

Waste Disposal Policy
Report by Asset Officer

Summary: New Controlled Waste Regulations which were introduced on 1 April 2012 have affected the way local authorities will treat waste from boats. The local authorities are looking for the “polluter” to pay for the collection and disposal of boat waste generally. Broadland District Council has a current proposal for 2014 that the Broads Authority pay the disposal costs for the waste facilities they provide.

The report also identifies the need for a policy regarding the provision of waste facilities at Broads Authority sites.

Members’ views are sought on the proposals in paragraphs 3.11 and 4.2.

1 Introduction

- 1.1 Across the Broads area waste facilities are currently provided by District Councils as detailed in Appendix 2.
- 1.2 Additionally, the Broads Authority owns or manages approx. 100 sites in and around the Broads for the benefit of visitors and the tourism industry. Part of the services which are provided by the Authority includes refuse disposal at a number of sites, which has been developed in an ad hoc way in the past.
- 1.3 However, provision and payment for waste disposal sites does not fall within the remit of the Broads Authority and there is no current policy framework for the Authority in respect of provision of waste services.

2 Background

- 2.1 This issue was brought to the fore as a result of a change in the Controlled Waste Regulations 2012 and a report was presented to the Navigation Committee in September 2012. This detailed the issues regarding a change of definition affecting boat waste and is attached for information as Appendix 1.
- 2.2 Additionally, in the current economic climate, local district authorities are seeking ways in which to reduce their costs, and so are now looking to recharge for the cost of providing waste services where the legislation identifies this as appropriate.
- 2.3 It is recognised that the facilities currently provided service not only the users of hire boats, which is now classified as commercial waste, but are also used

by visitors to the Broads, anglers, local residents and in some cases also by local businesses. However, it is not possible to identify the producer of the waste, and apportion costs accordingly.

- 2.4 Despite several meetings with all the local authority representatives and an exchange of correspondence, the Broads Authority has still not been supplied with detailed costs by the local authorities and as a consequence this report cannot provide detailed information on the potential cost to the Authority.
- 2.5 It is worth noting that the majority of waste bins are located on private land and no formal permission or agreements are in place between the landowners and local authorities. Any fly tipping on these sites as a consequence of the removal of waste facilities therefore becomes the responsibility of the land owner and not the local authority.
- 2.6 Since the original report the waste bins have been removed from the site formerly known as the Stracey Arms/Pontiac Roadhouse at the request of the current owners and the compactor skip at Ranworth Staithe has been withdrawn by Broadland District Council as a trial for this winter. There have currently been no other changes to waste facilities provision.
- 2.7 The minutes from the September 2012 meeting stated that “The Navigation Committee supported the view expressed in the report that it would be unreasonable for these charges to fall entirely upon navigation expenditure. Members supported officers in their ongoing negotiations and have requested that any developments be reported back to a future meeting.”

3 Current Position

- 3.1 Members’ views are sought on whether the Broads Authority should accept a role in being a provider of waste facilities, in order to support local communities and industry deal with this issue. The alternative would be to leave the responsibility with the respective District Councils, which would run the risk of a degradation or cessation of the service.
- 3.2 A proposal has been received from Broadland District Council officers for the way forward for 2014/15 for facilities they currently provide, as set out below. Broadland District Council will continue for the 2014 season to commit to absorb collection costs; however they propose to reduce facilities to three key sites spread along the broads network at Reedham Quay, Ranworth Staithe and Coltishall. These sites are by far the most used facilities based on previous years figures, and are currently serviced by skips. It is intended that in the future these sites will be provided with 3 x 1,100lt wheeled bins which will be emptied weekly.
- 3.3 They propose that the previously provided 1,100lt wheeled bin waste facilities on the following sites will not be re-instated for the 2014 season:
 - Boat dyke Upton
 - Salhouse Broad Car Park, South Walsham

