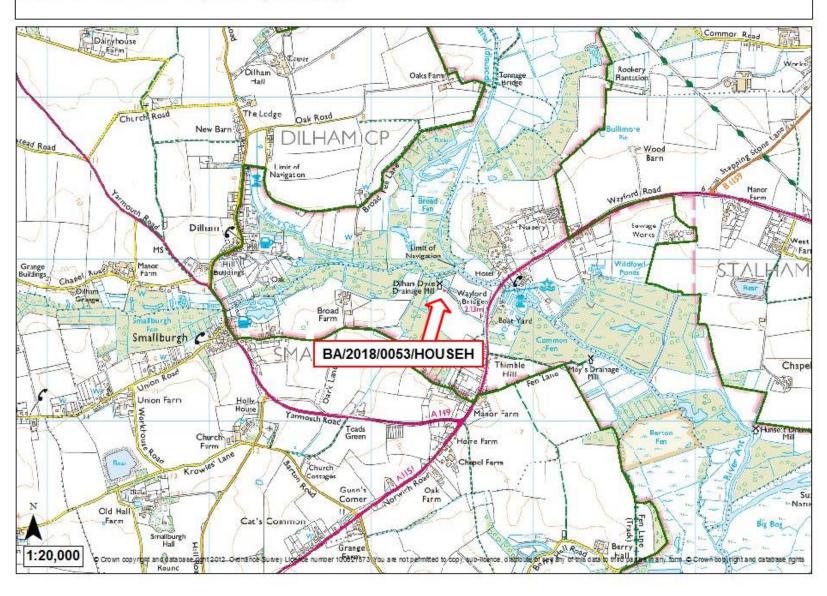
Reference: BA/2018/0053/HOUSEH

Location Wayford Mill, Wayford Bridge, Wayford Road,

Smallburgh

BA/2018/0053/HOUSEH - Wayford Mill, Smallburgh



Application for Determination

Report by Planning Officer

Target Date 11 April 2018

Parish: Smallburgh Parish Council

Reference: BA/2018/0053/HOUSEH

Location: Wayford Mill, Wayford Bridge, Wayford Road,

Smallburgh

Proposal: Maintenance building and workshop with

storage of plant

Applicant: Mr Mark Rogers

Recommendation: Approve subject to conditions

Reason for referral to

Committee:

Director discretion

1 Description of Site and Proposals

- 1.1 The application site is located on land at Wayford Bridge on the western side of the A149. The River Ant fronts the land to the north. The site is accessed off a long access track leading off the A149. The property comprises Wayford Mill and the associated single storey dwelling and an area of reedbed and mown grass, with the entire site covering an area of approximately 0.9 hectares. An IDB drain runs northwest to southeast across the property close to the southwestern property boundary. A concrete culvert, close to the northern end of the dwelling, bridges this drain providing access over the drain from the main site access to the land to the southwest. The southwestern boundary of the site is defined by a fragmented boundary hedge line.
- 1.2 The site is situated in Flood Risk Zones 2 and 3.
- 1.3 The application is for the construction of an outbuilding to house plant and equipment associated with the residential use of the site. The plant would be

stored on the ground floor of the building with a mezzanine floor above, accessed via an internal staircase, used as a workshop area. The building would be constructed on the concrete culvert bridging the IDB drain. It would be a timber boarded building with a pitched roof clad in corrugated metal profile sheet roofing. Windows would be added to all elevations and the building would be accessed via a pedestrian door in the western elevation and a double garage style roller shutter timber door on the northern elevation. The building would measure 6.3m by 10m and have a ridge height of 5m.

2 Site History

BA/1988/3389/HISTAP - Extension and restoration of cap and sails – Refused 14 April 1989.

BA/1996/2241/HISTAP - Extension of living accommodation adjoining the mill and restoration of cap and sails – Withdrawn

20000304FF (NNDC Reference) – Erection of dwelling linked to mill: Reinstatement of cap and sails, water wheel and linking mechanism; provision of new sluice gates, culvert and bridge – Approved subject to conditions and a S106 Agreement – Approved 9 October 2003.

BA/2005/1313/HISTAP - Erection of garage, excavation of mooring basin and piping of ditch –Refused 29 April 2005.

In 2006 direct action was undertaken in respect of unauthorised land raising works at the site, the costs of which were pursued through the County Court 2009. In 2016 a Settlement Agreement was reached and the financial requirements of this have been fully discharged.

The Settlement Agreement also covered works to the mill and since 2016 there has been significant progress with the restoration of the mill.

