Broads Authority
December 2015
This report is available to view or download on the Authority’s website at:

www.broads-authority.gov.uk

Paper copies of the document are available for inspection or purchase from the Authority’s head office (address below).

Broads Authority, Yare House, 62-64 Thorpe Road, Norwich NR1 1RY
tel: 01603 756076; email: LDF@broads-authority.gov.uk.

Cover photograph:

‘Bittern’ by kind permission of Jackie Dent, the photographer and copyright holder, who is a member of the Broads Authority’s Planning Team
Executive Summary

This Report reviews the year 1st April 2014 until 31st March 2015. The nature and purposes of local planning authority ‘annual’ monitoring reports has changed significantly as a result of new legislation. These reports are no longer submitted to Government, and are now just for the benefit of the planning authority and its public. National output indicators are no longer required to be reported.

- **Local Development Scheme.** The Local Development Scheme (LDS) sets out the Authority’s three year programme for plan preparation. The current Broads Local Development Scheme (version 2) was approved in July 2015.

- **Local Development Plan Document/Local Plan preparation.**
  - Housing
  The Broads’ housing need has been calculated as part of the Central Norfolk Strategic Housing Market Assessment. This was in draft final format as of November 2015.
  - Settlement Hierarchy/Development Boundaries
  A study is underway to assess access to facilities and services by residents in the built up areas of the Broads.
  - Light Pollution/Dark Sky Status
  We have completed a pilot survey of the dark skies in the Broads (March 2015). A new study to assess the entire Broads is underway (as of November 2015).
  - Riverbank Stabilisation and Moorings Guide
  The current has been reviewed and improved and adopted in November 2015.
  - Second Homes and Holiday Homes
  A student has been employed to undertake research into this issue.
  - Economic Development
  A Workshop/meeting was held with Economic Development Officers of the Broads’ constituent district and county councils as well as the LEP in March.
  - Sustainability Appraisal Scoping Report
  The SA Scoping Report was consulted on between October 2014 and 14 November 2014.
  - Statement of Community Involvement
  The current Statement of Community Involvement was adopted by the Broads Authority on 21 November 2014.
  - Existing Policy Review
  All policies of the Core Strategy, Development Management DPD and Sites Specifics Local Plan have been assessed by Development Management Officers.

- **Monitoring Policies and Plans:**
  See page 12 onwards for detail but some highlights are:
  - The majority of the water bodies are moderate or poor in relation to ecological status.
  - Most SSSIs meet their PSA targets.
  - The numbers of private boards has increased but the numbers of hire boats have decreased.

- **Monitoring Planning Permissions:**
  - Outline summary statistics are provided. Approval of 89.3% of the planning and related applications determined during the year is noted (as a percentage of validated applications).
  - 100% of employment and town centre land use on previously developed land.
2 net new dwellings (holiday homes). 0% in development boundary and 50% on previously developed land.
- 577.02 sq m net new employment land.
- 297.04 sq m net loss of Town Centre uses (A class).
- 0 permissions were granted contrary to Environment Agency advice.

**Monitoring Completions**
- 57 dwellings completed.

**Duty to Cooperate:** The Authority continued to liaise and undertake joint work with the other relevant bodies, and in particular with the neighbouring local and county authorities, the Marine Management Organisation and other members of the UK national parks family. Norfolk Local Planning Authorities are working towards a Norfolk Strategic Framework (NSF) to ensure that planning is undertaken strategically and the requirements of the Duty to Cooperate are met.
1. Introduction

1.1. This Annual Monitoring Report assesses the progress of the Broads Local Development Framework/Local Plan during the year 1st April 2014 to 31st March 2015. The legislation covering Monitoring Reports has changed, giving greater flexibility to local planning authorities about the timing and content of the report, and removing the requirement for it to be submitted to the Secretary of State.

1.2. Although as part of these changes the word ‘Annual’ has been removed from the legislative requirements, a report must be made at least every 12 months. The use of the term ‘Annual’ in the title is no longer required but remains relevant for the Broads, and inclusion of the word ‘Planning’ clarifies the content and avoids confusion with various other reports prepared by the Broads Authority.

1.3. Key events during the year affecting the context within which the Authority carries out its functions as a local planning authority are described below. During the 2014/2015 financial year, there were many announcements relating to planning, but they came into effect at the start of the 2015/2016 financial year and thus are not detailed in this AMR.

- The 2012-2037 household projections were published on 27 February
- The Planning Written Ministerial Statement of 25 March significantly affects the types of technical standards local authorities can apply to new housing, such as the Code for Sustainable Homes. Some standards are now being taken forward by new optional Building Regulations. The Government has also introduced a national space standard.
- The Infrastructure Act received royal assent on 12 February.
- The Written Ministerial Statement of 25 March has strengthened the National Planning Policy Framework by encouraging local planning authorities to set maximum parking standards only where absolutely necessary.
- East Marine Plan Areas - from Felixstowe to Flamborough Head – was published on 2 April 2014.
- On 2 March 2015, the government introduced a new national starter home exception site planning policy through a written ministerial statement to provide more discounted, high quality homes for young first time buyers without burdening the tax payer.
- In February 2015, Brandon Lewis announced that neighbourhood planning groups will be able to apply for grant funding from midday tomorrow (Friday 27 February 2015) as part of the £22.5 million programme. Grants can be used to pay for events to engage the local community, print leaflets and to pay for specialist planning expertise. The support programme runs to 2018 and from April it will also provide community groups with technical assistance and expert advice to support new neighbourhood plans and neighbourhood development orders, throughout the process.
- Many sections of the National Planning Policy Guidance were updated.
2. Local Development Framework (Local Plan) Preparation

