

Audit and Risk Committee

29 November 2022

Agenda item number 9

Draft Statement of Accounts 2021/22

Report by Director of Finance

Summary

This report provides an update on the Broads Authority's Statement of Accounts and its audit for the year ended 31 March 2022.

Recommendation

To note the delayed audit for the reasons set out in paragraph 5.1, and recommend to the Authority to delegate the final sign off to the Director of Finance and Chair of the Authority if there is no significant findings by EY.

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1. Introduction

- 1.1. Members will recall that, in the Financial Performance and Direction report to the Authority on 13 May 2022, there were draft figures for 2021/22 that provided for a consolidated deficit of £117,348 which was to be funded through the use of reserves. At that meeting a verbal update was provided that some additional year-end adjustments had been made and the deficit had increased slightly to £124,713. These figures were then used in the production of the draft Statement of Accounts, which were signed and published on our website on 15 July 2022.
- 1.2. Following the publication of the draft statement of accounts a few additional year-end adjustment were identified through the late receipt of invoices and credit notes. These

have been incorporated into the version included at Appendix 1. Ernst and Young LLP (EY) started on the audit on 31 October 2022 and an update on their work can be found in the previous agenda item.

2. Changes to the 2021/22 Accounts

- 2.1. The draft deficit previously reported has now decreased by £14,484 giving an overall consolidated deficit of £110,229. This is mainly due to rate relief being retrospectively applied to Yare House and an increase to external funding invoices that could be reclaimed.
- 2.2. The impact of these adjustments is that the deficit for National Park and Navigation has moved to £66,380 and £43,849 respectively.
- 2.3. There has been an adjustment to the Pension liability which has decreased by £245,000. This is as result of the year end report being updated by the actuary following the final valuations of assets.
- 2.4. Table 1 below shows the total adjustments made.

Table 1

Summary Income and Expenditure 2021/22

Income and Expenditure	Operations £000's	Strategic Services £000's	Finance & Support Services £000's	HLF & CANAPE £000's	Corporate Amounts £000's	Total £000's
Fees, charges and other service income	(156)	(894)	(36)	(554)	(3,714)	(5,354)
Contribution from reserves	0	0	0	0	(65)	(65)
Government Grants	0	0	0	0	(3,414)	(3,414)
Total Income	(156)	(894)	(36)	(554)	(7,193)	(8,833)
Employee expenses	2,371	1,564	791	163	142	5,031
Other service expenses	1,863	849	869	331	0	3,912

Income and Expenditure	Operations £000's	Strategic Services £000's	Finance & Support Services £000's	HLF & CANAPE £000's	Corporate Amounts £000's	Total £000's
Total Expenditure	4,234	2,413	1,660	494	142	8,943
Net Expenditure	4,078	1,519	1,624	(60)	(7,051)	110

Table 2

Summary of adjustments

Adjustments	Amounts £000's
Net Expenditure	110
Amounts in the Comprehensive Income and Expenditure Statement (CIES) not reported to management	1,498
Amounts included in Table 1 not in the CIES	2,576
Cost of Services in the CIES	4,184

- 2.5. Items in the amounts included in the CIES not reported to management include year-end adjustments for the Pension Scheme. The Accounts are adjusted to reflect the difference between the actual costs as assessed by the Actuary and the contributions paid over during the year. Further adjustments are also made for untaken staff leave, depreciation and movements on the revaluations of fixed assets.
- 2.6. The main adjustments in the third line, which is in the analysis above but not the Comprehensive Income and Expenditure Statement, is the removal of the DEFRA grant, interest and investment income and interest payable. These items are added back in the lines under the cost of services. Further adjustments relate to the accounting treatment of capital expenditure, reserve expenditure and finance leases.
- 2.7. Table 3 below analyses these adjustments in more detail and agrees back to the Comprehensive Income and Expenditure Statement on page 16 in the Statement of Accounts.

Table 3

Detailed adjustment

Income and Expenditure type	Service Analysis £000's	Not reported to Management £000's	Not included in the CIES £000's	Net Cost of Services £000's	Other operating expenditure, finance & investment income and Government Grant £000's	Deficit on the Provision of Services £000's
Fees, charges and other service income	(5,343)	0	0	(5,343)	0	(5,343)
Interest and investment income	(11)	0	11	0	(11)	(11)
Contribution from reserves	(65)	0	(527)	(592)	0	(592)
Government Grants	(3,414)	0	3,414	0	(3,414)	(3,414)
Total Income	(8,833)	0	2,898	(5,935)	(3,425)	(9,360)
Employee expenses	5,031	1,023	0	6,054	271	6,325
Other services expenses	3,912	0	(322)	3,590	0	3,590
Depreciation, amortisation & revaluation	0	475	0	475	0	475
Interest payments	0	0	0	0	45	45
Gain on disposal of Assets	0	0	0	0	(1)	(1)
Total Operating Expenditure	8,943	1,498	(322)	10,119	315	10,434
(Surplus)/Deficit on the Provision of Services	110	1,498	2,576	4,184	(3,110)	1,074

3. Balance Sheet

- 3.1. Following the adjustments for the pension liability and the additional year-end adjustments, the net asset position has moved from £32,000 to £289,000. The main adjustment being to the Pension liability which has decreased by £245,000. The impact of the year-end adjustments for the business rates credit notes and project expenditure has meant the General (National Park) reserve has increased by £16,000 and Navigation reserves has decreased by £3,000. The balance sheet can be found on page 18 in appendix 1.
- 3.2. The bottom section of the Balance Sheet on page 18 splits the reserves between useable and unusable reserves. The useable reserves can be used to fund future operating expenditure, while the unusable reserves are kept to manage accounting processes such as unrealised gains or acquisitions of Fixed Assets and the movements on the Pension Reserve.
- 3.3. The closing position on the Earmarked reserves has moved ever so slightly (£2k) as a result of the reallocation of the interest across the balances. The individual balances that make up the Earmarked reserve can be found within the Statement of Accounts under note 10, page 40. The year end balances of the reserves are:
 - National Park £822,171;
 - Navigation £847,141;
 - Earmarked £2,873,278 of which £1,304,584 relates to Navigation

4. Annual Governance Statement

- 4.1. The Accounts and Audit (England) Regulations 2015 contain a requirement that an Annual Governance Statement, prepared in accordance with proper practices in relation to internal control, must be approved by the relevant body and must accompany the Statement of Accounts. The Annual Governance Statement was approved for issue on 29 July 2022 by the Broads Authority and is available to view on the website [Annual accounts \(broads-authority.gov.uk\)](https://www.broads-authority.gov.uk/annual-accounts).

5. Audit of the Statement of Accounts

- 5.1. EY have yet to complete the audit and a verbal update will have been provided on progress under the previous agenda item. As a result the Statement of Accounts will not be signed by this year's deadline of 30 November 2022. The Accounts and Audit Regulations 2015, regulation 10 paragraph 2a, makes provision for such instance and the following statement will be placed on the website:
- 5.2. The external audit of the draft statement of accounts for the year ended 31 March 2022 has not yet been completed by our external auditors, EY LLP, due to the planned phased approach to delivering the 2021/22 audits in light of a variety of complex

factors contributing to audit delays in previous years. This situation is allowed for by Regulation 10, paragraph (2a) of the Accounts and Audit Regulations 2015, [The Accounts and Audit Regulations 2015 \(legislation.gov.uk\)](#). Therefore, this notification explains as per paragraph (2a), that we are not yet able to publish our audited 2021/22 final statement of accounts in line with deadline of 30 November 2022, as per paragraph (1). The audit and risk committee will consider the results of the 2021/22 audit at its meeting on 14 March 2023, after which we will publish the final audited accounts.

- 5.3. Following the completion of the audit, and no significant issues are identified, the audit report will be signed and incorporated into the Statement of Accounts. It is proposed that the Authority delegates to the Chair and Director of Finance to sign the Statement of Accounts at an appropriate date.

6. Financial Implications

- 6.1. The Statement of Accounts for 2021/22 shows revenue reserves of £1,669,312 (national park (general) reserves of £822,171, navigation reserves £847,141) that are considered to be adequate. The National Park reserve at the end of 2021/22 stands at 23.6% of net expenditure, while the Navigation reserve is 22.6%. This is higher than the Financial Strategy forecast for the end of 2021/22. This is due to the carry forwards agreed which have been added to the 2022/23 budget.

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Date of report: 11 November 2022

Background papers: Draft Statement of Accounts 2021/22 and the Annual Audit Results 2021/22

Appendix 1 – Draft Statement of Accounts 2021/22

Broads Authority

Draft Statement of Accounts 2021/22

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Narrative report

Introduction

The purpose of the Narrative Report is to provide information on the Authority, its main objectives and strategies and the principal risks that it faces. It also provides commentary on how the Authority has used its resources to achieve its outcomes in line with its objectives and strategies.

About the Broads Authority

The Broads Authority was established by the Norfolk and Suffolk Broads Act 1988.

Its duties, as subsequently amended by the Natural Environment and Rural Communities Act 2006, are to manage the Broads for the purpose of:

- conserving and enhancing the natural beauty, wildlife and cultural heritage of the Broads;
- promoting opportunities for the understanding and enjoyment of the special qualities of the Broads by the public; and
- protecting the interests of navigation.

This brought the first two purposes into line with those of the English National Park Authorities, as recommended in the Department for Environment, Food and Rural Affairs (Defra) report 'Review of English Park Authorities' published in July 2002.

In discharging its function, the Authority should have regard to:

- the national importance of the Broads as an area of natural beauty and one which affords opportunities for open air recreation;
- the desirability of protecting the natural resources of the Broads from damage; and
- the needs of agriculture and forestry and the economic and social interests of those who live and work in the Broads.

In respect of its navigation area the Authority is required to:

- maintain the navigation area for the purposes of navigation to such a standard as appears to it to be reasonably required; and
- take such steps to improve and develop it as it thinks fit.

The Broads Authority Act 2009 amended the 1988 Act and is primarily concerned with augmenting the Authority's powers to ensure safety on the Broads, including the application of the Boat Safety Scheme and compulsory third-party insurance. It also made provision for the transfer of responsibility for the navigation in Breydon Water to the Authority which was implemented in 2012. The 2009 Act removed the need for the Authority to maintain a separate navigation account and contained provisions which require the Authority to ensure

that, taking one year with another, expenditure on navigation matters is equal to navigation income.

The Broads Plan is the key management plan for the Broads. It sets out a long-term vision for the benefit of the natural and cultural environment, local communities and visitors. Although the Authority is responsible for its production it is a plan for the whole of the Broads, and its success very much depends on a common vision, strong partnership working and the best use of shared resources. The draft plan for the period 2022-27 is currently out for consultation and is publicly available via the website link below.

[Consultations \(broads-authority.gov.uk\)](https://broads-authority.gov.uk)

The Authority's Strategic Priorities are set annually by the members in line with objectives in the Broads Plan. Progress against the Strategic Priorities is reported regularly to the Authority and details of 2021/22 can be found in the link below:

[Strategic Direction: Draft Annual Business Plan 2022/23 and strategic priorities update \(broads-authority.gov.uk\)](https://broads-authority.gov.uk)

All decisions are supported by the Authority's core values. These are enduring beliefs or ideals about what is good or desirable and what is not. They are:

- Sustainable - we take the long-term view, are passionate about our environment and its ability to provide for a vibrant local economy and the well-being of local people;
- Exemplary - we strive for excellence in all we do. We are ambitious, innovative and lead by example;
- Commitment - we are committed to making a difference to the Broads for the benefit of all, and will have the courage of our convictions when faced with difficult issues;
- Caring - we are considerate and respectful of each other, working together to provide the best service we can; and
- Open and Honest - we are open, honest and inclusive in our communication and in making decisions. We are approachable and available, reaching out to all groups.

