Design, access, archaeology, contamination and traffic.		
Conclusion (e.g. is included in the theoretical capacity)		
Note that there is sand and gravel present.		
Generally achievable. Mixed use scheme but planning application suggests 120 dwellings. Does		
contribute to achieving OAN. Continue to allocate in Local Plan.		

#### Go here for map bundle:

http://www.broads-authority.gov.uk/ data/assets/pdf\_file/0007/428092/9.-Thorpe.pdf



## 4 Pegasus, Oulton Broad

Site address: Pegasus, Oulton	Broad	
Current planning status		Allocated in the Sites Specifics Local Plan
e.g. with permission, allocated, su	uggested through the Cal	-
for Sites etc.		
Site Size (hectares)		1.46
Greenfield / Brownfield		Brownfield.
Ownership (if known)		Private
(private/public etc.)		
Absolute Constraints Check		
Is the site in a		
SPA, SAC, SSSI or Ramsar		No
National Nature Reserve		No
Ancient Woodland		No
Flood risk zone 3b		No
Scheduled Ancient Monumen	t	No
Statutory Allotments		No
<b>Locally Designated Green Spa</b>	ce	No
At risk from Coastal Erosion		No
If yes to any of the above, site	will be excluded from j	further assessment.
Development Potential		
(number of dwellings, hectares of	f employment land or to	wn centre use floorspace):
Planning Permission for 76 dw	vellings and some emp	ployment land.
Density calculator		52 dwellings per hectare
Suitability Assessment		
Constraint	Score	Comments
	(red/amber/green)	
Access to site		Potential concern re road and roundabout, but
		development deemed acceptable.
Accessibility to local services		Settlement study concludes that there are
and facilities		many and varied services and facilities.
Utilities Capacity		
Utilities Infrastructure		Substation box in corner of site.
Contamination and ground		
Contamination and ground		Previous use was boatyard and engineering
stability		Previous use was boatyard and engineering works.
•		,
stability		works.
stability Flood Risk		works.
stability Flood Risk Coastal Change	Score	works. Part 2 and part 3a.
stability Flood Risk Coastal Change Market Attractiveness	Score (red/amber/green)	works. Part 2 and part 3a. Good location.
stability Flood Risk Coastal Change Market Attractiveness Impact Nationally and Locally		works.  Part 2 and part 3a.  Good location.  Comments  The site is within the Broads. Change on one
stability Flood Risk Coastal Change Market Attractiveness Impact		works. Part 2 and part 3a.  Good location.  Comments

		depending on the design, the area could
		become more urban.
Townscape		Regenerates a run-down area of the
		settlement.
Biodiversity and Geodiversity		SAC, SPA and SSSI is across the Broad.
Historic Environment		Adjacent to Oulton Broad Conservation Area.
Open Space		
Transport and Roads		Potential concern re road and roundabout, but
		development deemed acceptable.
Compatibility with		There are neighbouring residential properties
neighbouring/adjoining uses		and any development would need to consider
		the impact on those residents.
Local Plan Designations (add	further lines as req	uired)
Designation	Policy reference	Comments
Allocated in the Sites	OUL3	
Specifics Local Plan 2014		
Availability Assessment (will	require liaison with	h landowners)
Is the site being marketed?	Has planning peri	mission and going through pre-commencement
Add any detail as necessary	conditions.	
(e.g. where, by whom, how		
much for etc.)		
When might the site be	Immediately	<b>✓</b>
available for development	Within 5 years	<b>✓</b>
(tick as appropriate)	5-10 years	
	10-15 years	
	15-20 years	
	Comments:	
Estimated annual build out ra	te (including	
justification):		
Comments	All likely to be co	impleted within two years.
Achievability (including viabi	lity)	
Comments	There are some c	onsiderations, but the development is achievable.
Overcoming Constraints		
Comments	There are some c	onstraints to overcome, such as flood risk but this is
	possible.	,
Trajectory of development	·	
Comments	T -	
Barriers to Delivery		
Comments	Flood risk, design	, amenity, contamination.
Conclusion (e.g. is included i		
		loyment land. Continue to allocate in Local Plan as
although has permission, is no		,