- Priory mooring, Ranworth
 - Ferry Inn, Reedham
- 3.4 Broadland District Council state that they have no statutory duty to provide this service, and therefore request that the Broads Authority consider contributing by covering the costs of waste disposal at the intended remaining sites. If the Broads Authority is unable to contribute to the costs of this service Broadland will unfortunately have to seriously consider the provision of this service moving forward.
- 3.5 The disposal costs for the three sites is estimated at £2,600 for the season, however, this is an estimate and will need to be monitored and may need to be reviewed. Should the wheeled bins prove to be not of sufficient capacity, they will have to revert to the skips. Should this be the case, the disposal costs could be in the region of £6,000.
- 3.6 Norfolk County Council has agreed to pay 30% of disposal costs for facilities which are on 'relevant land' i.e. land which the local authorities have a duty to maintain. The only site that qualifies in respect of Broadland District Council sites is Reedham Quay and the 30% has already been deducted from the stated disposal costs.
- 3.7 The Broads Authority has not yet received any further communication on costs or notification of withdrawal of waste facilities from the remaining local authorities, Great Yarmouth Borough Council, South Norfolk Council, North Norfolk District Council. Currently approaches have only been made regarding sites in Norfolk, and no representations have been received from either Waveney District Council or Suffolk County Council at this time.
- 3.8 At present we have been supplied with insufficient data to forecast a potential disposal only cost for these facilities. Appendix 2, although incomplete, shows a summary of potential costs submitted by the authorities back in 2011.
- 3.9 This report was submitted to the Broads Forum on 6 February. Members agreed it was felt not appropriate for the Broads Authority to provide waste facilities at Broads Authority sites and that we should resist making a contribution towards waste costs as requested by local authorities, especially as "the polluter" could not be clearly identified.
- 3.10 A member confirmed that a report prepared by officers was due to be submitted to North Norfolk District Council recommending that there should be no change to the current waste facilities provided by them.
- 3.11 Members' views are sought taking into account that other local authorities are likely to follow with similar proposals regarding the recouping of their disposal costs or collection and disposal costs. It should be noted that there is no current budget provision for providing these services, and the reduction of National Park grant will require further cuts to be identified.

4 Waste Facilities at Broads Authority Sites

4.1 The Broads Authority have historically also paid for the waste collection at the following sites:

Sites	Approx Annual cost	Budget
Bramerton Common	£1,500	Nav
Somerleyton Staithe	£600	Nav
Aldeby	£75.00 (25% contribution to annual costs)	50% NPG / 50% Nav

4.2 Officers recommend that a decision be made as to whether the Broads Authority should be responsible for the provision of waste facilities at our sites. If the decision is made to provide these facilities, a policy should be developed on the criteria that will be looked at when considering taking on such a provision.

5 Conclusion

5.1 Members views are sought on the proposals in 3.11 and 4.2.

Background papers: None

Author: Angie Leeper
Date of report: 10 January 2014

Broads Plan Objectives: TR2.2

Appendices: APPENDIX 1 – Report to Navigation Committee of 6 September 2012 on Controlled Waste Regulations 2012 Relating to Boat Waste

APPENDIX 2 – SUMMARY OF COSTS 2011

Controlled Waste Regulations 2012 Relating to Boat Waste

Report by Asset Officer

Summary: New Controlled Waste Regulations introduced on 1 April 2012 will affect the way local authorities will treat waste from boats. The local authorities are now looking for the “polluter” to pay for the collection and disposal of boat waste. Members’ views are sought as to the response to be given to the local authorities in respect of potential boat waste charges and the way forward.

1 Background

- 1.1 Under the Controlled waste regulations 1992, Schedule 1. 6, “Waste from a moored vessel used wholly for the purpose of living accommodation” was classified as household waste and therefore collected and disposed of by the local authorities under their normal remit for waste clearance.
- 1.2 The current legislation, Controlled Waste Regulations 2012, introduced from 1 April this year now specifies that boat waste, where the boat is used for self catering accommodation, is now classified as commercial waste rather than before when it was classified as household waste. The local authorities also confirm that waste from other vessels which do not come under this definition, although not specifically stated in the regulations, will be treated by them as commercial waste.