The Authority is funded from two major sources; National Park Grant from Defra and Navigation Toll Income. These are approximately equal to each other and are used to fund the activities (including staffing) across the organisation.

Governance

The Annual Governance Statement provides details of progress against the current year and provides the new financial year action plan. This will be considered by the Authority on 29 July and will be available via the link below:

[Broads Authority - 29 July 2022 \(broads-authority.gov.uk\)](https://broads-authority.gov.uk)

In 2018 the Government commissioned a review of National Parks and Areas of Outstanding Natural Beauty (AONBs) looking at coverage of designations, how designated areas deliver their responsibilities, how designated areas are financed, and whether there is scope for expansion. The review team, led by Julian Glover, visited the Broads in November 2018. The team's report "Landscapes Review" was published in September 2019. The Government's response was published on 15 January 2022. The Authority held a member workshop on 24 February and the Authority's formal response was considered in March 2022. A link to the committee report can be found below. The report also contains a link to the final report and the Government's response.

[Landscapes Review – response to Government consultation \(broads-authority.gov.uk\)](https://www.broads-authority.gov.uk/landscapes-review-response-to-government-consultation)

Operational model

The Authority consists of three Directorates; Finance and Support Services, Operations and Strategic Services. The total number of staff employed by the Authority gives a head count of 156 or 140.6 Full Time Equivalents (FTE) as at 31 March 2022. This is split 25 (20.2 FTE) Finance and Support Services, 78 (73.8 FTE) Operations, 53 (46.6 FTE) Strategic Services. Due to the seasonal nature of the Authority's activities the levels of staff vary throughout the year and the year-end position may vary depending on when Easter falls.

The Finance and Support Services Directorate consists of: the Governance Team who service the Authority's various committees; Asset Management, IT, Collection of Tolls, Finance and Insurance team.

The Operations Directorate consists of; the Construction, Maintenance and Environment team who carry out the practical work on the Broads, from dredging to the maintenance and refurbishment of moorings and land based sites and project managing the National Heritage Lottery Fund (NHLF) project 'Water, Mills and Marshes'; the Ranger team who patrol the waterways enforcing our byelaws to small scale practical works and Safety Management that has health and safety responsibility for all staff and visitor safety on and near the water.

The Strategic Services Directorate consists of; Planning - responsible for all planning applications, enforcement and the Local Plan within the Authority's executive area; Communications - responsible for all publications, events and visitor services; HR - supporting all of the Authority's employees; Volunteer Services which support volunteering opportunities across all areas of the Authority; and other strategic priorities; the management of the European Regional Development Fund (ERDF) INTERREG project 'Creating A New Approach to Peatland Ecosystems' (CANAPE), the Nature for Climate Peatland Grant Scheme which aims to create solutions towards peatland restoration, and Farming in Protected Landscapes (FiPL) which supports farmers and land managers in the Broads.

The Authority's income is supplemented by income from planning fees, contributions from landowners and the Rural Payments Agency towards fen management, Visitor Centres and

Yacht Station sales and external funding such as the Discovery Grant from the Nature for Climate Peatland Scheme, Defra support for FiPL, NHLF and ERDF.

Risks

Uncertainty exists about future years' settlements and their duration. Cuts to the National Park Grant in years 2010/11 to 2015/16 has meant the Authority has already restructured to make savings and in 2021/22 has used its reserves to balance the budget. If there were future reductions to the National Park Grant beyond 2023/24 it would mean difficult decisions would need to be made to determine future services. This uncertainty is further emphasised by the impact of inflation, wage increases and rising fuel costs. The current level of National Park reserves means that such impact would be cushioned in the short term until the longer vision of services is determined; however, this is not sustainable in the longer term.

Risks are reviewed on a regular basis with actions being taken to mitigate any possible impacts. Reports to the Authority highlight risks on potential new areas of activity. The Audit and Risk Committee receive detailed reports on the current risks with details of the individual risks, risk owner and actions. A link to the latest report can be found below.

[Corporate-Risk-Register-update.pdf \(broads-authority.gov.uk\)](#)

Review of Corporate Risk Register

Following a recommendation from internal audit's Corporate Governance and Risk Management review the risk register and policy was reviewed and updated during 2021/22. The risk register is now split between the Corporate risk register, focusing on risks that are strategic, and Directorates' risk registers, focusing on operational day to day risk. The Corporate risk register is reviewed at every Audit and Risk committee meeting with the option for significant risks being reported to the Broads Authority.

Opportunities

External funding opportunities continue to be investigated and supported by National Parks Partnership LLP (NPP). NPP continues to promote corporate partnerships for the UK National Parks with the aim to make a significant, sustainable and discernible contribution to the improved quality of UK National Parks and the benefits they offer for generations to come. The UK National Parks also continue to investigate efficiencies through joint procurement and services and also to create resilience amongst the Parks. 2019/20 saw the creation of the UK National Parks Communication Team hosted by the Authority. This service is jointly funded by all 15 UK National Parks and seeks to promote a shared sense of identity.

The Authority has already been successful in gaining external funding from; the NHLF for Water, Mills and Marshes, ERDF for CANAPE, WEG, FiPL, ERDF for EXPERIENCE, Generation Green, Nature for Climate Peatland Scheme and Electrifying the Broads. 2021/22 was the last year where Columbia provided clothing to all front-line staff for five years from 2017/18. Although the free provision of clothing has ended the opportunity to continue to purchase clothing at reduced rates continues.

During March 2022 a 3D interactive and accessible display was installed next to Norwich Forum which aims to educate, inspire and encourage people to explore the Broads throughout the year. Scannable QR codes let people find out where to go walking, cycling, boating, sailing, canoeing, paddleboarding and the best views of the night sky. The external display project has been funded through the Interreg EXPERIENCE project led by Norfolk County Council. Despite the Covid-19 lockdown at the start of 2021/22, Ranworth Visitor Centre reopened to the public on 12 April 2021 and had a successful season. Further opportunities for additional road signs will be developed in coordination with the EXPERIENCE project.

After a two-year absence due to the Covid pandemic, the Authority will return to the Norfolk Show in June 2022 and will host the Broads village, promoting the National Park and partnering organisations

Strategy and resource allocation

The current Financial Strategy was drawn up having regard to the Authority's grant settlement and the priorities in the Broads Plan. It sets out a prudent strategy for managing the limited resources available in order to build on the work underway across the organisation and to continue to deliver the Authority's key priorities over the next three years. The focus in developing the Financial Strategy has been to deliver the maximum possible efficiencies and savings in order to minimise the impact on front-line activity. The Authority recognises that without its employees continued commitment and hard work this would not be possible.

In developing the Financial Strategy, a number of assumptions have been made in respect of National Park Grant allocations, future boat numbers and the level of staff pay inflation. The Strategy follows the general principle that the Authority should seek to maintain the general (National Park) reserve at a minimum of £100,000 plus 10% of net expenditure, and the navigation reserves at a minimum of 10% of net expenditure. It also expects that General and Navigation income and expenditure should be broadly in balance across the life of the Financial Strategy.

On 20 November 2007, the Authority took out a £290,000 loan from the Public Works Loan Board (PWLB). The repayment period of the loan is 20 years at a fixed interest rate of 4.82%, repayable by equal instalments of principal. The Public Works Loan Board has advised that the fair value of the debt as at 31 March 2022 is £88,093.

The purpose of this loan was to finance the purchase of the Dockyard Operation from May Gurney to enable the Authority to continue to dredge the Broads in an economical and efficient manner.

During 2020/21, the Authority took out a further loan from the PWLB for £105,000. The purpose of the loan was to fund the purchase of a new JCB excavator. These types of purchases have typically been financed by finance leases in the past, but the fixed rate of interest at 2% made the loan the cheapest option. The loan is to be repaid over five years,

repayable by annuity. The PWLB has advised that the fair value of the debt as 31 March 2022 is £86,768

Performance

Performance is assessed against progress made towards the Broads Plan, Strategic Priorities and the Budget with regular updates being provided to the Authority.

General (National Park) Income and Expenditure

The Authority received National Park Grant of £3,414k from Defra (£3,414k in 2020/21). In addition to this, the income received from external grant support, sales, fees, charges and interest totalled £1,401k (£1,098k in 2020/21). Total income for 2021/22 was £4,815k (£4,512k in 2020/21).

The Authority set a budget for 2021/22 with a forecast deficit of £124k (£56k deficit for 2020/21). This deficit was to be balanced through the use of reserves. The Authority monitors its budget throughout the year against a forecast outturn which is updated on a monthly basis. The final forecast outturn for the year 2021/22 indicated an anticipated deficit of £145k. The actual outturn saw a deficit of £66k (a favourable variance of £79k). The Authority has a policy for carry forward requests in respect of underspends.

Navigation Income and Expenditure

Income from tolls was £3,632k (£3,333k in 2020/21), other income received for the year from external grant support, yacht stations charges, sales of tide tables, works licences and other miscellaneous services was £322k (£223k in 2020/21) and interest was £6k (£11k in 2020/21). Total income for 2021/22 was £3,954k (£3,567k in 2020/21).

The Authority set a budget with a forecast deficit of £299k for 2021/22 (deficit of £210k for 2020/21). This deficit was to be balanced through the use of reserves. The Authority monitors its budget throughout the year against a forecast outturn which is updated on a monthly basis. The final forecast outturn for 2021/22, which took account of approved budget changes, indicated an anticipated deficit of £175k. The actual outturn saw a deficit of £44k (a favourable variance of £131k). The Authority has a policy for carry forward requests in respect of underspends. These were considered and approved by the Authority on 13 May for £75k (£78k for 2020/21) and added to the 2022/23 budget.

The Statement of Accounts consolidates these results and the combined figures are found in the Comprehensive Income and Expenditure Statement (CIES) and the Expenditure Funding Analysis (EFA). The CIES can be found on page 16 and the EFA on page 15.

Outlook

2022/23 continues to focus on the successful delivery of the Nature for Climate Peatland Scheme discovery phase before exploring if the Authority will submit a bid for the restoration phase. Our two external funded projects from the NHLF and ERDF will see the completion of the practical works before the submission of the final claims in 2023 and 2024. Although the projects are claimed in arrears the impact on the Authority's cash flows is minimal. As the ERDF project is coming to an end, there is little uncertainty remaining on

future exchange rates for the ERDF grant which is contracted in Euros. The use of a prudent exchange rate during the application phase has minimised any negative impact. The budget for Navigation is projecting a deficit of £212k in 2022/23 (after taking into account carry forward requests), with reserves at 15.1% of net expenditure at the end of the year. For General (National Park) funding there is a projected deficit of £215k in 2022/23, with reserves at 17.7% of net expenditure. Both the National Park and Navigation deficits will be balanced through the use of reserves.

The Strategy also covers capital expenditure with the majority being funded from Earmarked Reserves and the rest from National Park Grant and Navigation income.