Go here for map bundle:

http://www.broads-authority.gov.uk/ data/assets/pdf\_file/0009/428094/11.-Oulton-Broad.pdf

## 5 Marina Quays, Great Yarmouth

Site address: Marina Quays, G	Great Yarmouth	
Current planning status		Allocated in the Sites Specifics Local Plan
e.g. with permission, allocated, so	uggested through the Cal	•
for Sites etc.		
Site Size (hectares)		0.61 hectares
Greenfield / Brownfield		Brownfield.
Ownership (if known)		Private
(private/public etc.)		
Absolute Constraints Check		
Is the site in a		
SPA, SAC, SSSI or Ramsar		No
National Nature Reserve		No
Ancient Woodland		No
Flood risk zone 3b		No
Scheduled Ancient Monumen	t	No
Statutory Allotments		No
Locally Designated Green Spa	ce	No
At risk from Coastal Erosion		No
If yes to any of the above, site	will be excluded from j	further assessment.
Development Potential		
(number of dwellings, hectares o	f employment land or to	vn centre use floorspace):
Allocated for use appropriate	to level of flood risk.	Seeks regeneration of the site.
Density calculator		-
Suitability Assessment		
Constraint	Score	Comments
	(red/amber/green)	
Access to site		The access from Caister Road could be an
		important consideration.
Accessibility to local services		Many services provided in Great Yarmouth.
and facilities		
Utilities Capacity		
Utilities Infrastructure		
Contamination and ground		The site is partly on and near to flood
stability		defences.
Flood Risk		Within flood zone 2 and 3a.
Coastal Change		Note that the site is subject to tides.
Market Attractiveness		Depends on final land use.
1		
Impact	Score	Comments
Impact	Score (red/amber/green)	Comments
Impact  Nationally and Locally		Comments  The site is within the Broads. It is on the

		are empty buildings there. On the other hand,
		depending on the design, the area could
		become more urban.
Townscape		Change will regenerate the site as there are
Townscape		empty buildings there.
Biodiversity and Geodiversity		empty buildings there.
· · · · · · · · · · · · · · · · · · ·		
Historic Environment		
Open Space		
Transport and Roads		The access from Caister Road could be an
		important consideration.
Compatibility with		The site was a tourist hub with social club. An
neighbouring/adjoining uses		important consideration will be amenity issues
		on the nearby residential dwellings as well as
		considering the town park that is adjacent to
		the site.
Local Plan Designations (add f	urther lines as requ	ired)
Designation	Policy reference	Comments
Allocated in the Sites Specific	GTY1	
Local Plan 2014		
Availability Assessment (will	require liaison with	landowners)
Is the site being marketed?	Yes. Pre-application discussions ongoing.	
Add any detail as necessary		
(e.g. where, by whom, how		
much for etc.)		
When might the site be	Immediately	<b>√</b>
available for development	Within 5 years	<b>✓</b>
(tick as appropriate)	5-10 years	<b>✓</b>
	10-15 years	
	15-20 years	
	Comments:	
Estimated annual build out rat	e (including	-
justification):		
Comments	Depends on the fir	nal land use.
Achievability (including viabili	ty)	
Comments		onsiderations as detailed above, but appropriate
		e is considered achievable.
Overcoming Constraints		
Comments	The constraints co	uld be overcome, but the scale of the constraint
	would depend on	
Trajectory of development	1 2 2 2 2 2 2 2 3 1 1	
Comments	_	
Barriers to Delivery		
Comments	Access, flood risk,	design
		<del>-</del>
Conclusion (e.g. is included in	the theoretical cap	Jacity)

Area in need of regeneration/re-use. Is generally achievable. Final land use depends on flood risk, so does not contribute towards any need. Suggest site continues to be allocated in Local Plan.