2 Current Provision

- 2.1 There are areas throughout the Broads where “boat waste disposal sites” are currently sited by District Councils. These vary from small dustbins through to large compactor skips. They are often in popular sites and are used by boaters, visitors, walkers, and anglers. However, these are also often used by local residents and businesses who take advantage of the free collection/disposal provided by the local authorities whilst not entitled to do so.
- 2.2 Appendix 1 is a table of the current provision of boat waste disposal sites by the local authorities within the Broads area and the costs associated with those sites.
- 2.3 Provision and payment for waste disposal sites does not fall within the remit of the Broads Authority but we have historically paid for the waste collection at

Bramerton Common and contribute a percentage of the cost at Aldeby 24hr moorings.

3 Future Boat Waste Charges

- 3.1 Under the new regulations it is designated that “the polluter” has to pay for the cost of both the collection and disposal of the waste. Norfolk County Council has confirmed that it will be charging the district councils for both these services, backdated to 1 April 2012 and the district councils are looking to cover the costs of these charges, although they would be willing to consider retaining the cost of collection for this waste.
- 3.2 The local authorities have approached the hire boat operators through the Broads Hire Boat Federation (BHBF) to seek payment for these boat waste disposal costs. The hire boat operators already pay for collection and disposal of waste collected from boatyards, as this has always been categorised as commercial waste, and are reluctant to pay any further charges in respect of waste collection. The BHBF has stated that it may be willing to consider paying a percentage of these costs but this would need further discussion and agreement. The British Marine Federation has indicated that it would provide relevant documentation but that there are not any other inland navigation authorities in the same position as the Broads Authority because most of them already pay for waste collection from sites in their ownership.
- 3.3 At a meeting held on 27 July, attended by representatives from the Broads Tourism, the Broads Hire Boat Federation, Norfolk County Council, Great Yarmouth Borough Council, Broadland, North Norfolk, and South Norfolk District Council. The Broads Authority was asked by the local authorities to levy a charge on the tolls to cover the cost of the current waste charges for both collection and disposal. They have approached the Authority, as they are unable to specifically identify and charge “the polluter”, to levy a charge on the boating public in general.

4 Financial Implications

- 4.1 The Broads Authority levies the toll charge on any vessel moored, used or navigated in the navigation area or adjacent waters, and this navigation income is to be used on navigation expenditure. However, it does not appear that the Authority can separately levy a charge for the disposal of waste on an individual boat.
- 4.2 While the 1988 Act would enable the Authority to include the provision of waste facilities as navigation expenditure, it is not its current policy to provide or pay for the majority of boat waste facilities and there is no provision within the 2012/13 budget for any additional costs. If the Authority was to agree to pay the total charge for collection and disposal of waste (£74,263.00 for 2012) this would necessitate an increase of around 4-5% on the current navigation charges. At present we have been supplied with insufficient data to forecast a potential disposal only cost. (Please note this applies to Norfolk only, no

contact on this matter has been received from Waveney District Council/
Suffolk County Council.)

5 Conclusions

- 5.1 It is impossible to identify how much of the waste in bins on sites around the Broads comes from boats as opposed to other visitors, residents and businesses. It seems unreasonable that these charges fall entirely on navigation expenditure.

Background papers:	None
Author:	Angie Leeper
Date of report:	3 August 2012
Broads Plan Objectives:	TR2.2
Appendices:	APPENDIX 1 – Table of costs 2012