There are a significant number of variables – and some unknown quantities, such as future inflation, cost of utilities and salary increases – which could impact on these figures. The Financial Strategy will therefore be reviewed and updated by the Authority, having regard to any changes in circumstances and the annual outturn figures, at its meeting in January 2023. The annual toll increase for 2022/23 was set at 3.6% for all vessels. When setting the future strategy, the Authority will consult with the Navigation Committee before taking the decision. 2022/23 continues to focus on the development of partnership work. Work will also continue with partners to help shape the future of payments to farmers and land managers post Brexit, which includes the 3 year scheme administered by the Broads Authority (Farming in Protected Landscapes). Climate change remains a threat to the Broads. Broadland Futures Initiative, in collaboration with the Environment Agency, will continue the engagement work with stakeholders.

Changes to the 2021/22 Accounts

There have been no key changes to the Statement of Accounts in 2021/22.

The accounting statements

The Broads Authority's accounts for the year 2021/22 are set out on pages 12 to 76. They consist of:

Statement of Responsibilities for the Statement of Accounts

Statement of Corporate Governance

Expenditure and Funding Analysis – This statement shows how annual expenditure is used and funded from resources (government grants and rents) in comparison with those resources consumed or earned in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Authority's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement. The Expenditure and Funding Analysis is a note to the Financial Statements, however its position next to the Comprehensive Income and Expenditure Statement is to provide a link from the figures reported under Performance within the Narrative Report.

Comprehensive Income & Expenditure Statement – This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices.

Movement in Reserves Statement – This statement shows the movement in the year on the different reserves held by the Authority, analysed into ‘usable’ reserves and ‘other’ reserves. The ‘surplus / deficit on the provision of services’ line shows the true economic cost of providing the Authority’s services, more details of which are shown in the Comprehensive Income & Expenditure Statement. The ‘net increase / decrease before transfers to earmarked reserves’ line shows the statutory General Fund balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

Balance Sheet – The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. Reserves are reported in two categories. The first category of reserves are ‘usable’ reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold, and reserves that hold timing differences shown in the Movement of Reserves Statement line ‘adjustments between accounting basis and funding basis under regulations’.

Cash Flow Statement – The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of tolls and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority’s future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

These accounts are supported by the Statement of Accounting Policies in Note 1, which follows the Accounting Statements, and various notes to the accounts.

The information included in these accounts incorporates spending relating to the Broads Navigation. The Navigation income and expenditure is separately accounted for in the records to ensure the proper control of income from toll payers and to ensure it is spent primarily to benefit the users of the navigation. Navigation income and expenditure is shown in full at note 35 on page 76.

Statement of Responsibilities for the Statement of Accounts

The Authority's Responsibilities

The Authority is required to:

- a) Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Finance.
- b) Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- c) Approve the statement of accounts.

The Director of Finance's Responsibilities

The Director of Finance is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 (the Code).

In preparing this Statement of Accounts, the Director of Finance has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent; and
- complied with the Local Authority Code.

The Director of Finance has also:

- kept proper accounting records which were up-to-date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

Director of Finance's Certificate

I certify that the Statement of Accounts gives a true and fair view of the financial position of the Broads Authority at 31 March 2022 and its income and expenditure for the year ended 31 March 2022.

Emma Krelle (Director of Finance)

Certificate of Committee Resolution

I confirm that these accounts were approved by The Broads Authority at its meeting held (insert date).

Signed on behalf of The Broads Authority:

Bill Dickson

(Chair of meeting approving the accounts)

Date

Independent Auditor's Report to the Members of the Broads Authority

Expenditure and Funding Analysis

This statement shows how funding available to the Authority for the year has been used in providing services in accordance with generally accepted accounting practices.

2020/21 Net expenditure chargeable to the General and navigation fund balances £000	2020/21 adjustments between the funding and accounting basis £000	2020/21 Net expenditure in the comprehensive income and expenditure statement £000	Function	2021/22 Net expenditure chargeable to the General and navigation fund balances £000	2021/22 adjustments between the funding and accounting basis £000	2021/22 Net expenditure in the comprehensive income and expenditure statement £000
1,303	124	1,427	Operations	1,294	306	1,600
1,064	134	1,198	Strategic Services	1,152	283	1,435
778	42	820	Finance & Support Services (previously known as Chief Executive)	774	84	858
74	0	74	Corporate Amounts	76	0	76
(151)	211	60	Broads Navigation Account	(332)	547	215
3,068	511	3,579	Net cost of services (subtotal)	2,964	1,220	4,184
(3,417)	206	(3,211)	Other income and expenditure	(3,381)	271	(3,110)
(349)	717	368	(Surplus) or Deficit	(417)	1,491	1,074
(1,658)			Opening general and navigation fund balance	(1,787)		
(349)			Less/plus surplus or (deficit) on general and navigation balance in year	(417)		
220			Transfer (to)/from earmarked reserves	535		
(1,787)			Closing general and navigation fund balance at 31 March	(1,669)		

The Expenditure and Funding Analysis is a note to the Financial Statements; however, it is positioned here as it provides a link from the figures reported under Performance within the Narrative Report to the Comprehensive Income and Expenditure Statement.

Comprehensive Income and Expenditure statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices.

2020/21 Gross expenditure £000	2020/21 Income £000	2020/21 Net expenditure/ (income) £000	Description	Note	2021/22 Gross expenditure £000	2021/22 Income £000	2021/22 Net expenditure/ (income) £000
1,994	(567)	1,427	Operations		2,061	(461)	1,600
1,680	(482)	1,198	Strategic Services		2,344	(909)	1,435
842	(22)	820	Finance & Support Services		880	(22)	858
74	0	74	Corporate Items		76	0	76
3,600	(3,540)	60	Broads Navigation Account	35	4,162	(3,947)	215
8,190	(4,611)	3,579	Cost of services (subtotal)		9,523	(5,339)	4,184
		(9)	(Gains)/Losses on the disposal of non-current assets				(1)
		212	Financing and investment income and expenditure	11			305
		(3,414)	DEFRA National Park grant income				(3,414)
		368	(Surplus) or deficit on provision of services (subtotal)				1,074
		(182)	(Surplus) or deficit on revaluation of fixed assets				(131)
		3,713	Actuarial (gains)/losses on pension assets/liabilities				(5,352)
		3,531	Other comprehensive income and expenditure (subtotal)				(5,483)
		3,899	Total comprehensive income and expenditure				(4,409)

Movement in reserves statement

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable' reserves (i.e. those that can be applied to fund expenditure) and 'other' reserves. The 'surplus or (deficit) on the provision of services' line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement.

2020/21	General fund and navigation fund balance £000	Capital receipts reserve £000	Earmarked reserves £000	Total useable reserves £000	Unusable reserves £000	Total Authority reserves £000
Balance at 31 March 2020 (A)	1,658	405	2,118	4,181	(4,402)	(221)
Total comprehensive income and expenditure	(368)	0	0	(368)	(3,531)	(3,899)
Adjustments between accounting basis and funding basis under regulations (Note 9)	717	0	0	717	(717)	0
Transfers to or from Earmarked reserves (Note 10)	(220)	0	220	0	0	0
Increase or (decrease in 2020/21 (B) (subtotal)	129	0	220	349	(4,248)	(3,899)
Balance at 31 March 2021 (=A+B)	1,787	405	2,338	4,530	(8,650)	(4,120)

2021/22	General fund and navigation fund balance £000	Capital receipts reserve £000	Earmarked reserves £000	Total useable reserves £000	Unusable reserves £000	Total Authority reserves £000
Balance at 31 March 2021 (A)	1,787	405	2,338	4,530	(8,650)	(4,120)
Total comprehensive income and expenditure	(1,074)	0	0	(1,074)	5,483	4,409
Adjustments between accounting basis and funding basis under regulations (Note 9)	1,491	0	0	1,491	(1,491)	0
Transfers to or from Earmarked reserves (Note 10)	(535)	0	535	0	0	0
Increase or (decrease in 2021/22 (B) (subtotal)	(118)	0	535	417	3,992	4,409
Balance at 31 March 2022 (=A+B)	1,669	405	2,873	4,947	(4,658)	289

Balance sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority.

As at 31 March 21 £000	Category	Note	As at 31 March 22 £000
4,738	Property, plant & equipment	12	4,603
9	Intangible Assets		0
4,747	Long term assets (subtotal)		4,603
3,003	Short term investments		5,006
112	Inventories	13	125
959	Short term debtors	14	794
2,374	Cash and cash equivalents	15	1,152
6,448	Current assets (subtotal)		7,077
(35)	Short term borrowing		(35)
(1,800)	Short term creditors	16	(2,017)
(154)	Provisions	17	(119)
0	Grant receipts in advance	26	(23)
(1,989)	Current liabilities (subtotal)		(2,194)
(164)	Long term borrowing		(130)
(13,162)	Other long-term liabilities	29, 31	(9,067)
(13,326)	Long term liabilities (subtotal)		(9,197)
(4,120)	Net assets (liabilities)		289
-	Useable reserves	-	-
892	General account fund balance		822
895	Navigation account fund balance		847
405	Capital receipts reserve		405
2,338	Earmarked reserves	10	2,873
-	Unusable reserves	19	-
1,887	Revaluation reserve		2,002
2,591	Capital adjustment account		2,410
(13,061)	Pension reserve		(9,008)
(67)	Accumulated absence reserve		(62)
(4,120)	Total reserves		289

Emma Krelle (Director of Finance)

15 July 2022

Cash Flow statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

2020/21 £000	Revenue activities	Note	2021/22 £000
(368)	Net surplus or (deficit) on the provision of services		(1,074)
1,317	Adjustments to net surplus or deficit on the provision of services for non-cash movements		2,132
(31)	Adjust for items in the net surplus or deficit on the provision of services that are investing and financing activities		(3)
918	Net cash flows from operating activities (subtotal)	20	1,055
727	Investing activities	21	(2,199)
48	Financing activities	22	(78)
1,693	Net increase or (decrease) in cash and cash equivalents (subtotal)		(1,222)
681	Cash and cash equivalents at the beginning of the reporting period		2,374
2,374	Cash and cash equivalents at the end of the reporting period	15	1,152

Notes to the Statement of Accounts

1. Accounting policies

i. General principles

The Statement of Accounts summarises the Authority's transactions for the 2021/22 financial year and its position at the year end of 31 March 2022. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2015, which those regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 and the Service Reporting Code of Practice 2021/22, supported by International Financial Reporting Standards (IFRS). The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

ii. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amounts is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

iii. Cash and cash equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in 7 days or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

iv. Exceptional items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

v. Prior period adjustments, changes in accounting policies and estimates and errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

vi. Charges to revenue for non-current assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- depreciation attributable to the assets used by the relevant service;
- revaluation and impairment losses on assets used by the service where there
- are no accumulated gains in the Revaluation Reserve against which the losses
- can be written off; and
- amortisation of intangible fixed assets attributable to the service.

vii. Employee Benefits

Benefits payable during employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in

lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service line in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post-employment benefits

Employees of the Broads Authority are members of Norfolk Pension Fund for civilian employees (the Local Government Pension Scheme), administered by Norfolk County Council. This is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

viii. Events after the balance sheet date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

ix. Fair value measurement

The Authority measures some of its non-financial assets such as investment properties and some of its financial instruments such as borrowings at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- In the principal market for the asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The Authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Authority considers a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Authority's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quotes prices (unadjusted) in active markets for identical assets or liabilities that the Authority can access at the measurement date;
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly;
- Level 3 – unobservable inputs for the asset or liability.

x. Financial instruments

Financial liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest is the rate that

exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

Long term loans are shown in the balance sheet as the capital element outstanding at the year-end, split between amounts due within the current year and amounts due outside the year. Any interest paid is taken directly to the income and expenditure account. The 'fair value' of any loans is disclosed in the notes to the accounts with accompanying explanations.