Go here for map bundle:

http://www.broads-authority.gov.uk/ data/assets/pdf file/0004/428089/6.-Great Yarmouth.pdf



## **6 Brownfield Land off Station Road, Hoveton**

off Station Road, Hov	eton
	Allocation in draft Local Plan.
iggested through the Cal	I
	Former Hotel Cottage site: 0.11Ha
	Former Waterside Rooms: 0.08Ha
	Building next to King's Head: 0.03Ha
	Brownfield.
	Private and various.
	No
ce	No
	No
will be excluded from j	further assessment.
	vn centre use floorspace): ay homes.
Cana	Comments
	Comments
(red/amber/green)	Deposite on final land use and the traffic it
	Depends on final land use and the traffic it
	generates.
	Located in the centre.
	None aware of
	None aware of
	None aware of.
	Unlikely.
	Flood zono 20 and 2
	Flood zone 3a and 2.
	Control singuida le cette e
	Central, riverside location.
	Comments
(. 34, 420., 8.0011)	
	t  ce  will be excluded from f

When might the site be available for development (tick as appropriate)	Within 5 years 5-10 years	✓ ✓ ✓
available for development	Within 5 years 5-10 years 10-15 years	✓ ✓
available for development	Within 5 years 5-10 years	✓ ✓
available for development	Within 5 years	<b>✓</b>
	Illiliculately	
When might the site he		<b>√</b>
much for etc.)	Immediately	
(e.g. where, by whom, how	Not aware.	
Is the site being marketed?  Add any detail as necessary	Not aware.	
	require liaison with	iaiiuowiieisj
None.  Availability Assessment (will	roquire ligican with	landownors)
Designation	Policy reference	Comments
Local Plan Designations (add		
Level Diversity of the	C . I I'	considerations.
		moorings, busy pub so there are some
neighbouring/adjoining uses		to the train station, car parks, open space,
Compatibility with		Depends on final land use, but this is en route
		generates.
Transport and Roads		Depends on final land use and the traffic it
		them/next to them.
Open Space		Note that the sites have open space in front of
land and a second		next to King's Head to have historic merit.
Historic Environment		Historic Environment Officer considers site
Biodiversity and Geodiversity		empty sundings there.
10wiiscape		empty buildings there.
Townscape		Change will regenerate the site as there are
		depending on the design, the area could become more urban.
		empty buildings there. On the other hand,
		hand will regenerate the site as there are
		urban/rural fringe of Hoveton. Change on one

Comments	Flood risk, amenity, design.
Conclusion (e.g. is included in the theoretical capacity)	
Appropriate change on these sites is generally achievable. Sites to be allocated in the Local Plan.	

# **HOVETON** Broads Broads Broads Broads Building next to Kings Head Hotel Former Waterside Rooms Old Broad Hotel Cottage site