2.1. Planning Policy Documents in Place at end of March 2015.

2.1.1. At the end of the year under review (March 2015) the Broads Local Development Framework (or Local Plan) comprised the following:

A. Local Development Documents
   - Development Plan Documents -
     i. Core Strategy (adopted Sept 2007)
   - Supplementary Planning Documents –

B. Other Planning Policy Documents
   i. Statement of Community Involvement (March 2008)
   ii. Local Development Scheme (September 2014 but updated in July 2015)
   iii. Annual Monitoring Reports

C. Neighbourhood Plans
   i. Acle Neighbourhood Plan (adopted February 2015)
   ii. Strumpshaw Neighbourhood Plan (adopted July 2014)

2.2. Local Development Scheme (LDS) Progress

2.2.1. The Local Development Scheme for the Broads sets out a 3 year programme for the preparation of new local development documents. The current Local Development Scheme was adopted in September 2014 and since refreshed and version 2 adopted in July 2015. Version 2 is at Figure 1.

2.3. Local Plan Progress

   ➢ Housing
   Case law indicates that the Broads needs an Objectively Assessed Housing Need\(^1\). The Broads is part of three Housing Market Areas.
   o Great Yarmouth – SHMA completed in 2013/14\(^2\)
   o Central Norfolk SHMA ongoing
   o Waveney’s SHMA to be started later in the year

   The Broads Housing Need has been calculated as part of the Central Norfolk Strategic Housing Market Assessment which as of November 2015 was still in draft format.

   ➢ Settlement Hierarchy/Development Boundaries
   A study is underway to assess access to facilities and services by residents in the built up areas of the Broads. Initially a desk-based study, we will then consult with the relevant Parish Councils. The study will be used to indicate and justify a Settlement Hierarchy and thus indicate where there could be Development Boundaries.

   ➢ Light Pollution/Dark Sky Status
   We have completed a pilot survey of the dark skies in the Broads (March 2015). Two areas of the Broads were assessed from land and water: the Coltishall to Horning area and the Whitlingham to Brundall area. The survey used an application on I Phones to assess the quality of the dark sky. As of November 2015, a further study to assess the dark skies of the entire Broads was underway.

   ➢ Riverbank Stabilisation and Mooring Guide.

\(^1\) http://planningguidance.planningportal.gov.uk/blog/guidance/housing-and-economic-development-needs-assessments/the-approach-to-assessing-need/
\(^2\) http://www.great-yarmouth.gov.uk/consumption/groups/publicgybc/documents/article/gybc145976.pdf

An officer level working group with representatives from the various work streams of the Broads (for example heritage, access and navigation) reviewed the existing guide. The final guides were adopted in November 2015.

- **Second Homes and Holiday Homes**
  A student has been employed to undertake research into this issue. The aim of the work is to ascertain holiday home permissions as well as applications for permanent occupation of holiday accommodation.

- **Economic Development**
  A Workshop/meeting was held with Economic Development Officers of the Broads’ constituent district and county councils as well as the LEP in March. This initial meeting was more of a fact finding meeting to start to better understand the economy of the Broads as well as understand links between the Broads and the wider districts.

- **Statement of Community Involvement**
  The current Statement of Community Involvement was adopted by the Broads Authority on 21 November 2014.

- **Sustainability Appraisal Scoping Report**
  The SA Scoping Report was consulted on between October 2014 and 14 November 2014.

- **Existing Policy Review**
  All policies of the Core Strategy, Development Management DPD and Sites Specifics Local Plan have been assessed by Development Management Officers. The assessments have indicated where improvements can be made following lessons learnt from using the policies for a number of years. Policies will either be kept as they are, improved or discarded.

2.4. **Neighbourhood Plans (as of the end of March 2015)**

   a) **Strumpshaw Neighbourhood Plan** was adopted July 2014.
   b) **Acle Neighbourhood Plan** was adopted February 2015.
   c) **Brundall Neighbourhood Plan** pre-submission consultation ended 30 January 2015.
   d) **Salhouse Neighbourhood Plan** was designated a Neighbourhood Area December 2014.
   e) **Oulton Neighbourhood Plan** was designated a Neighbourhood Area January 2015.
**Figure 1: Current LDS (adopted July 2015)**

**Broads Local Plan Local Development Scheme - Version 2 (adopted July 2015)**

<table>
<thead>
<tr>
<th>Production</th>
<th>Consultation (4 weeks)</th>
<th>Refinement and Adoption</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aug-14</td>
<td>Oct-14</td>
<td>Nov-14</td>
</tr>
</tbody>
</table>