Financial assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics.

There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The authority's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (i.e. where the cash flows do not take the form of a basic debt instrument).

Financial assets measured at amortised cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for Statements the instrument. For most of the financial assets held by the authority, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

Expected Credit Loss Model

The authority recognises expected credit losses on all of its financial assets held at amortised cost, either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the authority.

The Authority has not made any material loans.

xi. Foreign currency translation

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement

xii. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third-party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement.

Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

xiii. Intangible assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being

available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

xiv. Inventories

Inventories are included in the Balance Sheet at the lower of cost or net realisable value. The cost of inventories is assigned using the FIFO (first-in, first-out) costing formula.

xv. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Authority as lessee

Finance leases

Property, Plant and Equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the

present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability; and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Authority at the end of the lease period).

Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement.

Operating leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

The Authority as lessor

Operating leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

xvi. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes, and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accrual's basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred. A de minimis limit of £5,000 is used to recognise fixed assets.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price; and
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction – depreciated historical cost.
- all other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the

year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation between 5 and 50 years, as advised by a professional valuer;
- vehicles, plant, furniture and equipment – straight-line allocation between 5 and 10 years, as advised by a suitably qualified officer; and
- infrastructure – straight-line allocation between 20 and 25 years, as advised by a suitably qualified officer.

Where an asset has been acquired under a finance lease arrangement, and the lease term is shorter than the asset's estimated useful life, the asset is depreciated over the lease term.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Receipts below £5,000 arising from the sale of fixed assets are allocated to revenue. The Broads Authority has a policy of not depreciating assets in the first year of ownership.

Disposals and non-current assets

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale. When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant or Equipment) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment, or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement) (England and Wales). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against the general fund, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

xvii. Provisions, contingent liabilities and contingent assets

Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, considering relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

Contingent liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but are disclosed in a note (note 32) to the accounts.

Contingent assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

xviii. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and do not represent useable resources for the Authority – these reserves are explained in the relevant policies.

xix. Operating segments

In accordance with IFRS 8 and the Code, the Broads Authority keeps the general fund and navigation fund separately. Under the Code, the Authority has prepared a single income and expenditure account for 2021/22, however in note 35 to the accounts the navigation income and expenditure is shown.

xx. Allocation of costs

Salary, vehicle and other revenue costs are reallocated within the general expenditure to major projects that are grant aided partially or wholly by sources other than Defra grant. The method of allocation is kept as simple as possible and is either made on usage, such as number of hours spent on a project, or estimated on a percentage basis.

Recharges between the general and navigation funds are based on staff time and usage.

xxi. Revenue expenditure funded from capital under statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year.

xxii. VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

2. Accounting Standards that have been issued but have not yet been adopted

The 2022/23 Code of Practice on Local Authority Accounting adopts the following amendments to International Accounting Standards and International Financial Reporting Standards, which will be required from 1 April 2022:

- The implementation of IFRS 16 Leases will take effect from 1 April 2022. This will be a significant change in Local Authority Accounting. Its introduction will remove the distinction between operating and finance leases for lessees. The standard will require assets to be recognised on the balance sheet as well as the liability for

outstanding lease payments. This will apply where the right to use the asset exceeds 12 months and it is not considered low value. This will be a significant change to the Authority as it holds a number of operating leases relating to land that is used for moorings.

3. Critical judgements in applying accounting policies

In applying the accounting policies set out in note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- Despite the one-year settlement from DEFRA for 2022/23 there remains a degree of uncertainty about the longer-term levels of funding for National Parks. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.
- The Authority is a member of Whitlingham Charitable Trust of which there are four members. The Authority can appoint up to four trustees and there shall be no more than nine in total. The Trust is limited by guarantee in which each member agrees to contribute £1 in the event of it being wound up. Whitlingham Charitable Trust was established to manage and maintain Whitlingham Country Park for public benefit. The Authority does not have a controlling influence, and it does not have any share equity, or any share in profits or losses. It is considered therefore that International Accounting Standard (IAS) 28 – Accounting for Investments in Associates - does not apply as the charity has no formal equity structure, and the Authority does not derive any financial benefit from the Trust.

4. Assumptions made about the future and other major sources of estimation uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities as at the balance sheet date and the amounts reported for the revenues and expenses during the year. However, the nature of estimation means that actual outcomes could differ from those estimates. The key judgements and estimation uncertainty that have a significant risk of causing material adjustment to the carrying amounts of assets and liabilities within the next financial year are:

Item	Uncertainties	Effect if actual results differ from assumptions
Property plant and equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets fall. It is estimated that the annual depreciation charge would

Item	Uncertainties	Effect if actual results differ from assumptions
	uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	increase by £57,000 for every year that useful lives had to be reduced.
Pensions liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied.	The effects on the net pension's liability of changes in individual assumptions can be measured. For instance, a 0.1% decrease in the discount rate assumption would result in an increase in the pension liability of £840,000. Further details are set out in the sensitivity analysis in note 31.

5. Material items of income and expenditure

There are no material items of expense in relation to 2021/22 which are not disclosed elsewhere within the Statement of Accounts.

6. Events after the balance sheet date

The Statement of Accounts was authorised for issue by the Director of Finance on 15 July 2022. Events that occur after this date are not reflected in the financial statements or notes.

7. Note to the expenditure and funding analysis

Adjustments from General and Navigation Fund to arrive at the Comprehensive Income and Expenditure Statement Amount

2020/21 Adjustments for capital purposes (Note 1) £000	2020/21 Net change for the pension's adjustments (Note 2) £000	2020/21 Other differences (Note 3) £000	2020/21 Total adjustments £000	Description	2021/22 Adjustments for capital purposes (Note 1) £000	2021/22 Net change for the pension's adjustments (Note 2) £000	2021/22 Other differences (Note 3) £000	2021/22 Total adjustments £000
43	83	(2)	124	Operations	88	215	3	306
26	103	5	134	Strategic Services	31	257	(5)	283
4	37	1	42	Finance & Support Services	1	84	(1)	84
0	0	0	0	Corporate Items	0	0	0	0
20	188	3	211	Broads Navigation Account	77	472	(2)	547
93	411	7	511	Net Cost of Services (subtotal)	197	1,028	(5)	1,220
0	206	0	206	Other income and expenditure from the Expenditure and Funding analysis	0	271	0	271
93	617	7	717	Difference between General and Navigation Fund surplus or deficit and comprehensive Income and Expenditure Statement Surplus of Deficit on the Provision of Services	197	1,299	(5)	1,491

Note

1. Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:
 - Other operating expenditure – adjusts for capital disposal with a transfer of income on disposal of assets and the amounts written off for those assets.
 - Financing and investment income and expenditure – the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
2. Net change for the removal of pension contribution and the addition of IAS 19 Employee Benefits pension related expenditure and income:
 - For services this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
 - For Financing and investment income and expenditure – the net interest on the defined benefit liability is charged to the CIES.
3. Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute including accumulated absences.

Income received on a segmental basis is analysed below:

Service	2020/21 Income from services (£000)	2021/22 Income from services (£000)
Operations	(567)	(461)
Strategic Services	(482)	(909)
Finance & Support Services	(22)	(22)
Corporate items	0	0
Specialist ringfenced account (navigation)	(3,540)	(3,947)
Total income analysed on a segmental basis	(4,611)	(5,339)

8a. Expenditure and income analysed by nature

The Authority's expenditure and income is analysed as follows:

Expenditure	2020/21 £000	2021/22 £000
Employee benefits expenses	5,388	6,326
Other services expenses	3,095	3,589
Depreciation, amortisation, impairment	326	475
Interest payments	29	46
Expenditure in relation to investment properties	0	0
Loss/(gain) on the disposal of assets	(9)	(1)
Total expenditure	8,829	10,435

Income	2020/21 £000	2021/22 £000
Fees, charges and other service income	(4,642)	(5,343)
Interest and investment income	(22)	(12)
Contributions from reserves	(383)	(592)
Government grants and contributions	(3,414)	(3,414)
Total income (subtotal)	(8,461)	(9,361)
Surplus or deficit on the provision of services	368	1,074

In addition to the amounts reported within the Comprehensive Income and Expenditure Statement the breakdown above also includes income and expenditure funded from the earmarked reserves.

8b. Revenue from contracts with service recipients

Amounts included in the Comprehensive Income and Expenditure Statement for contracts with service recipients:

Contract Revenue	2020/21 £000	2021/22 £000
Revenue from contracts with service recipients	66	123
Total included in comprehensive income and expenditure	66	123

Amounts included in the Balance Sheet for contracts with service recipients

Outstanding Revenue	2020/21 £000	2021/22 £000
Receivables, which are included in debtors (Note 14)	0	0
Total included in net assets	0	0

9. Adjustments between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2020/21 General fund and navigation fund £000	2020/21 Capital receipts reserve £000	2020/21 Movement in unusable reserves £000	Adjustments	2021/22 General fund and navigation fund £000	2021/22 Capital receipts reserve £000	2021/22 Movement in unusable reserves £000
			Adjustments primarily involving the Capital Adjustment Account:			
			Reversal of items debited or credited to the Comprehensive Expenditure and Income Statement:			
0	0	0	Transfer of non-current asset sale proceeds from revenue to Capital Receipts Reserve	0	0	0
342	0	(342)	Charges for depreciation and impairment of non-current assets	352	0	(352)
(25)	0	25	Revaluation losses on property, plant and equipment	113	0	(113)
9	0	(9)	Amortisation of intangible assets	9	0	(9)
21	0	(21)	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	2	0	(2)
(58)	0	58	Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:			
			Statutory provision for the financing of capital investment	(78)	0	78
0	0	0	Derecognition of finance lease liability	0	0	0
(197)	0	197	Capital expenditure charged against the General Fund	(201)	0	201
			Adjustments involving the Capital Receipts Reserve:			
0	0	0	Cash receipts from disposal of investment property	0	0	0
			Adjustments involving the Pensions Reserve:			
			Reversal of items relating to post-employment benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement (see note 31)	2,108	0	(2,108)
1,390	0	(1,390)	Employer's pension contributions and direct payments to pensioners payable in the year	(809)	0	809
(773)	0	773				
			Adjustments involving the accumulated Absences Account:			
8	0	(8)	Adjustments in relation to short-term compensated absences	(5)	0	5
			Adjustments involving the Capital Grant Unapplied Account:			
0	0	0	Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	0	0	0
717	0	(717)	Total adjustments	1,491	0	(1,491)

10. Transfers to/from earmarked reserves

This note presents details of the amounts set aside in earmarked reserves to provide financing for future expenditure and the amounts posted back from earmarked reserves to meet expenditure in 2020/21. A description of each of the earmarked reserves follows in the table below.