## 7 Loaves and Fishes, Beccles

Site address: Loaves and Fishe	es, Beccles			
Current planning status	-	Allocated in the Draft Local Plan.		
e.g. with permission, allocated, su	ggested through the Cal	I		
for Sites etc.				
Site Size (hectares)		0.07Ha		
Greenfield / Brownfield		Brownfield.		
Ownership (if known)		Private		
(private/public etc.)				
<b>Absolute Constraints Check</b>				
Is the site in a				
SPA, SAC, SSSI or Ramsar		No		
National Nature Reserve		No		
Ancient Woodland		No		
Flood risk zone 3b		No		
Scheduled Ancient Monumen	t	No		
Statutory Allotments		No		
Locally Designated Green Spa	ce	No		
At risk from Coastal Erosion		No		
If yes to any of the above, site	will be excluded from j	further assessment.		
<b>Development Potential</b>				
(number of dwellings, hectares of	employment land or to	vn centre use floorspace):		
Leisure uses.				
Density calculator				
Suitability Assessment				
Constraint	Score	Comments		
	(red/amber/green)	••••••		
Access to site	(rea/amber/green/			
	(rea/amber/green)	Accessed directly from a road.		
Accessibility to local services	(rea/amber/green)			
Accessibility to local services and facilities	(rea/amber/green)			
	(rea) amber/green)			
and facilities	(rea) amber/green)	Accessed directly from a road.		
and facilities Utilities Capacity	(rea) amberty green)	Accessed directly from a road.		
and facilities Utilities Capacity Utilities Infrastructure	(rea) amberty green)	Accessed directly from a road.  Not aware of constraints		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground	(rea) amberty green)	Accessed directly from a road.  Not aware of constraints		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability	(rea) amberty green)	Accessed directly from a road.  Not aware of constraints  Non likely.		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability Flood Risk	(rea) amberty greeny	Accessed directly from a road.  Not aware of constraints  Non likely.		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability Flood Risk Coastal Change		Accessed directly from a road.  Not aware of constraints  Non likely.  Flood zone 2 and 3a		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability Flood Risk Coastal Change	Score	Accessed directly from a road.  Not aware of constraints  Non likely.  Flood zone 2 and 3a  Well located, but it has not been used for a		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability Flood Risk Coastal Change Market Attractiveness		Accessed directly from a road.  Not aware of constraints  Non likely.  Flood zone 2 and 3a  Well located, but it has not been used for a number of years.		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability Flood Risk Coastal Change Market Attractiveness	Score	Accessed directly from a road.  Not aware of constraints  Non likely.  Flood zone 2 and 3a  Well located, but it has not been used for a number of years.		
and facilities Utilities Capacity Utilities Infrastructure Contamination and ground stability Flood Risk Coastal Change Market Attractiveness	Score	Accessed directly from a road.  Not aware of constraints  Non likely.  Flood zone 2 and 3a  Well located, but it has not been used for a number of years.  Comments		

Townscape			Change will regenerate the site as there are		
Townscape			empty buildings there.		
Biodiversity and Geodiversity			empty bandings there.		
Historic Environment					
Open Space					
Transport and Roads			Accessed directly from a road.		
Compatibility with			<u> </u>		
neighbouring/adjoining uses			Depends on final land use, but there are		
neighbouring/adjoining uses			residential dwellings nearby. Located between		
Local Dian Designations (add	further lines as requ		the town centre and moorings.		
Local Plan Designations (add	<u>.</u>		<u> </u>		
Designation	Policy reference		Comments		
None.	-				
Availability Assessment (will		ı lan	downers)		
Is the site being marketed?	Not aware.				
Add any detail as necessary					
(e.g. where, by whom, how					
much for etc.)		<b>✓</b>			
When might the site be	Immediately				
available for development		/ithin 5 years ✓			
(tick as appropriate)	5-10 years				
	10-15 years	<b>✓</b>			
	15-20 years				
	Comments:				
Estimated annual build out rat	e (including	Y-			
justification):		K			
Comments	omments Likely to be developed with a year from commencement.				
Achievability (including viabil	ity)				
Comments					
<b>Overcoming Constraints</b>					
Comments					
Trajectory of development					
Comments					
Barriers to Delivery					
Comments					
Conclusion (e.g. is included in	the theoretical ca	pacit	ty)		

#### Map bundle:

http://www.broads-authority.gov.uk/ data/assets/pdf file/0020/814232/Beccles.pdf

## 8 Former Queen's Head Pub, St Olaves

Site address: Former Queen's	Head Pub, St Olaves				
Current planning status		Allocated in the Sites Specifics Local Plan			
e.g. with permission, allocated, suggested	through the Call for Sites etc.	2014.			
Site Size (hectares)		0.66На			
Greenfield / Brownfield		Brownfield.			
Ownership (if known)		Private			
(private/public etc.)					
Absolute Constraints Check					
Is the site in a					
SPA, SAC, SSSI or Ramsar		No			
<b>National Nature Reserve</b>		No			
Ancient Woodland		No			
Flood risk zone 3b		No			
Scheduled Ancient Monumen	t	No			
Statutory Allotments		No			
Locally Designated Green Spa	ce	No			
At risk from Coastal Erosion		No			
If yes to any of the above, site	will be excluded from f	urther assessment.			
Development Potential					
(number of dwellings, hectares of	employment land or too	vn centre use floorspace):			
Final use would be compatible	e with flood risk.				
Density calculator		-			
Suitability Assessment					
Constraint	Score	Comments			
Acces to site	(red/amber/green)				
Access to site		Construction of the control of			
Accessibility to local services		Scores poorly in the settlement study.			
and facilities					
Utilities Capacity					
Utilities Infrastructure		10.29.4			
Contamination and ground		Unlikely.			
stability					
Flood Risk		In flood zone 2 and 3a			
Coastal Change					
Market Attractiveness		Note that it has not been used for a number of			
		years. Located off the main road, but on a			
1		navigable waterway.			
Impact	Score	Comments			
	Score (red/amber/green)				
Nationally and Locally		The site is within the Broads. It is on the			