Appendix 2

Location	Site	Current Provider	Annual Cost (2011)				Collection schedule	
			Collection	Disposal	Total	March-Oct	Oct -March	
Hoveton Station Rd	Kings Head	North Norfolk DC	Bins				Not known	Not known
Hoveton	Riverside Rd							
Horning	Ferry Inn	North Norfolk DC	Bins				Not known	Not known
Horseystaithe	Horseystaithe Mill	North Norfolk DC	Bins				Not known	Not known
Sutton Staithe	Staithe/Green	North Norfolk DC	Bins				Not known	Not known
Neatishead Staithe	Grays Landing	North Norfolk DC	Bins				Not known	Not known
Gaye's Staithe	Staithe	North Norfolk DC	Bins				Not known	Not known
Hoveton	Riverside Rd	North Norfolk DC	Bins				Not known	Not known
Ludham Bridge	Staithe	North Norfolk DC	Bins				Not known	Not known
Hickling Staithe	Pleasure Boat PH	North Norfolk DC	Bins				Not known	Not known
Barton Turf	Car Park	North Norfolk DC	Bins				Not known	Not known
Irstead	Staithe Car Park	North Norfolk DC	Bins				Not known	Not known
Horning Lower St	Swan Car park	North Norfolk DC	Bins				Not known	Not known
Ludham Womack	Horsefen Rd	North Norfolk DC	Bins				Not known	Not known
Stalham Staithe	Staithe Rd	North Norfolk DC	Bins				Not known	Not known
Wayford Bridge	PH Car Park	North Norfolk DC	Bins				Not known	Not known
Dilham	24hr Mooring	North Norfolk DC	Bins				Not known	Not known
North Norfolk DC			Total	8,000.00	26,000.00	34,000.00		
Upton Car Park	Boat Dyke Rd	Broadland DC	Bins				16 x fortnightly	No service
Reedham Ferry	Ferry Inn Rd	Broadland DC	Bins				16 x fortnightly	No service
Ranworth	Low Rd	Broadland DC	Skip				16 x fortnightly	No service
Pontiac Roadhouse	Yarmouth Rd	Broadland DC	Bins	Removed from service 2013			16 x fortnightly	No service
South Walsham	Fleet Lane	Broadland DC	Bins				16 x fortnightly	No service
Coltishal	Kings Head	Broadland DC	Skip				31 x weekly	No service
Reedham Quay		Broadland DC	Skip				31 x weekly	No service
Riverside, Brundall	Coles Stores	Broadland DC	Skip	Removed from service March 2012			31 x weekly	No service
Wroxham	Moore's Btyard	Broadland DC	Skip	Removed from service March 2012			31 x weekly	No service
Broadland DC			Total	9,000.00	7,000.00	16,000.00		

Appendix 2

Location	Site	Current Provider	Annual Cost (2011)				Collection schedule	
			Collection	Disposal	Total	March-Oct	Oct -March	
Rockland	Inn Car Park	South Norfolk	480L				Not known	Not known
Loddon	Pyes Mill	South Norfolk	4400L				Not known	Not known
Loddon	Staithe	South Norfolk	1080L				Not known	Not known
Langley Dyke	24hr Moorings	South Norfolk	1680L				Not known	Not known
Carleton St Peter	B/champ Arms	South Norfolk	3300L				Not known	Not known
	Waveney Inn	South Norfolk	3300L				Not known	Not known
Geldeston	Locks Inn	South Norfolk	1100L				Not known	Not known
Burgh St Peter	Burgh Castle	South Norfolk	480L				Not known	Not known
South Norfolk			Total			3,379.00		
Potter Heigham	(Various)	Great Yarmouth BC	Bins				4 x weekly	3 x weekly
Repps		Great Yarmouth BC	Bins				2 x weekly	1 x weekly
Thurne		Great Yarmouth BC	Bins				3 x weekly	2 x weekly
Acle bridge	Bridge Craft	Great Yarmouth BC	Bins	Removed from service March 2012			every other day	every other day
Acle Bridge	Horizon Craft	Great Yarmouth BC	Bins	Removed from service March 2012			31 x weekly	No service
Acle Bridge	Russell Marine	Great Yarmouth BC	Bins	Removed from service March 2012			31 x weekly	No service
Stokesby		Great Yarmouth BC	Bins				Every day	2 x weekly
West Somerton		Great Yarmouth BC	Bins				2 x weekly	1 x weekly
St Olaves		Great Yarmouth BC	Bins				2 x weekly	2 x weekly
Burgh Castle		Great Yarmouth BC	Bins				1 x weekly	1 x weekly
Great Yarmouth BC			Total			20,884.00		

Total Costs per annum for boat waste collection/disposal based on 2012 figures

Total 74,263.00