Reserve Name	Balance at 31 March 2020 £000	Transfers in 2020/21 £000	Transfers out 2020/21 £000	Balance at 31 March 2021 £000	Transfers in 2021/22 £000	Transfers out 2021/22 £000	Balance at 31 March 2022 £000
Property	(663)	(68)	0	(731)	(149)	0	(880)
Plant, vessels and equipment	(349)	(121)	124	(346)	(177)	38	(485)
Premises	(247)	(1)	36	(212)	(82)	0	(294)
Planning delivery grant	(220)	(12)	4	(228)	(17)	0	(245)
Upper Thurne Enhancement Scheme	(146)	(25)	6	(165)	(22)	0	(187)
Section 106 Agreements	(44)	0	10	(34)	0	34	0
Heritage Lottery Fund	(12)	(565)	545	(32)	(345)	369	(8)
Catchment Partnership	(75)	(57)	57	(75)	(32)	22	(85)
CANAPE	(312)	(165)	86	(391)	(210)	125	(476)
Computer Software	(22)	(10)	1	(31)	(98)	0	(129)
UK National Park Communications	(28)	(147)	128	(47)	(152)	161	(38)
Match Funding	0	(46)	0	(46)	0	0	(46)
Total	(2,118)	(1,217)	997	(2,338)	(1,284)	749	(2,873)

Included in the closing balance of £2,873k, £1,305k relates to Navigation funded reserves.

Earmarked reserves

Property

A reserve account set up to provide for the ongoing maintenance of the Authority's major assets, moorings and operational property assets, including Mutford Lock.

Plant, Vessels and Equipment

Reserve established to provide for the maintenance and replacement of the Authority's plant and equipment, including launches, construction and maintenance vessels and equipment, pool vehicles and fen management equipment.

Premises

A reserve account established to provide for the maintenance and development of the Authority's Dockyard facility and other buildings throughout the Broads.

Planning Delivery Grant

Balance of Defra and OPDM grants awarded to deliver the planning service.

Upper Thurne Enhancement Scheme

Reserve established to hold the balance of ring-fenced Environment Agency funding for enhancement works in the Upper Thurne.

Section 106 Agreements

A reserve account established to hold ring-fenced developers' contributions relating to planning application conditions.

Heritage Lottery Fund

A reserve account established for the Landscape Partnership project funded by the Heritage Lottery Fund.

Catchment Partnership

A reserve account set up to hold ring-fenced income from various partners within the Catchment Partnership.

CANAPE

A reserve account set up for European grant part funded project relating to the Creating A New Approach to Peatland Ecosystems.

Computer Software

A reserve account set up to provide for the ongoing replacement of Authority's Computer Software.

UK National Parks Communications

A reserve account set up to hold ring-fenced income from the 15 National Parks to fund the UK Communications Team.

Match Funding

A reserve account set up for European grant funded project EXPERIENCE.

11. Financing and investment income and expenditure

2020/21 £000	Expenditure and income detail	2021/22 £000
28	Interest payable and similar charges	46
206	Net interest on the net defined benefit liability (asset)	271
(22)	Interest receivable and similar income	(12)
212	Total	305

12. Property, plant and equipment

Movements on balances 2020/21

Cost or valuation	Land and buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Assets under construction £000	Total property, plant and equipment £000
At 1 April 2020	2,997	3,099	315	323	92	6,826
Additions	0	174	0	0	128	302
Revaluation increases/(decreased) recognised in the Revaluation reserve	144	(73)	0	0	0	71
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	1	0	0	0	0	1
Derecognition-disposals	(3)	(70)	0	0	0	(73)

Cost or valuation	Land and buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Assets under construction £000	Total property, plant and equipment £000
Reclassification	0	92	0	0	(92)	0
At 31 March 2021	3,139	3,222	315	323	128	7,127

Accumulated depreciation and impairment	Land and Buildings £000	Vehicles Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000
At 1 April 2020	58	1,923	253	0	0	2,234
depreciation charge	27	297	17	0	0	341
derecognition – disposals	(3)	(49)	0	0	0	(52)
depreciation written out to the Revaluation Reserve	(32)	(102)	0	0	0	(134)
At 31 March 2021	50	2,069	270	0	0	2,389

Net Book Value	Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment
At 31 March 2021	3,089	1,153	45	323	128	4,738
At 31 March 2020	2,939	1,176	62	323	92	4,592

Movements on balances 2021/22

Cost or valuation	Land and buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Assets under construction £000	Total property, plant and equipment £000
At 1 April 2021	3,139	3,222	315	323	128	7,127
Additions	101	100	0	0	0	201
Revaluation increases/(decreased) recognised in the Revaluation reserve	(57)	(852)	0	0	0	(909)
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	0	0	0	0	0	0
Derecognition-disposals	0	(3)	0	0	0	(3)
Reclassification	0	128	0	0	(128)	0
At 31 March 2022	3,183	2,595	315	323	0	6,416

Accumulated depreciation and impairment	Land and Buildings £000	Vehicles Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000
At 1 April 2021	50	2,069	270	0	0	2,389
depreciation charge	39	297	16	0	0	352
derecognition – disposals	0	(1)	0	0	0	(1)
depreciation written out to the Revaluation Reserve	(30)	(897)	0	0	0	(927)
At 31 March 2022	59	1,468	286	0	0	1,813

Net Book Value	Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment
At 31 March 2022	3,124	1,127	29	323	0	4,603
At 31 March 2021	3,089	1,153	45	323	128	4,738

Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

Category of Asset	Depreciation method	Depreciation period
Operational Land and Buildings	Straight line. (The split between land and buildings is determined by the Authority's property consultant)	Between 5 to 50 years as per professional advice
Community Land	Not depreciated	Not depreciated
Infrastructure Asset	Straight line	Between 20 to 25 years
Vehicles, Vessels and Equipment	Straight line	Between 5 to 10 Years
Computer and Office Equipment	Straight line	5 years

Capital Commitments

The Authority has no capital commitments as at the balance sheet date.

Impairments

In accordance with IAS 36 and the Code, Directors have undertaken an annual impairment review. No assets were considered to be impaired.

Revaluations

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at current value is revalued every five years. Valuations were carried out internally and externally. Valuations of land and buildings were carried out externally by NPS Property Consultants Ltd, in accordance with methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Valuations of vehicles, plant, furniture and equipment are based on current prices where there is an active second-hand market or latest list prices adjusted for the condition of the asset.

Significant assumptions applied in estimating the current values are:

- Property, Plant and Equipment of a specialised nature were valued on the basis of what it would cost to reinstate the service, suitably adjusted to reflect for age, wear and tear and obsolescence of the existing asset.
- Infrastructure Assets and Community Assets have been valued at historic cost rather than fair value.
- Property leases have been split between finance and operating leases and valued accordingly depending upon whether the Authority is lessor or lessee.

Financial Year	Land and buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Assets under construction £000	Total £000
Carried at historical cost	0	0	18	323	0	341
Valued at current value as at 31 March 2022	326	288	0	0	0	614
31 March 2021	549	330	0	0	0	879
31 March 2020	874	112	11	0	0	997
31 March 2019	1,375	187	0	0	0	1,562
31 March 2018	0	210	0	0	0	210
Total cost or valuation	3,124	1,127	29	323	0	4,603

13. Inventories

Description	Consumable stores 2020/21 £000	Consumable stores 2021/22 £000	Maintenance materials 2020/21 £000	Maintenance materials 2020/21 £000	Total 2020/21 £000	Total 2021/22 £000
Balance outstanding at start of year	31	39	83	73	114	112
Purchases	30	31	113	142	143	173
Recognised as an expense in year	(22)	(30)	(123)	(130)	(145)	(160)
Written off balances	0	0	0	0	0	0
Balances outstanding at year end	39	40	73	85	112	125

14. Debtors

31 March 2021 £000	Debtor types	31 March 2022 £000
73	Trade receivables	45
763	Prepayments and accrued income	637
123	Other receivable amounts	112
959	Total	794

15. Cash and cash equivalents

The balance of cash and cash equivalents is made up of the following elements

31 March 2021 £000	Cash and cash equivalent types	31 March 2022 £000
2	Cash held by the Broads Authority	2
2,372	Bank current accounts	1,150
2,374	Total cash and cash equivalents	1,152

16. Creditors

31 March 2021 £000	Creditor types	31 March 2022 £000
199	Trade payables	258
1,385	Accruals and income in advance	1,552
216	Other payable amounts	207
1,800	Total	2,017

17. Provisions

2020/21 Accumulated absences provision £000	2020/21 Whitlingham Dilapidations provision £000	2020/21 Audit Fees provision £000	2020/21 Total £000	Description	2021/22 Accumulated absences provision £000	2021/22 Whitlingham Dilapidations provision £000	2021/22 Audit Fees provision £000	2021/22 Total £000
60	47	0	107	Balance at 1 April	67	47	40	154
67	0	40	107	Additional provisions made in year	62	0	29	91
(60)	0	0	(60)	Settlements or cancellation of provision made at end of proceeding year	(67)	(47)	(12)	(126)
67	47	40	154	Balance at 31 March	62	0	57	119

The Whitlingham Dilapidations Provision relates to end of lease dilapidations as assessed by Whitlingham Charitable Trust. This was settled in August 2021.

The Audit Fee provision relates to the amount of fees EY would like the Authority to pay relating to the 2020/21 audit. The full amount has been disputed and will be determined by the PSAA. The additional fee relating to the 2019/20 audit was settled in November 2021.

For more information on the Accumulated Absence Account, see note 19.

18. Usable reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

19. Unusable reserves

31 March 2021 £000	Description	31 March 2022 £000
1,887	Revaluation reserve	2,002
2,591	Capital Adjustment Account	2,410
(13,061)	Pensions Reserve	(9,008)
(67)	Accumulated Absences Account	(62)
(8,650)	Total unusable reserves	(4,658)

Revaluation reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment (and Intangible Assets). The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost;
- used in the provision of services and the gains are consumed through depreciation; or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2020/21 £000	Description	2021/22 £000
1,771	Balance at 1 April	1,887
213	Upward revaluation of assets	155
(31)	Downward revaluation of assets	(24)
182	Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on Provision of Services (subtotal)	131
(66)	Difference between current value depreciation and historical cost depreciation	(16)
116	Amount written off to the Capital Adjustment Account (subtotal)	115
1,887	Balance at 31 March	2,002

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert current value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 9 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2020/21 £000	Description	2021/22 £000
2,618	Balance at 1 April	2,591
0	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement: Transfer of non-current asset sale proceeds from revenue to Capital Receipts Reserve	0
(342)	Charges for depreciation and impairment of non-current assets	(352)
24	Revaluation losses on property plant & equipment	(114)
0	Movement in the Donated Assets	0
(9)	Amortisation of intangible assets	(9)
(21)	Amounts of non-current assets written off on disposal or sale as part of the gain/loss in disposal to the comprehensive income and expenditure statement	(2)
66	Adjusting amounts written out of the revaluation reserve	15
(282)	Net written out amount of the cost of non-current assets consumed in the year (subtotal)	(462)
57	Capital financing applied in the year: Statutory provision for the financing of capital investment charges against the general fund removal of finance lease liability for assets returned in year	79

2020/21 £000	Description	2021/22 £000
0	Derecognition of finance lease liability	0
198	Capital expenditure charges against the General Fund	201
2,591	Balance at 31 March	2,409

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2020/21 £000	Description	2021/22 £000
(8,731)	Balance at 1 April	(13,061)
(3,713)	Remeasurements of the net defined benefit liability/(asset)	5,352
(1,390)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(2,108)
773	Employer's pension contributions and direct payments to pensioners payable in the year	809
(13,061)	Balance at 31 March	(9,008)

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfers to or from the Account.