		empty buildings there. On the other hand,		
		depending on the design, the area could		
		become more urban.		
Townscape		Change will regenerate the site as there are		
		empty buildings there.		
Biodiversity and Geodiversity				
Historic Environment		Near to but separated from the Halvergate		
		Marshes Conservation Area.		
Open Space				
Transport and Roads				
Compatibility with		Fairly isolated location but not far from		
neighbouring/adjoining uses		boatyard and next to the river.		
Local Plan Designations (add	further lines as req	uired)		
Designation	Policy reference	Comments		
Allocated in Sites Specifics	SOL2			
Local Plan 2014				
Availability Assessment (will	require liaison wit	h landowners)		
Is the site being marketed?	Not aware.			
Add any detail as necessary				
(e.g. where, by whom, how				
much for etc.)				
When might the site be	Immediately	<b>✓</b>		
available for development	Within 5 years	<b>√</b>		
(tick as appropriate)				
	10-15 years	✓		
	15-20 years			
	Comments:			
Estimated annual build out ra	te (including	-		
justification):				
Comments	Likely to be devel	loped with a year from commencement.		
Achievability (including viabil	ity)			
Comments	Fairly isolated, bu	ut could be suitable for certain land uses. Generally		
	achievable.	·		
Overcoming Constraints				
Comments	Constraints can b	e overcome. Scale of constraint depends on final		
	land use.			
Trajectory of development	10000			
Comments	-			
Barriers to Delivery				
Comments	Flood risk, isolate	ed. design.		
Conclusion (e.g. is included in		· · · · · · · · · · · · · · · · · · ·		
		ontinue to allocate in Local Plan.		
	.runy acmevable. CC	Situate to anotate in Local Flair.		

Go here for map bundle:

http://www.broads-authority.gov.uk/ data/assets/pdf\_file/0011/428096/13.-St-Olaves.pdf

#### 9 Risk Assessment for each site

The NPPG requires that an overall risk assessment should be made as to whether sites will come forward as anticipated.

Site	Risk to coming forward	Managing the risk
Hedera Housing	Adequate design.	Note that a Planning Application
<u>Thurne</u>		has been submitted at the time
		of writing.
<u>Utilities Site,</u>	Part of a wider scheme with part in	Note that a Planning Application
<u>Norwich</u>	Norwich City Council. Constraints such as	had been submitted but
	contamination. The proposal is to develop	withdrawn. This could reflect the
	Norwich City Council part of the scheme	type of land use proposed on the
	first.	site as a whole.
Pegasus, Oulton	No major risk other than constraints	Permission granted. Pre-
<u>Broad</u>	identified.	commencement conditions being
		discharged at the time of writing.
Marina Quays,	Flood risk and design issues as well as	Positive allocation in Local Plan.
<b>Great Yarmouth</b>	suitable land use for the site. Historically,	Pre-application discussions
	the willingness of the land owner could	ongoing with promoter.
	have been a reason for scheme not	
	coming forward.	
Brownfield Land off	Empty buildings/vacant site/in current	Positive allocation in Local Plan.
Station Road,	use for some time. The willingness of	Discussions with landowner.
<u>Hoveton</u>	landowner could be a reason for the	
	scheme coming forward (and may have	
	been historically).	
Loaves and Fishes,	Has not been in use for some time. The	Positive allocation in Local Plan.
<u>Beccles</u>	willingness of landowner could be a	Discussions with landowner.
	reason for the scheme coming forward	
	(and may have been historically).	
Former Queen's	Isolation of the location could prevent	Positive allocation in Local Plan.
Head Pub, St	change coming forward in this area.	Discussions with landowner.
<u>Olaves</u>		