**Consultation Database - check**

- Issues and Options Preparation with interim SA
- SA Scoping Report Production
- SA Scoping Report Consultation (5 weeks)
- Initial Internal Thematic Workshops
- Initial DTC Workshops
- Initial Member Workshop (inc Navigation Committee members)
- Evidence Base Production
- Tender for HRA for Local Plan and Broads Plan
- Circulated internally for comment.
- To Head of Planning and Director for comment
- To communications team for proof read
- Navigation Committee
- Planning Committee
- Full Authority

**Initial Parish and Public Workshop/Open Day**

- Issues and Options Consultation and Call for Sites (8 weeks)
- Consultation Analysis
- Preferred Options Local Plan Preparation with SA and HRA
- Further Internal Thematic Workshops
- Further DTC Workshops
- Further Member Workshop (inc Navigation Committee members)
- Internal Circulation
- Navigation Committee, Planning Committee and Full Authority
- Further Parish and Public Workshop/Open Day
- Preferred Options Consultation (6 weeks)
- Consultation Analysis
- Publication Local Plan Preparation with SA and HRA
- Final Internal Thematic Workshops
- Final DTC Workshops
- Final Member Workshop (inc Navigation Committee members)
- Internal Circulation
- Navigation Committee, Planning Committee and Full Authority
- Submission of Local Plan
- Examination of Local Plan
- Adoption of Local Plan

**Broads Local Plan 2015**

- Production
- Production (4 weeks)
- Refinement and Adoption

**Broads Local Plan 2036**

- Production
- Consultation (4 weeks)
- Refinement and Adoption
3. Monitoring of Policies and Decisions

3.1. HOUSING TARGETS

The Authority has no housing or other targets to report on.

3.2. PLANNING APPLICATIONS 01/04/14 to 31/03/15

<table>
<thead>
<tr>
<th>Applications*</th>
<th>Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total number submitted</td>
<td>206</td>
</tr>
<tr>
<td>Validated applications</td>
<td>206</td>
</tr>
<tr>
<td>Approved applications</td>
<td>184</td>
</tr>
<tr>
<td>Refused applications</td>
<td>6</td>
</tr>
<tr>
<td>Withdrawn applications</td>
<td>16</td>
</tr>
</tbody>
</table>

* These totals does not include any Neighbour LPA consultations/ County Matter consultations or Screening/Scoping opinions or Pre-Apps

Approval rate (as a percentage of validated applications) is 89.3%

0 permissions were granted contrary to Environment Agency advice.

The permissions granted facilitated the following changes.

a. Renewable Energy

<table>
<thead>
<tr>
<th>District</th>
<th>Type of Renewable</th>
<th>kW/kWh</th>
</tr>
</thead>
<tbody>
<tr>
<td>Waveney</td>
<td>Air Source Heat Pump</td>
<td>4kW</td>
</tr>
<tr>
<td></td>
<td>Solar Voltaic</td>
<td>8,500 kWh or 10kW(^a)</td>
</tr>
<tr>
<td></td>
<td>Biomass</td>
<td>40kW</td>
</tr>
<tr>
<td>North Norfolk</td>
<td>Biomass</td>
<td>20kW(^b)</td>
</tr>
<tr>
<td>Norwich</td>
<td>Air Source Heat Pumps</td>
<td>6 x 9kW(^c) = 54kW</td>
</tr>
<tr>
<td>Great Yarmouth</td>
<td>Solar Voltaic</td>
<td>91,080kWh or 100 kW(^a)</td>
</tr>
</tbody>
</table>

Total: 228kW

a: estimated system size from [http://www.bowlerenergy.co.uk/solar-pv](http://www.bowlerenergy.co.uk/solar-pv)
b: assumed that this boiler is for a small dwelling. The planning application did not specify the size of the system so 20kW is assumed.
c: Air Source Heat Pump system sizes typically range from 4 to 15kW. The planning application did not specify the size of the system and a median value of 9kW is assumed.

b. Employment Uses (floorspace)


- Broadland B1(a) gained 71.28 sq.m on previously developed land
- Broadland B1 (c) gained 81.74 sq.m from a town centre use (on previously developed land)
- South Norfolk B1 (a) gained 17 sq.m on previously developed land
- North Norfolk B1 (a) lost 43 sq.m to holiday let on previously developed land
- GYBC B1 (a) gained 450sq.m from a public house (250sq.m) (so previously developed land)

Whilst not a town centre use, a development in Broadland was for a net tradable area of retail of 21 sq.m on previously developed land.

c. Town Centre Uses

<table>
<thead>
<tr>
<th></th>
<th>A1 Shops</th>
<th>A2 Financial and Professional</th>
<th>A3 Restaurants and Cafes</th>
<th>A4 Drinking Establishments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Loss</td>
<td>245.74sq.m</td>
<td>-</td>
<td>-</td>
<td>250sq.m</td>
</tr>
<tr>
<td>Gain</td>
<td>198.79sq.m</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Net</td>
<td>-47.04 sq.m</td>
<td>-</td>
<td>-</td>
<td>-250sq.m</td>
</tr>
</tbody>
</table>