2020/21 £000	Description	2021/22 £000
(60)	Balance at 1 April	(67)
60	Settlement or cancellation of accrual made at the end of the preceding year	67
(67)	Amounts accrued at the end of the current year	(62)
0	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	0
(67)	Balance at 31 March	(62)

20. Cash Flow Statement – Operating Activities

The cash flows from operating activities include the following items:

2020/21 £000	Operating activity	2021/22 £000
(29)	Interest received	(10)
29	Interest paid	47
0	Net cash flows from operating activities	(37)

21. Cash flow statement – investing activities

2020/21 £000	Investing activity	2021/22 £000
(302)	Purchase of property, plant and equipment, investment property and intangible assets	(201)
(1,001)	Purchase of short-term investments	(2,001)
2,000	Proceeds from short term investments	0
30	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	3
727	Net cash flows from investing activities	(2,199)

22. Cash flow statement – financing activities

2020/21 £000	Financing activity	2021/22 £000
105	Cash receipts of short- and long-term borrowing	0

2020/21 £000	Financing activity	2021/22 £000
(42)	Cash payments for the reduction of the outstanding liabilities relating to finance leases	(44)
(15)	Repayments of short- and long-term borrowing	(34)
48	Net cash flows from financing activities	(78)

23. Members' allowances

The Authority paid the following amounts to Members of the Authority during the year:

2020/21 £000	Member payment type	2021/22 £000
40	Allowances	40
0	Expenses	6
40	Total	46

24. Officers' remuneration

The remuneration paid to the Authority's senior employees as follows:

Job Title	Year	Salary, fees and allowances £000	Bonuses £000	Expenses allowances £000	Pension contribution £000	Total £000
Chief Executive	2020/21	91	0	0	16	107
	2021/22	92	0	0	17	109
Director of Strategic Services	2020/21	62	0	0	11	73
	2021/22	65	0	0	12	77
Director of Operations	2020/21	62	0	0	11	73
	2021/22	65	0	0	12	77
Director of Finance *	2020/21	0	0	0	0	0
	2021/22	20	0	0	4	23

* The Director of Finance post was filled from 29 November 2021.

The number of employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) is shown below:

Number of employees 2020/21	Remuneration amount band	Number of employees 2021/22
0	£50,000 - £54,999	0
0	£55,000 - £59,999	1
2	£60,000 - £64,999	2
0	£65,000 - £69,999	0
0	£70,000 - £74,999	0
0	£75,000 - £79,999	0
0	£80,000 - £84,999	0
0	£85,000 - £89,999	0
1	£90,000 - £94,999	1

Exit packages

The number and cost of exit packages agreed, analysed between compulsory redundancies and other departures, are disclosed in the table below:

Exit package cost band	Number of compulsory redundancies 2020/21	Number of compulsory redundancies 2021/22	Number of other departures agreed 2020/21	Number of other departures agreed 2021/22	Total number of exit packages by cost band 2020/21	Total number of exit packages by cost band 2021/22	Total cost of exit packages in each band 2020/21 £000	Total cost of exit packages in each band 2021/22 £000
£0-£20,000	0	0	0	0	0	0	0	0
£20,001-£40,000	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0

The total cost in the table above for exit packages have been charges to the authority's comprehensive income and expenditure statement in the previous year.

25. External audit costs

The Broads authority has incurred the following fees relating to audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors. The additional fee in 2021/22 is being disputed, for further details please see note 17.

2020/21 £000	Type of external audit cost	2021/22 £000
11	Fees payable to external auditors with regard to external audit services carried out by the appointed auditor for the year	11
40	Additional fees relating to the 2019/20 and 2020/21 audit of the Statement of Accounts	56
51	Total	67

26. Grant income

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement:

2020/21 £000	Grant Name	2020/21 £000
3,414	Credited to taxation and non-specific grant income: Defra National Park Grant	3,414
452	Credited to serves: Heritage Lottery Fund – Landscape Partnership Scheme	344
0	Natural England – Nature for Climate Peatland Scheme	77
163	CANAPE - ERDF	209
33	Defra Environment Land Management Scheme	11
15	Water Environment Grant	3
0	Defra Farming In Protected Landscapes (FiPL)	257
0	Generation Green	41
20	Covid-19 Business Grant	0
4,097	Total	4,356

The authority has received a grant that has yet to be recognised as income as it has conditions attached that will require the monies to be returned to the giver. The balances at the year-end are as follows:

Current liabilities

2020/21 £000	Grant receipts in advance (revenue grants)	2020/21 £000
0	Defra Farming In Protected Landscapes (FiPL)	24
0	Total	24

27. Related parties

The Broads Authority is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

Central Government

Central government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates,

provides the majority of funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties.

Members

Members of the Broads Authority have direct control over the Authority's financial and operating policies. Members of the Navigation Committee have a consultative role in respect of navigation matters. The Authority wrote to all Members requesting details of any related party transactions. Details of Members' expenses are included in note 23.

A number of members of the Broads Authority are appointed by Local Authorities within the Broads area. The Authority transacts with these other Local Authorities for items such as rates in the normal course of business. There were no material transactions with Local Authorities which are not disclosed elsewhere within the Statement of Accounts.

Mr Andrew Hamilton is a member of the Navigation Committee and is Director of 'Eastwood Whelpton Ltd'. Eastwood Whelpton Ltd paid £12,713 (£9,986 2020/21) navigation tolls to the Broads Authority in 2021/22.

Mr James Knight is a member of the Broads Authority and Planning Committee and is a Director of 'Waveney River Centre (2003) Ltd'. In October 2021 all of the assets were transferred from Waveney River Centre to Tingdene. Waveney River Centre (2003) Ltd paid £9,616 (£16,177 2020/21) navigation tolls to the Broads Authority in 2021/22. The Authority also made fuel purchases of £323 (£383 in 2020/21), services to lift a pontoon of £690 (nil 2020/21) and used mooring facilities of £2,250 during 2021/22 (£2,500 2020/21). No amounts were outstanding at 31 March 2022. Mr Knight is also Director of 'Norfolk Broads Direct' who paid £133,561 navigation tolls in 2021/22 (£127,063 in 2020/21). Mr Knight took no part in the decision-making process associated with these contracts.

Mr Greg Munford is a member of the Broads Authority, Navigation Committee and Audit & risk Committee and is Director of 'Richardsons Leisure Ltd'. Richardsons Leisure Ltd and 'Horning Pleasurecraft Ltd' paid £336,681 (£342,276 2020/21) navigation tolls to the Broads Authority in 2021/22. Richardson Leisure Ltd also provided the Authority their animations for use in the Broads online safety videos during 2020/21. These were provided free of charge.

Mr Simon Sparrow is a member of the Broads Authority and Navigation Committee and is Director of 'Hippersons Boatyard Ltd'. Hippersons Boatyard Ltd paid £5,282 (£4,674 2020/21) navigation tolls to the Broads Authority in 2021/22.

Officers

The Chief Executive represents the Broads Authority on the board of the Whitlingham Charitable Trust. Officer remuneration is detailed in note 24.

Whitlingham Charitable Trust

The Broads Authority provided a recharge service for purchase invoices and salaries of £1,058 in 2020/21. This arrangement came to an end in early 2020/21. No amounts were outstanding at 31 March 2022 (£72 at 31 March 2021).

Other Public Bodies

East Suffolk Council provided Hilary Slater who served as Monitoring Officer to the Broads Authority until 14 May 2021. Christopher Bing, also from East Suffolk Council, started as the Monitoring Officer on the 15 May 2021. East Suffolk Council recharges the Authority for this service and paid £11,811 in 2021/22 (£14,726 in 2020/21). £365 was outstanding at 31 March 2022 (£2,277 in 2020/21).

The Authority recharged Broadland District Council for staff time of £4,260 during 2021/22 (£4,260 in 2020/21). No amounts were outstanding at 31 March 2022 (Nil 2020/21).

Norfolk County Council provides legal services to the Broads Authority via its legal practice, NPLaw. The Authority paid £31,596 for legal services in 2021/22 (£22,638 in 2020/21). £3,083 was outstanding at 31 March 2022 (£2,575 2020/21).

Norfolk County Council also provides payroll services to the Broads Authority. The Authority paid £11,435 for this in 2021/22 (£5,519 in 2020/21). No amounts were outstanding at 31 March 2022 (Nil 2020/21).

The Authority recharged Norfolk County Council for staff time of £1,295 during 2020/21 and no amounts were recharged in 2021/22. No amounts were outstanding at 31 March 2022 (Nil 2020/21).

28. Capital expenditure and capital financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI/PP contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

2020/21 £000	Description	2021/22 £000
222	Opening Capital Finance Requirement	269
302	Capital investment: Property, plant and equipment	201
(198)	Sources of finance Sums set aside from revenue: Direct revenue contributions	(201)
0	Donated Asset	0
(57)	MRP	(78)
269	Closing capital finance requirement	191

2020/21 £000	Description	2021/22 £000
47	Explanation of movements in year Increase/(decrease) in underlying need to borrow (unsupported by government financial assistance)	(78)
47	Increase/(decrease) in capital financing requirement	(78)

29. Leases

Authority as lessee

Finance Leases

The Authority has a number of vehicles, plant and office equipment acquired under finance leases. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

2020/21 £000	Asset Type	2021/22 £000
0	Other Land and Buildings	0
85	Vehicles, Plant, Furniture and Equipment	43
85	Total	43

The Authority is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

2020/21 £000	Time periods	2021/22 £000
43	Finance lease liabilities (net present value of minimum lease payments): Current	29
29	Non-current	0
2	Finance costs payable in future years	1
74	Minimum lease payments	30

The minimum lease payments will be payable over the following periods:

Time periods	Minimum lease payments 31 March 2021 £000	Minimum lease payments 31 March 2022 £000	Finance lease liabilities 31 March 2021 £000	Finance lease liabilities 31 March 2022 £000
Not later than one year	45	30	43	29
Later than one year and not later than 5 years	29	0	29	0
Later than 5 years	0	0	0	0
Total	74	30	72	29

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2021/22, no (£nil) contingent rents were payable by the Authority (2020/21 £nil).

Operating Leases

The Authority has also established operating leases in relation to land and buildings with typical lives between 5 and 20 years. The future minimum lease payments due under noncancelable leases in future years are:

2020/21 £000	Time period	2021/22 £000
138	Not later than one year	103
163	Later than one year and not later than 5 years	94
190	Later than 5 years	195
491	Total	392

The expenditure charged to the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2020/21 £000	Expenditure	2020/21 £000
161	Minimum lease payments	165
161	Total	165

Authority as Lessor

Finance Leases

The Authority has no leased-out property on a finance lease.

Operating Leases

The Authority leases out land and property under operating leases for the following purposes:

- For the provision of community services, such as tourism services; and
- For an outdoor education and study centre.