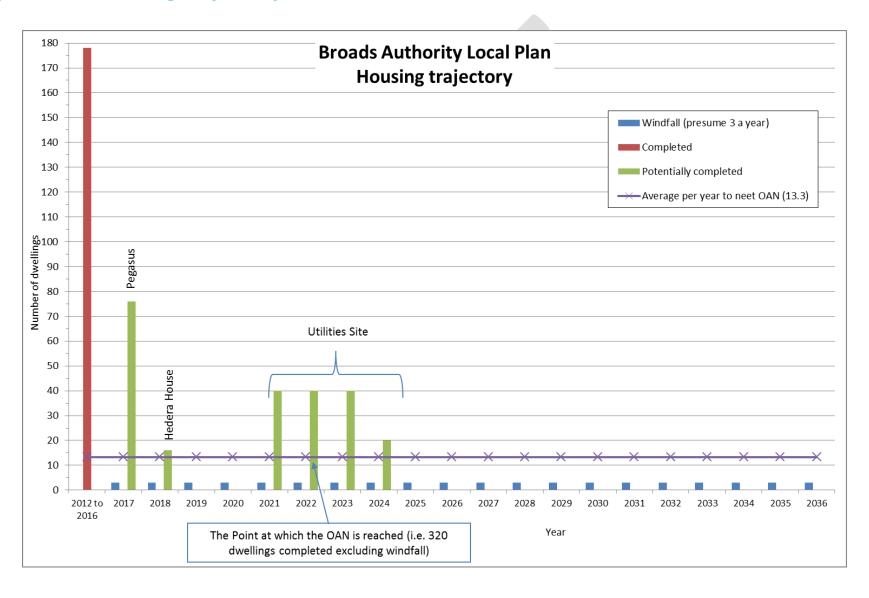
## **10 Housing Trajectory**

The proposed housing trajectory is included at Appendix A. Please note that windfall is not required to meet the Objectively Assessed Housing Need of the Broads. An average windfall of 3 is shown in the trajectory to reflect typical low levels of windfall that could occur over the plan period.

#### 11 Conclusion

Whilst all the sites assessed in this HELAA have constraints, generally these can be addressed to result in an appropriate scheme. Taking the sites allocated for dwellings or mixed use the Objectively Assessed Housing Need of the Broads Authority as a whole is met and indeed exceeded. See table at Appendix B.

## **Appendix A: Housing Trajectory**



## **Appendix B: Meeting the OAN of the Broads.**

	Net completions since April 2012 (as at June 2016)					OAN in	OAN less	Outstanding allocations not yet	Vot to find	Affordable bousing										
	Market	Affordable	Second Home	Holiday Home	Total	HMA*	I completions in I	Outstanding allocations not yet completed~	Yet to find (residual)#	Affordable housing delivered										
Broadland	0	0	0	0	0			-		13 plus claw back at										
North Norfolk	21	0	0	0	21	200	31	-	89	Ditchingham plus										
Norwich	27	13	0	0	40			1		7			7						Utilities site - assume 120	I
South Norfolk	108	0	0	0	108			-		Junies Site.										
Great Yarmouth	8	0	0	0	8	69	61	Hedera House, Thurne - assume 16 Somerton allocation - 1	-44	None provided.										
Waveney	1	0	0	0	1	51	50	Pegasus - assume 76	26	Claw back at Pegasus.										
	165	13	0	0	178	320	142		71											

So in the Waveney Housing Market area, that is an over-provision of 51% and in the Central Norfolk Housing Market Area, that is an over-provision of 44.5%.

<sup>\* -</sup> as calculated in Central Norfolk SHMA

<sup>~ -</sup> as allocated in the Broads Authority Sites Specifics Local Plan 2014

<sup># -</sup> green means over provision and red means residual need