- Broadland A1 net gain of 198.79sq.m on previously developed land
- North Norfolk A1 lost 116sq.m to a holiday let
- Broadland A1 lost 81.74sq.m to light industry
- North Norfolk A1 lost 48sq.m to holiday let
- GYBC A4 lost 250sq.m to Office

d. Dwellings

<table>
<thead>
<tr>
<th>Area</th>
<th>Previously Developed Land</th>
<th>Number of dwellings</th>
<th>Number of affordable dwellings</th>
<th>Holiday use?</th>
<th>In or out of development boundary</th>
</tr>
</thead>
<tbody>
<tr>
<td>North Norfolk¹</td>
<td>No</td>
<td>1</td>
<td>0</td>
<td>Yes</td>
<td>Out</td>
</tr>
<tr>
<td>North Norfolk²</td>
<td>Yes</td>
<td>1</td>
<td>0</td>
<td>Yes</td>
<td>Out</td>
</tr>
</tbody>
</table>

a: Dwelling built in garden
b: Conversion of B1a and A1 to holiday let

0% in the development boundary.
50% on previously developed land

e. Replacement Permissions
Whilst these permissions were granted, they are not included in this financial year’s net development figures as they are alterations to the previous scheme or time limit extensions.

- An application in South Norfolk replaces 105 dwelling figure with 107.
- A marquee is replaced by a building as a function room for a hotel.

f. Affordable Housing
   Number of dwellings: zero

g. Development on Previously Developed Land
   100% of employment land use on previously developed land.
   50% of housing on previously developed land

3.3. APPEALS

- Decisions: 8
- Dismissed: 5
- Allowed: 2
- Part Allowed/Part Dismissed: 1
- Withdrawn 1 (Award for costs to BA)
- (Decisions outstanding: 1)

Source: Broads Authority Planning Team

3.4. COMPLETIONS

- South Norfolk: 49 dwellings
- North Norfolk: 1 dwellings
- Great Yarmouth Borough Council: 7 dwellings
- Waveney: 0 dwellings
- Norwich: 0 dwellings
- Broadland: Broadland District Council do not monitor Broads Authority completions. As such, no figures are known for this area of the Broads. Site visits will be undertaken to ascertain a baseline for future years.

Source: Council monitoring officers.

3.5. CORE STRATEGY AND DEVELOPMENT MANAGEMENT DPD INDICATORS

a. Water Quality – Ecological Status
b. SSSI Condition
(Source: Natural England, April 2015 https://designatedsites.naturalengland.org.uk/SiteSearch.aspx)
- PSA: The Government’s Public Service Agreement (PSA) target to have 95% of the SSSI area in favourable or recovering condition by 2010.

- Favourable condition: means that the SSSI land is being adequately conserved and is meeting its 'conservation objectives', however, there is scope for the enhancement of these sites.

- Unfavourable Declining: This means that the special interest of the SSSI unit is not being conserved and will not reach favourable condition unless there are changes to site management or external pressures. The site condition is becoming progressively worse.

- Unfavourable no change: This means the special interest of the SSSI unit is not being conserved and will not reach favourable condition unless there are changes to the site management or external pressures. The longer the SSSI unit remains in this poor condition, the more difficult it will be, in general, to achieve recovery.

- Unfavourable Recovering: Unfavourable recovering condition is often known simply as 'recovering'. SSSI units are not yet fully conserved but all the necessary management measures are in place. Provided that the recovery work is sustained, the SSSI will reach favourable condition in time. In many cases, restoration takes

<table>
<thead>
<tr>
<th>SSSI Name</th>
<th>% Area meeting PSA target</th>
<th>% Area favourable</th>
<th>% Area unfavourable recovering</th>
<th>% Area unfavourable no change</th>
<th>% Area unfavourable declining</th>
</tr>
</thead>
<tbody>
<tr>
<td>Alderfen Broad</td>
<td>100.00%</td>
<td>8.38%</td>
<td>91.62%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Ant Broads And Marshes</td>
<td>93.35%</td>
<td>45.21%</td>
<td>48.14%</td>
<td>0.00%</td>
<td>6.65%</td>
</tr>
<tr>
<td>Barnby Broad &amp; Marshes</td>
<td>100.00%</td>
<td>59.91%</td>
<td>40.09%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Breydon Water</td>
<td>100.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Broad Fen, Dilham</td>
<td>100.00%</td>
<td>0.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Bure Broads And Marshes</td>
<td>89.98%</td>
<td>43.09%</td>
<td>46.89%</td>
<td>10.02%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Burgh Common And Muckfleet Marshes</td>
<td>96.55%</td>
<td>27.03%</td>
<td>69.52%</td>
<td>3.45%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Crostwick Marsh</td>
<td>0.00%</td>
<td>0.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Damgate Marshes, Acle</td>
<td>100.00%</td>
<td>74.71%</td>
<td>25.29%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Decoy Carr, Acle</td>
<td>100.00%</td>
<td>31.15%</td>
<td>68.85%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>East Ruston Common</td>
<td>100.00%</td>
<td>38.11%</td>
<td>61.89%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Gelsonet Meadows</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>97.42%</td>
<td>2.58%</td>
</tr>
<tr>
<td>Hall Farm Fen, Hembsby</td>
<td>100.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Halvergate Marshes</td>
<td>96.46%</td>
<td>72.75%</td>
<td>23.71%</td>
<td>3.54%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Hardley Flood</td>
<td>100.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Leet Hill, Kirby Cane (near to BA boundary)</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>100.00%</td>
</tr>
<tr>
<td>Limpennhoe Meadows</td>
<td>100.00%</td>
<td>0.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Ludham - Potter Heigham Marshes</td>
<td>100.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Poplar Farm Meadows, Langley</td>
<td>100.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Priory Meadows, Hickling</td>
<td>100.00%</td>
<td>29.62%</td>
<td>70.38%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Sprat’s Water And Marshes, Carlton Colville</td>
<td>99.67%</td>
<td>80.39%</td>
<td>19.28%</td>
<td>0.33%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Stanley And Alder Carrs, Aldeby</td>
<td>100.00%</td>
<td>0.00%</td>
<td>100.00%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Trinity Broads</td>
<td>87.30%</td>
<td>45.40%</td>
<td>41.90%</td>
<td>12.70%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Upper Thurne Broads And Marshes</td>
<td>81.39%</td>
<td>64.76%</td>
<td>16.63%</td>
<td>4.79%</td>
<td>13.81%</td>
</tr>
<tr>
<td>Upton Broads &amp; Marshes</td>
<td>100.00%</td>
<td>6.17%</td>
<td>93.83%</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Winterton - Horsey Dunes</td>
<td>77.80%</td>
<td>67.92%</td>
<td>9.88%</td>
<td>22.20%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Yare Broads And Marshes</td>
<td>84.03%</td>
<td>69.36%</td>
<td>14.67%</td>
<td>14.28%</td>
<td>1.69%</td>
</tr>
</tbody>
</table>
time. Woodland that has been neglected for 50 years will take several years to bring back into a working coppice cycle. A drained peat bog might need 15-20 years to restore a reasonable coverage of sphagnum.