The future minimum lease payments receivable under non-cancellable operating leases in future years are:

2020/21 £000	Time Period	2021/22 £000
2	Not later than one year	2
6	Later than one year and not later than 5 years	6
1	Later than 5 years	0
9	Total	8

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

30. Termination benefits

No contracts were terminated in 2020/21 or 2021/22 that incurred liabilities. No provision has been included in the accounts for any future redundancy payments.

31. Defined Benefit Pension Schemes

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, the Broads Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make future payments and thus these need to be disclosed as a future entitlement. The Authority participates in one pension scheme:

- The Norfolk Pension Fund for civilian employees (the Local Government Pension Scheme), administered locally by Norfolk County Council. This is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

Transactions relating to Post-Employment Benefits

The Authority recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Authority is required to make against tolls and Defra

grant is based on the cash payable in the year, so the real cost of post-employment benefits is reversed out via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and via the Movement in Reserves Statement during the year:

2020/21 £000	Transaction	2021/22 £000
	Comprehensive Income and Expenditure Statement	
	Cost of services:	
1,184	• current service cost	1,837
0	• past service cost	0
	Financing and investment income and expenditure	
206	• net interest expense	271
1,390	Total post-employment benefits charged to the surplus or deficit on the provision of services	2,108
	Other post-employment benefits charged to the Comprehensive Income and Expenditure Statement:	
(5,588)	• return on plan assets (excluding the amount included in the net interest expense)	(2,162)
451	• actuarial gains and losses arising on changes in demographic assumptions	(208)
9,189	• actuarial gains and losses arising on changes in financial assumptions	(3,065)
(339)	• other experience	83
3,713	Total post-employment benefits charged to the Comprehensive Income and Expenditure Statement	(5,352)
	Movement in Reserves Statement	
1,390	• reversal of net charges made to the surplus or deficit on the provision of services for post-employment benefits in accordance with the Code	2,108
	Actual amount charged against the General Fund balance for pensions in the year:	
(773)	• employers' contributions payable to scheme	(809)

Pension Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Authority's obligation in respect of its defined benefit plan is as follows:

2020/21 £000	Type	2021/22 £000
(44,513)	Present value of the defined benefit obligation	(43,379)

2020/21 £000	Type	2021/22 £000
31,452	Fair value of plan assets	34,371
(13,061)	Net liability arising from defined benefit obligation	(9,008)

Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets

2020/21 £000	Movements	2020/21 £000
25,121	Opening fair value of scheme assets	31,452
579	Interest income	630
5,588	Remeasurement gain / (loss): <ul style="list-style-type: none"> The return on plan assets, excluding the amount included in the net interest expense 	2,162
773	Contributions from employer	809
230	Contributions from employees into the scheme	241
(839)	Benefits paid	(923)
31,452	Closing fair value of scheme assets	34,371

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2020/21 £000	Movements	2021/22 £000
33,852	Balance at 1 April	44,513
1,184	Current service cost	1,837
785	Interest cost	901
230	Contributions from scheme participants	241
451	Remeasurement (gains) and losses: <ul style="list-style-type: none"> Actuarial gains / losses from changes in demographic assumptions 	(208)
9,189	<ul style="list-style-type: none"> Actuarial gains / losses arising from changes in financial assumptions 	(3,065)
(339)	<ul style="list-style-type: none"> Other 	83
0	<ul style="list-style-type: none"> Past Service Cost 	0
(839)	Benefits paid	(923)
44,513	Balance at 31 March	43,379

Local Government Pension Scheme Assets

Local Government Pension Scheme assets comprised:

Fair value of scheme assets 2020/21 £000				Fair value of scheme assets 2021/22 £000		
Quoted prices in active markets	Quoted prices not in active markets	Total	Asset type	Quoted prices in active markets	Quoted prices not in active markets	Total
490.6	-	490.6	Cash and cash equivalents: <ul style="list-style-type: none"> All cash and cash equivalents 	486.7	-	486.7
-	-	-	Equity instruments: <ul style="list-style-type: none"> Consumer Manufacturing Energy and utilities Financial institutions Health and care Information technology Other 	-	-	-
-	-	-		-	-	-
-	-	-		-	-	-
-	-	-		-	-	-
-	-	-		-	-	-
-	-	-		-	-	-
358.0	-	358.0	Bonds (Debt securities): <ul style="list-style-type: none"> Corporate bonds (investment grade) Corporate bonds (non-investment grade) UK Government 	347.0	-	347.0
-	1,995.6	1,995.6	Private equity: <ul style="list-style-type: none"> All private equity 	-	2,773.4	2,773.4

Fair value of scheme assets 2020/21 £000				Fair value of scheme assets 2021/22 £000		
-	2,501.0	2,501.0	Property:	-	3,139.0	3,139.0
-	636.1	636.1	• UK property	-	483.8	483.8
			• Overseas property			
14,016.6	-	14,016.6	Other investment funds and unit trusts:	14,459.1	-	14,459.1
9,337.5	-	9,337.5	• Equities	9,928.4	-	9,928.4
-	1,989.2	1,989.2	• Bonds	-	2,746.0	2,746.0
-	115.8	115.8	• Infrastructure	-	-	-
			• Other			
-	-	-	Derivatives	-	-	-
11.6	-	11.6	• Other derivatives	7.6	-	7.6
			• Foreign exchange			
24,214.3	7,237.7	31,452.0	Total	25,228.8	9,142.2	34,371.0

Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Fund liabilities have been assessed by Hymans Robertson, an independent firm of actuaries, estimates for the fund being based on the latest full valuation of the scheme as at 31 March 2019.

The principal assumptions used by the actuary have been:

31 March 2021	Assumption	31 March 2022
	Long term expected rate of return on assets in the scheme:	
2.00%	• Equity investments	2.70%
2.00%	• Bonds	2.70%
2.00%	• Property	2.70%
2.00%	• Cash	2.70%
	Mortality assumptions:	
	Longevity at 65 for current pensioners:	
21.90 years	• Men	21.70 years
24.30 years	• Women	24.10 years
	Longevity at 65 for future pensioners:	
23.20 years	• Men	22.90 years
26.20 years	• Women	26.00 years
2.85%	Rate of inflation	3.20%
3.55%	Rate of increase in salaries	3.90%
2.85%	Rate of increase in pensions	3.20%
2.00%	Rate for discounting scheme liabilities	2.70%
	Take up of option to convert annual pension into retirement lump sum:	
50.00%	Pre- April 2008 service	50.00%
75.00%	Post- April 2008 service	75.00%

*The expected rates of return are set equal to the discount rate (per the revised version of IAS19).

The estimation of the defined benefit obligation is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions at the end of the reporting period and assumes for each other change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial

basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below are consistent with those adopted in the previous period.

Sensitivity analysis – impact on the defined benefit obligation in the scheme

Change in assumptions at 31 March 2022	Approximate % increase to employer liability	Approximate monetary amount £000
0.1% decrease in real discount rate	2%	840
1-year increase in member life expectancy	4%	1,735
0.1% increase in the salary increase rate	0%	60
0.1% increase in the pension increase rate	2%	774

Techniques used to manage risk

The Pensions Committee of Norfolk County Council considers long term liabilities when setting its investment strategy but does not follow a specific liability matching investment approach having taken appropriate professional advice. The Committee has agreed an asset allocation benchmark, a performance target and various controls on the Fund's investments. These reflect their views on the appropriate balance between maximising the long-term return on investments and minimising short-term volatility and risk. The Committee monitors and reviews the performance of investments and the overall strategy on a regular basis, supported by advice from professional advisers as required. A large proportion of the Fund's assets relate to equities (50% of scheme assets) and bonds (30%). These percentages are materially the same as the previous year. The scheme also invests in properties as part of the diversification of the scheme's investments.

Further details of the Fund's investment approach are outlined in the Statement of Investment Principles and Funding Strategy Statement that are published on the Fund's website www.norfolkpensionfund.org.

Impact on the Authority's cash flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The Administering Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 20 years. Funding levels are monitored on an annual basis. The next triennial valuation will take place on 31 March 2022.

The scheme will need to take account of the national changes to the scheme under the Public Pension Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales may not provide benefits in relation to service after 31 March 2014. The Act provides for scheme regulations to be made within a common framework, to establish

new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The Authority anticipates paying contributions of approximately £798,000 to the scheme in 2022/23.

32. Contingent Liabilities

The Authority has identified one material contingent liability:

Postwick Tip

The Authority uses a site "Postwick Tip," which is included in the Authority's Fixed Asset Register, for the treatment of sediment material from dredging operations. This natural treatment process involves the drying of sediment so that mercury content is absorbed. As such there would be no clean-up costs at the end of the site's life. However, if the Authority were to stop using the site, there would be a cost of £33,000 to surrender the license. There is currently no expectation that the Authority will cease using the site. The Authority's use of the site is the subject of a bond / financial provision to the Environment Agency in the amount of £8.9m. This covers the estimated cost of restoration which could arise if there were to be a catastrophic event at the site. Defra are the guarantors for this bond and the Authority would not itself anticipate making any payment under the terms of this agreement.

33. Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

Financial Assets

Type	Non-Current Investments 31 March 2021 £000	Non-Current Investments 31 March 2022 £000	Non-Current Debtors 31 March 2021 £000	Non-Current Debtors 31 March 2022 £000	Current Investments 31 March 2021 £000	Current Investments 31 March 2022 £000	Current Debtors 31 March 2021 £000	Current Debtors 31 March 2022 £000	Total 31 March 2021 £000	Total 31 March 2022 £000
Amortised Cost	0	0	0	0	5,375	6,156	722	550	6,097	6,706
Total financial assets	0	0	0	0	5,375	6,156	722	550	6,097	6,706
Non-financial assets	0	0	0	0	0	0	0	0	0	0
Total	0	0	0	0	5,375	6,156	722	550	6,097	6,706

Financial Liabilities

Type	Non-Current Borrowings 31 March 2021 £000	Non-Current Borrowings 31 March 2022 £000	Non-Current Creditors 31 March 2021 £000	Non-Current Creditors 31 March 2022 £000	Current Borrowings 31 March 2021 £000	Current Borrowings 31 March 2022 £000	Current Creditors 31 March 2021 £000	Current Creditors 31 March 2022 £000	Total 31 March 2021 £000	Total 31 March 2022 £000
Amortised Cost	193	130	0	0	78	64	1,757	1,988	2,028	2,182
Total financial liabilities	193	130	0	0	78	64	1,757	1,988	2,028	2,182
Non-financial liabilities	0	0	0	0	0	0	0	0	0	0
Total	193	130	0	0	78	64	1,757	1,988	2,028	2,182

Income, Expense Gains and Losses

Interest Type	Surplus or Deficit on the Provision of Services 2020/21 £000	Other Comprehensive Income and Expenditure 2020/21 £000	Total 2020/21 £000	Surplus or Deficit on the Provision of Services 2021/22 £000	Other Comprehensive Income and Expenditure 2021/22 £000	Total 2021/22 £000
Interest Expense	29	0	29	29	0	29

Interest Type	Surplus or Deficit on the Provision of Services 2020/21 £000	Other Comprehensive Income and Expenditure 2020/21 £000	Total 2020/21 £000	Surplus or Deficit on the Provision of Services 2021/22 £000	Other Comprehensive Income and Expenditure 2021/22 £000	Total 2021/22 £000
Interest Income	(22)	0	(22)	(22)	0	(22)

Fair Values of Assets and Liabilities

Financial liabilities, financial assets represented by loans and receivables and long-term debtors and creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments. These valuations are all classified as Level 2, where market prices are not available, with valuation techniques using inputs based significantly on observable market data. The following assumptions should be noted:

- Fixed interest rate of 4.82% over the 20-year PWLB loan;
- Fixed interest rate of 2% over the 5-year PWLB loan;
- No early repayment or impairment is recognised; and
- The fair value of trade and other receivables is taken to be invoices or billed amount.

The fair values calculated are as follows:

Financial Liabilities held at amortised cost:	31 March 2021 Carrying Amount £000	31 March 2021 Fair Value £000	31 March 2022 Carrying Amount £000	31 March 2022 Fair Value £000
PWLB	199	221	165	175
Finance Leases	72	72	29	29
Short Term Creditors	1,757	1,757	1,988	1,988
Total	2,028	2,050	2,182	2,192

The fair value of borrowings is higher than the carrying amount because the authority's PWLB loan is at a fixed interest rate where the interest rate payable is higher than the prevailing rates at the Balance Sheet date. This shows a notional future loss (based on economic conditions as at 31 March 2021) arising from a commitment to pay interest to lenders above the current market rate. Refinancing the loan at lower interest rates would outweigh the early repayment fee.

Financial assets held at amortised cost:	31 March 2021 Carrying Amount £000	31 March 2021 Fair Value £000	31 March 2022 Carrying Amount £000	31 March 2022 Fair Value £000
Fixed term investments	3,003	3,003	5,006	5,006
Cash at banks	2,372	2,372	1,150	1,150
Short Term debtors	722	722	550	550
Total	6,097	6,097	6,706	6,706

Short term debtors and creditors are carried at cost as this is fair approximation of their value.

34. Nature and Extent of Risks Arising from Financial Instruments

The Authority's activities expose it to a variety of financial risks:

Credit Risk: The possibility that other parties might fail to pay amounts due to the Authority.

Liquidity Risk: The possibility that the Authority might not have funds available to meet its commitments to make payments.

Market Risk The possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market investments.

Foreign Exchange Risk: The possibility that financial loss might arise for the Authority as a result of changes in the exchange rate (GBP and Euro).

The Broads Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to customers. Deposits are only made in line with the Treasury Management Strategy which requires that deposits are not made with banks and financial institutions unless they are highly rated. Therefore, the Broads Authority does not consider there to be any quantifiable risk in relation to investments.

The Authority's standard terms and conditions for payment of invoices are 30 days from invoice date. The Authority does not allow credit for customers, and only a small proportion of invoices were overdue and outstanding as at 31 March 2022 for which a bad debt provision had not been put in place.

Liquidity Risk

A one-year funding agreement from DEFRA means the Broads Authority has some certainty over 2022/23. Longer term uncertainty still remains and future changes in government brings further uncertainty whether future multi-year funding will be available. Given the significant cash balances there is no significant risk that it will be unable to meet its commitments under financial instruments. All financial liabilities are due to be repaid within one to five years with the exception of the 20-year PWLB loan. Therefore, there is no risk of having to borrow at unfavourable rates in future to replenish borrowings.

Market Risk

With the exception of the PWLB loan, the Broads Authority is debt free. Excess cash is invested at variable or fixed money market rates depending on forecasts for interest rates under the period of review.

Foreign Exchange Risk

The Authority's Annual Investment and Capital Financing Strategy for 2022/23 states that if the Authority enters into any contractual arrangements above £100,000 which involve foreign currency, the advice of the Director of Finance will be sought on the advisability of hedging the exchange risk before entering into the contract.

35. Navigation Income and Expenditure Account

2020/21 Gross expenditure £000	2020/21 Income £000	2020/21 Net expenditure/ (income) £000	Description	2021/22 Gross expenditure £000	2021/22 Income £000	2021/22 Net expenditure/ (income) £000
2,353	(19)	2,334	Operations	2,685	(26)	2,659
488	(128)	360	Strategic Services	645	(204)	441
710	(8)	702	Finance & Support Services	781	(14)	767
49	0	49	Corporate Items	51	0	51
0	(3,385)	(3,385)	Navigation Income (Tolls)	0	(3,703)	(3,703)
3,600	(3,540)	60	Cost of services (subtotal)	4,162	(3,947)	215
		2	(Gains)/Losses on the disposal of non-current assets			0
		102	Financing and investment income and expenditure			144
		0	Donated Asset			0
		162	(Surplus) or deficit on provision of services (subtotal)			359
		(177)	(Surplus) or deficit on revaluation of fixed assets			(148)
		1,695	Actuarial (gains)/losses on pension assets/liabilities			(2,456)
		1,518	Other comprehensive income and expenditure (subtotal)			(2,604)
		1,680	Total comprehensive income and expenditure			(2,245)

Glossary of Terms

Accounting period

The period of time covered by the accounts, a period of twelve months commencing on 1 April. The end of the accounting period is the Balance Sheet date.

Accounting policies

The basis on which an organisation's financial statements are based to ensure that those statements 'present fairly' the financial position and transactions of that organisation. Accounting concepts include 'materiality', 'accruals', 'going concern' and 'primacy of legislative requirements'.

Accruals

Sums included in the final accounts to recognise revenue and capital income and expenditure earned or incurred in the financial year, but for which actual payment had not been received or made as at 31 March.

Actuarial gains and losses

These may arise on both defined benefit pension scheme liabilities and assets. A gain represents a positive difference between the actuarial assumptions and actual experience (e.g. liabilities during the period were lower than estimated). A loss represents a negative difference between the actuarial assumptions and actual experience (e.g. liabilities during the period were higher than estimated).

Amortisation

The measure of the wearing out, consumption, or other reduction in the useful economic life of an intangible long-term asset.

Amortised cost

This is cost that has been adjusted for amortisation.

Asset

An item owned by the Authority which has a value, for example, premises, vehicles, equipment, cash.

Budget

The statement of the Authority's policy expressed in financial terms usually for the current or forthcoming financial year. The Revenue Budget covers running expenses (see also: revenue income and expenditure), and the Capital Budget plans for asset acquisitions and replacements (see also: capital income and expenditure).

Capital income and expenditure

Expenditure on the acquisition of a long-term asset, which lasts normally for more than one year, or expenditure which adds to the life or value of an existing long-term asset.

Capital financing

Funds raised to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contributions, revenue reserves and earmarked reserves.

Cash equivalents

These are short term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value. Cash equivalents are held for the purpose of meeting short term cash commitments rather than for investment purposes.

Chartered institute of public finance and accountancy (CIPFA)

The Chartered Institute of Public Finance and Accountancy (CIPFA) is the professional accountancy institute that sets the standards for the public sector. CIPFA publishes the Accounting Codes of Practice for local government.

Code of practice on local authority accounting (the Code)

Based on International Financial Reporting Standards, the Code aims to achieve consistent financial reporting between all English local authorities and National Park Authorities. It is based on generally accepted accounting standards and practices.

Community assets

Community assets are assets that the Authority intends to hold for an unlimited period of time, have no determinable finite useful life and may have restrictions on their disposal.

Contingent liabilities

Potential costs that the Authority may incur in the future because of something that happened in the past.

Creditors

Amounts owed by the Authority for goods and services provided for which payment has not been made at the end of the financial year.

Current value

This is the cost of an asset if bought in the current year.

Debtors

Sums of money due to the Authority but not received at the end of the financial year.

Deficit

Arises when expenditure exceeds income or when expenditure exceeds available budget.

Depreciation

The measure of the wearing out, consumption, or other reduction in the useful economic life of a long-term asset.

Expected return on pension assets

For a funded defined benefit scheme, this is the average rate of return, including both income and changes in fair value but net of scheme expenses, which is expected over the remaining life of the related obligation on the actual assets held by the scheme.

Fair value

The price at which the Authority could buy or sell an asset in a transaction with another organisation, less any grants received towards buying or using that asset.

Financial asset

A right to future economic benefits.

Financial instrument

Any contract that gives rise to a financial asset in one organisation and a financial liability in another.

Financial liability

An obligation to transfer economic benefits.

Finance lease

A lease which transfers all of the risks and rewards of ownership of a long-term asset to the lessee. Where these leases are entered into, the assets acquired have to be included with the Authority's long-term assets in the balance sheet at the market value of the asset involved (see also: operating lease).

Long term assets

Assets that yield benefits to the Authority and the services it provides for a period of more than one year.

Government grants

Grants paid by the Government. These can be for general expenditure or a particular service or initiative.

Historic cost

The cost of an asset when originally bought.

IAS19 retirement benefits

An International Financial Reporting Standard which requires local authorities to reflect the true value of the assets and liabilities relating to the Pension Fund in their financial statements.

Impairment

A reduction in the value of a long-term asset to below its carrying amount in the Balance Sheet. Impairment of an asset is caused either by a consumption of economic benefits e.g. physical damage (fire at a building) or a deterioration in the quality of the service provided by the asset, or by a general fall in prices of that particular asset or type of asset.

Infrastructure assets

Long term assets that are inalienable, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

Intangible assets

Intangible assets are non-financial long-term assets that do not have physical substance but are identifiable and are controlled by the Authority through custody or legal rights.

International financial reporting standards (ifrs)

International Financial Reporting Standards (IFRS) are issued by the International Accounting

Standards Board. All local authorities apply international accounting regulations when preparing accounts. The Authority's accounts follow these standards where they apply to local authorities.

Investment properties

Assets that the Authority owns but which are not used in the direct delivery of services.

Liability

An obligation to transfer economic benefits. Current liabilities are usually payable within one year.

Market price

This is the price at which another organisation is prepared to buy or sell an asset.

Minimum revenue provision (mrp)

The minimum sum charged to the Authority's revenue account each year to provide for the repayment of loans.

Net book value

The amount at which long term assets are included in the Balance Sheet, i.e. their historical costs or current value less the cumulative amounts provided for depreciation.

Non-distributed costs

These are specific overheads relating to unused assets and certain pension costs for employees' service in previous years. These are not allocated to service departments because they do not relate to the in-year cost of providing the service.

Operating lease

A lease whereby the ownership of the asset remains with the leasing company and an annual rent is charged to the relevant service. The assets involved are not included within the Authority's long-term assets in the balance sheet (see also: finance lease).

Outturn

The actual amount spent in the financial year.

Pension fund

A fund which makes pension payments on retirement of its participants.

Provision

An amount set aside to provide for a liability, which is likely to be incurred, but where the exact amount and the date on which it will arise are uncertain.

Reserves

An amount set aside for a specific purpose in one financial year and carried forward to meet expenditure in future years.

Revenue income and expenditure

Expenditure which relates to day to day expenses, such as salaries and wages, general

running expenses and the minimum revenue provision. Revenue income includes charges made for goods and services.

Surplus

Arises when income exceeds expenditure or when expenditure is less than available budget.

Value added tax (vat)

A tax on consumer expenditure, collected on business transactions at each stage in the supply, but ultimately borne by the final customer.

Variance / variation

A difference between budgeted income or expenditure and actual outturn, also referred to as an 'over-' or 'underspend'.