c. **Boat Usage**

Source: Broads Authority Tolls Team.

![Boat Usage Chart](chart.png)

<table>
<thead>
<tr>
<th>Ward</th>
<th>Total JSA claimants Sept 2013</th>
<th>Total JSA claimants August 2014</th>
<th>Total JSA claimants February 2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>33UCGN : Acle</td>
<td>1.10%</td>
<td>0.9%</td>
<td>1.1%</td>
</tr>
<tr>
<td>33UCGQ : Blofield with South Walsham</td>
<td>1.30%</td>
<td>0.6%</td>
<td>0.8%</td>
</tr>
<tr>
<td>33UCGR : Brundall</td>
<td>1.50%</td>
<td>0.6%</td>
<td>0.8%</td>
</tr>
<tr>
<td>33UCGT : Buxton</td>
<td>1.40%</td>
<td>0.7%</td>
<td>0.3%</td>
</tr>
<tr>
<td>33UCGU : Coltishall</td>
<td>1.20%</td>
<td>0.7%</td>
<td>0.6%</td>
</tr>
<tr>
<td>33UCHE : Marshes</td>
<td>1.80%</td>
<td>0.6%</td>
<td>1.0%</td>
</tr>
<tr>
<td>33UCHQ : Thorpe St Andrew South East</td>
<td>1.70%</td>
<td>0.9%</td>
<td>1.0%</td>
</tr>
<tr>
<td>33UCHR : Wroxham</td>
<td>1.30%</td>
<td>0.9%</td>
<td>0.7%</td>
</tr>
</tbody>
</table>

d. **Job Seekers Allowance (Parishes)** (Source: [http://www.nomisweb.co.uk](http://www.nomisweb.co.uk))

The Parishes that are in the Broads Executive Area are in the following Wards. The table shows the Job Seekers Allowance claimants for September 2013, August 2014 and February 2015. The Jobseeker’s Allowance (JSA) is payable to people under pensionable age who are available for, and actively seeking, work. The percentage figures show the number of JSA claimants as a proportion of resident population aged 16-64. The average for Great Britain is 2.0% Red highlights the highest level and green highlights the lowers level. Please note that in most cases only part of the Parish is in the Broads Executive Area; this is the best data available for monitoring unemployment levels in the Broads.
<table>
<thead>
<tr>
<th>Ward</th>
<th>Total JSA claimants Sept 2013</th>
<th>Total JSA claimants August 2014</th>
<th>Total JSA claimants February 2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>33UDFY : Bradwell North</td>
<td>1.40%</td>
<td>0.8%</td>
<td>1.0%</td>
</tr>
<tr>
<td>33UDGB : Caister South</td>
<td>2.20%</td>
<td>1.3%</td>
<td>1.8%</td>
</tr>
<tr>
<td>33UDGE : East Flegg</td>
<td>2.80%</td>
<td>1.5%</td>
<td>2.0%</td>
</tr>
<tr>
<td>33UDGF : Fleggburgh</td>
<td>1.70%</td>
<td>0.7%</td>
<td>0.8%</td>
</tr>
<tr>
<td>33UDGL : Ormesby</td>
<td>1.80%</td>
<td>1.0%</td>
<td>1.5%</td>
</tr>
<tr>
<td>33UDGP : West Flegg</td>
<td>2.20%</td>
<td>1.2%</td>
<td>1.8%</td>
</tr>
<tr>
<td>33UFFY : Happisburgh</td>
<td>2.10%</td>
<td>1.0%</td>
<td>1.1%</td>
</tr>
<tr>
<td>33UFGH : Happisburgh</td>
<td>2.90%</td>
<td>1.5%</td>
<td>1.8%</td>
</tr>
<tr>
<td>33UFHH : Happisburgh</td>
<td>2.50%</td>
<td>2.1%</td>
<td>1.7%</td>
</tr>
<tr>
<td>33UFHY : Waxham</td>
<td>1.60%</td>
<td>1.0%</td>
<td>0.8%</td>
</tr>
<tr>
<td>33UHHA : Chedgrave and Thurton</td>
<td>1.40%</td>
<td>1.4%</td>
<td>1.2%</td>
</tr>
<tr>
<td>33UHHF : Ditchingham and Broome</td>
<td>2.30%</td>
<td>1.2%</td>
<td>1.3%</td>
</tr>
<tr>
<td>33UHHG : Earsham</td>
<td>2.20%</td>
<td>0.9%</td>
<td>0.9%</td>
</tr>
<tr>
<td>33UHHK : Gillingham</td>
<td>1.30%</td>
<td>0.6%</td>
<td>0.5%</td>
</tr>
<tr>
<td>33UHHK : Gillingham</td>
<td>2.10%</td>
<td>1.7%</td>
<td>1.8%</td>
</tr>
<tr>
<td>33UHHY : Rockland</td>
<td>2.20%</td>
<td>0.7%</td>
<td>0.5%</td>
</tr>
<tr>
<td>33UHJC : Stoke Holy Cross</td>
<td>1.20%</td>
<td>0.5%</td>
<td>0.7%</td>
</tr>
<tr>
<td>33UHFJ : Thurlton</td>
<td>1.10%</td>
<td>0.9%</td>
<td>1.3%</td>
</tr>
<tr>
<td>42UHGF : Beccles North</td>
<td>2.90%</td>
<td>1.3%</td>
<td>1.3%</td>
</tr>
<tr>
<td>42UHGF : Beccles North</td>
<td>2.10%</td>
<td>1.1%</td>
<td>1.1%</td>
</tr>
<tr>
<td>42UHGE : Gunton and Corton</td>
<td>1.60%</td>
<td>1.0%</td>
<td>0.9%</td>
</tr>
<tr>
<td>42UHGF : Carlton Colville</td>
<td>2.00%</td>
<td>0.8%</td>
<td>1.1%</td>
</tr>
<tr>
<td>42UHGN : Oulton Broad (Whitton)</td>
<td>1.60%</td>
<td>1.4%</td>
<td>1.7%</td>
</tr>
<tr>
<td>42UHGJ : Wainford</td>
<td>2.30%</td>
<td>1.9%</td>
<td>2.0%</td>
</tr>
<tr>
<td>42UHGJ : Wainford</td>
<td>2.00%</td>
<td>0.6%</td>
<td>0.9%</td>
</tr>
<tr>
<td>42UHGW : Worlingham</td>
<td>1.20%</td>
<td>0.9%</td>
<td>0.6%</td>
</tr>
</tbody>
</table>
e. Number of Visitor Days

The following shows a comparison of spend by visitors and sectors of employment between 2013 and 2014. Source: STEAM of the Broads, 2015.

<table>
<thead>
<tr>
<th></th>
<th>2014</th>
<th>2013</th>
<th>+/- %</th>
<th>2014</th>
<th>2013</th>
<th>+/- %</th>
<th>2014</th>
<th>2013</th>
<th>+/- %</th>
<th>2014</th>
<th>2013</th>
<th>+/- %</th>
</tr>
</thead>
<tbody>
<tr>
<td>Visitor Days</td>
<td>M</td>
<td>M</td>
<td></td>
<td>M</td>
<td>M</td>
<td></td>
<td>M</td>
<td>M</td>
<td></td>
<td>M</td>
<td>M</td>
<td></td>
</tr>
<tr>
<td></td>
<td>0.288</td>
<td>0.292</td>
<td>-1.2%</td>
<td>5.718</td>
<td>5.642</td>
<td>1.3%</td>
<td>0.414</td>
<td>0.413</td>
<td>0.4%</td>
<td>6.420</td>
<td>6.346</td>
<td>1.2%</td>
</tr>
<tr>
<td>Visitor Numbers</td>
<td>M</td>
<td>M</td>
<td></td>
<td>0.160</td>
<td>0.172</td>
<td>-6.9%</td>
<td>0.898</td>
<td>0.928</td>
<td>-3.2%</td>
<td>1.232</td>
<td>1.273</td>
<td>-3.2%</td>
</tr>
<tr>
<td>Direct Expenditure</td>
<td>£M</td>
<td>£M</td>
<td></td>
<td>437.70</td>
<td>428.15</td>
<td>2.2%</td>
<td>34.70</td>
<td>34.57</td>
<td>0.4%</td>
<td>312.66</td>
<td>308.73</td>
<td>1.3%</td>
</tr>
<tr>
<td>Economic Impact</td>
<td>£M</td>
<td>£M</td>
<td></td>
<td>6.545</td>
<td>6.290</td>
<td>4.1%</td>
<td>12.97</td>
<td>12.64</td>
<td>2.6%</td>
<td>7.777</td>
<td>7.562</td>
<td>2.8%</td>
</tr>
<tr>
<td>Direct Employment</td>
<td>FTEs</td>
<td>FTEs</td>
<td></td>
<td>600</td>
<td>667</td>
<td>-10.0%</td>
<td>2,869</td>
<td>2,801</td>
<td>2.4%</td>
<td>3,658</td>
<td>3,658</td>
<td>0.0%</td>
</tr>
<tr>
<td>Total Employment</td>
<td>FTEs</td>
<td>FTEs</td>
<td></td>
<td>7,760</td>
<td>7,585</td>
<td>1.0%</td>
<td>155.97</td>
<td>152.50</td>
<td>2.3%</td>
<td>1,776</td>
<td>1,759</td>
<td>1.0%</td>
</tr>
</tbody>
</table>

This report is copyright © Global Tourism Solutions (UK) Ltd 2015

Pressing this on-screen "Home" button on any sheet of the report takes you back to the navigation page.
f. Length of Public Moorings
(Source: Broads Authority Asset Management figures)

<table>
<thead>
<tr>
<th></th>
<th>2010/11</th>
<th>2011/12</th>
<th>2012/13</th>
<th>2013/14</th>
<th>2014/15</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Length</td>
<td>7778.6m</td>
<td>7824.6m</td>
<td>7847.6m</td>
<td>7814.5</td>
<td>7568.50</td>
</tr>
<tr>
<td>BVI Target</td>
<td>-</td>
<td>7530.1m</td>
<td>7680.1m</td>
<td>7730.1</td>
<td>-</td>
</tr>
</tbody>
</table>

g. Conservation Area Appraisals Reviewed.
(Source: Broads Authority Historic Environment Officer)
- 2014-2015: Beccles and Halvergate Marshes Conservation Area re-appraisals were adopted
- 2013-2014: 1 adopted Langley Abbey / consultations – 3 reviewed Halvergate Marshes and Oulon Broad and Beccles.
- 2012-2013: 3 adopted at Ellingham Ditchingham Dam and Geldeston
- 2011-2102: 2 adopted at Neatishead and Somerleyton
- 2010-2011: 2 adopted at Belaugh and Wroxham

h. Number of Listed Buildings at Risk
(Source: Broads Authority Historic Environment Officer)
- 2014-2015: 28
- 2013-2014: 29
- 2012-13: 26
- 2011-2012: 37
- 2010-2011: 49

i. Amount of Planning Obligations
(Source: Norfolk County Council, Planning Obligations Monitoring Statement, June 2014)

<table>
<thead>
<tr>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>District</td>
</tr>
<tr>
<td>Broads Authority</td>
</tr>
</tbody>
</table>

Building Progress on Sites with Agreed Section 106, 2000 – June 2015 (based at March 2015 Survey)

<table>
<thead>
<tr>
<th>District</th>
<th>Permitted (but not started)</th>
<th>Site Cleared</th>
<th>Under Construction</th>
<th>Fully Complete</th>
<th>Not Known</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Broads Authority</td>
<td>0</td>
<td>0</td>
<td>1</td>
<td>1</td>
<td>0</td>
<td>2</td>
</tr>
</tbody>
</table>
4. Duty to Cooperate

4.1. The Localism Act 2011 introduced a ‘duty to cooperate’ on strategic planning matters (i.e. defined as those affecting more than one planning area) applying to local planning authorities and a range of other organisations and agencies.

4.2. The following provides an overview of the types of cooperation going on between BA and other organisations covered by the duty during the year under review.

4.3. In this section text in grey indicates that activity is ongoing and was included in the last AMR. Text in black indicates additional activity.

a. Local Authorities

Additional activities:

- Joint working with Broadland District Council and Waveney District Council on Neighbourhood Plans which straddles the authorities’ boundary.
- Norfolk Local Planning Authorities are working towards a Non-Strategic Shared Statutory Framework (NSSSF) to ensure that planning is undertaken strategically and the requirements of the Duty to Cooperate are met. The NSSF will cover strategic issues as identified in the NPPF that have cross boundary issues. These are homes, jobs and infrastructure. There will be a spatial vision which will cover the key drivers and constraints to growth and change in the area as well as a delivery section. The decision to progress was made in 2014/15 but the work will commence after the general elections in summer 2015.
- Recreational work: All the Local Authorities in Norfolk have jointly commissioned survey work to help understand the recreational impact of growth and tourism on protected sites. Will assist in Habitat Regulation Assessments.
- Specific meetings at an early stage in the Local Plan production:
  - Norwich City: 28/09/14
  - Waveney: 29/09/14
  - GYBC: 29/09/14
  - Suffolk: 29/09/14
  - Broadland: 01/10/14
  - South Norfolk: 07/10/14
  - North Norfolk: 13/10/14
  - Norfolk: 03/12/14

Ongoing activities

- Each of the 6 district/borough/city and 2 county councils whose area overlaps and adjoins the Broads is represented on the Broads Authority by a Councillor it appoints to Broads Authority Membership. Most of the Council appointed members of the Authority are also on the Authority’s Planning Committee.
- Informal discussions and meetings between planning policy officers on sites and issues with cross boundary implications, on occasions involving directors of planning and individual Council or Authority members.
- On-going engagement at officer level (usually head of planning policy) through the Norwich and Suffolk Strategic Planning Group (meeting monthly).
- On-going engagement through Norfolk and Suffolk Planning Officers Group (at Director of Planning and Resources) level.
- On-going engagement through the Planning Officers Society, Norfolk (at Director of Planning and Strategy and Head of Development Management level).
- Joint planning monitoring system - Norfolk Plan Monitoring (CDP Smart) Group – with most Norfolk Authorities.
- Involvement at member, officer, or both, in local strategic partnerships and the eight sustainable community strategies each covering part of the Broads.
- Specific discussions at officer level on emerging cross boundary issues by telephone, email and meetings.
- Other ongoing engagement at officer level including:
  - Norfolk Local Authorities Chief Executives
  - Norfolk Strategic Services Group (BA Chief Executive)
  - Norfolk Planning and Biodiversity Topic Group
  - Norfolk Conservation Officers Group
  - Suffolk Conservation Officers Forum
  - Norfolk Development Control Officers Group
- Formal consultations on development plan documents/Local Plans, supplementary planning documents, and planning applications with potential cross-boundary implications.
- BA is a member, and sits on the management group, of the Norfolk Coast AONB Partnership.
- BA is a member of the Norfolk Biodiversity Partnership along with the relevant local authorities (Breckland, Broadland, Great Yarmouth, Kings Lynn and West Norfolk, North Norfolk, Norwich, South Norfolk), Natural England and the Environment Agencies, together with bodies not subject to the ‘duty to cooperate’, Anglian Water, British Trust for Ornithology, Royal Society for the Protection of Birds, Farming and Wildlife Advisory Group, Forestry Commission, Norfolk and Norwich Naturalists’ Society, Norfolk Biodiversity Information Service, Norfolk Geodiversity Partnership, and Norfolk Wildlife Trust, University of East Anglia and Water Management Alliance.
- BA is a member of the Suffolk Biodiversity Partnership, along with Suffolk County Council.
- Arrangements with Norfolk County Council for the provision of advice and services in relation to legal, property, historic environment and archaeology, legal and property advice. Arrangements with Suffolk County Council for external bid funding and other support.
- The Authority’s remit differs from a Local Authority as BA is a Local Planning Authority but does not have statutory responsibilities in, for example; housing, economic development, environmental health, education, and highways, beyond its planning role. This means the Authority works closely with these local authority departments in both plan-making and decision-taking. This enables strong connection with other authorities at an officer level.
- The BA were involved in the GYBC SHMA and South Norfolk Gypsy and Traveller Accommodation Assessment in this AMR period.
- Quarterly Norfolk Member Group forum meetings.

b. National Parks Authorities

- Extensive involvement through English National Park Authorities Association on a range of planning (and other) related issues affecting the national parks family (of which the Broads is a member), including:
  - Members and Officers
  - Lobbying of government and parliament, and responses to government consultations.
  - Of particular relevance to the planning of the national parks and the Broads are the following officer working groups:
    - chief executives
    - heads of planning policy
    - planning policy
    - Conservation Officers
    - landscape
    - ecologists
    - recreation and tourism
c. **Environment Agency**

Long standing close working arrangements (including joint projects) between the organisations on a range of issues, especially on planning policies for flood risk zones (a major issue in the Broads), flood defences, Shoreline Management Plan, water quality, navigation matters, recreation, etc. (The Broads Authority until recently shared offices with the Environment Agency, which facilitated close working.) Joint EA/BA funding of a Catchment Officer. Statutory consultations, including on preparation of the Site Specific Policies Development Plan Document.

A specific example is that of Horning whereby capacity constraints in the Water Recycling Centre at Knackers’ Wood is constraining development that is likely to result in additions to foul water flow. A Joint Position Statement continued to be used that had been produced by the Environment Agency and Anglian Water Services.

d. **Natural England**

Long-standing close working arrangements (including joint projects) between the organisations on a range of issues around nature conservation including Biodiversity Action Plans, climate change, etc. (The Broads Authority until recently shared offices with Natural England, which facilitated close working.)

e. **English Heritage/Historic England**

English Heritage attends both of the County Conservation groups.

English Heritage attends the meetings of the National Parks and are a joint signatory of the JOINT STATEMENT ON THE HISTORIC ENVIRONMENT IN THE NATIONAL PARKS OF ENGLAND, SCOTLAND AND WALES. This guides joint work on conservation and interpretation of the historic environment.

A Duty to Cooperate meeting was held with English Heritage on 08/01/15.

f. **Marine Management Organisation**

Whilst outside of the monitoring period, a meeting is scheduled for May 2015 with the MMO.

g. **Homes and Communities; each Clinical Commissioning Groups; Office of Rail Regulation**

No relevant strategic issues have arisen during the review period.

Attendance and presentations to Health East. Contact made with other CCGs who do not have similar meetings.

h. **Mayor of London; Transport for London; & each Integrated Transport Authority**

Not relevant to the Broads area.

---

3 [http://www.broads-authority.gov.uk/planning/planning-policies/site-specific-policies/?a=421451](http://www.broads-authority.gov.uk/planning/planning-policies/site-specific-policies/?a=421451)

4 This can be found here: [http://www.english-heritage.org.uk/content/imported-docs/p-t/Joint_Statement_Poster_2009.pdf](http://www.english-heritage.org.uk/content/imported-docs/p-t/Joint_Statement_Poster_2009.pdf)