3 Consultations

3.1 Smallburgh Parish Council

The Parish Council object to the application as it will detract from the historic mill, due to the proposed height and scale. The Council suggests that if the application is approved the height should be reduced to 4 metres and be single storey, The Council also understood that development had to be above the existing level in this flood plain area and that possibly a satellite survey should be carried out. Lastly- no details of the floor construction are included and members were unsure what the document labelled "existing plan" relates to.

3.2 No representations have been received

4 Policies

4.1 The following Policies have been assessed for consistency with the National Planning Policy Framework (NPPF) and have been found to be consistent and can therefore be afforded full weight in the consideration and determination of this application.

NPPF

Core Strategy Adopted September 2007 pdf

CS1 Landscape Protection and Enhancement CS4 Creation of New Resources

<u>Development Management Policies DPD</u> <u>Development-Management-DPD2011</u>

DP1 Natural Environment DP2 Landscape and Trees

DP4 Design

DP29 Development on Sites with a High Probability of Flooding

4.2. The following Policies have been assessed for consistency with the NPPF and have found to lack full consistency with the NPPF and therefore those aspects of the NPPF may need to be given some weight in the consideration and determination of this application.

<u>Core Strategy</u> CS20 Rural Sustainability

<u>Development Management Policies DPD</u> DP28 Amenity

4.3 Neighbourhood Plan

Not applicable

4.4 Material consideration

National Planning Policy Framework NPPF

5 Assessment

- 5.1 In assessing and determining this application the main issues to be taken into consideration include: the principle of the development; scale, design and materials; landscape; ecology and floodrisk.
- 5.2 The applicant currently has plant, including a cherry picker, a JCB telehandler, a mini digger and a 1 tonne dumper stored outside in the curtilege of his property, exposed to the elements. This equipment is required for the ongoing maintenance of the windmill. The equipment required by the applicant for his building business is stored in rented barns elsewhere, offsite. This building is required in which to store the plant in a secure and protected environment and

- also provide a small covered workshop area to carry out maintenance tasks for the ongoing upkeep and maintenance of the windmill. The use of the building would therefore be incidental to the residential use of the site. The principle of the development is accepted.
- 5.3 In terms of scale, design and materials the building is to be constructed on the concrete culvert over the IDB drain. The size of the building footprint is therefore restricted by the size of the culvert. The maximum height of the building has been restricted to 5m to ensure that it does not exceed the height of the single storey dwelling on the property or detract from the setting of the mill. At 6.3m by 10m in size the building is considered to be an appropriate scale for its intended use and to be subservient and ancillary to the main residential use of this property.
- 5.4 It is considered that the building is simply detailed with materials appropriate to its location and to give a recessive and subservient appearance to the dwelling and the mill. The proposed timber boarded walls and corrugated metal profiled sheet roof would achieve this. Openings are kept to a minimum and simply fenestrated with fixed lights or simple casements and boarded or simple glazed doors. Given the maturing of the site and landscaping the proposal would not lead to the over domestication of the plot. The development proposed would simply create a visually recessive and subservient storage/workshop structure, which, whilst being clearly ancillary to the domestic used of the site would complement the overall composition on the site in terms of its past use. The development is therefore considered to be in accordance with Policy DP4 of the Development Management Policies DPD.
- 5.5 In terms of any landscape impact the proposed building has been designed to be subservient to the adjacent building with a lower ridge height and no roof glazing. The proposed building would be of timber and with corrugated roofing to provide a visually recessive and 'agricultural' appearance. The building would not be particularly visible as it is set within an existing hedgerow with trees and benefits from wooded backdrops to the north, south and west. The existing reed-filled pond area on the site would provide screening of the site from the river, although there would be some intermittent views of the building from the river bank to the north, the Wayford Bridge area and the A149.
- Members will note from the history here that a previous application (BA/2005/1313/HISTAP) was refused, and this was for reasons including concern about the visual intrusion of an additional domestic building, views from the river, and impact on the character of the marshland landscape. It is considered that the current application overcomes these concerns. The building is more modest in nature and constructed with appropriate materials. The site has matured over the intervening years and the reed fringed pond now provides valuable screening. Use of the building would enable storage of vehicles and equipment which are currently standing around the site creating some visual impact.

- 5.7 It is recommended that a condition be imposed on any planning permission that may be granted requiring additional planting of native plants to enhance the screening of the proposed building from the riverbank to the north, the Wayford Bridge area and the A149. On this basis this application is considered to be in accordance with Policy DP2 of the Development Management Policies DPD and paragraph 115 of the NPPF.
- 5.8 As the proposed building is to be erected on the existing concrete culvert it is considered that there would be no adverse impact on biodiversity arising from this development. It is recommended that a condition be imposed requiring details of any external lighting to be added to be submitted for approval to ensure there is no adverse effect arising from light spill. In accordance with Policy DP1 of the Development Management Policies it is recommended that biodiversity enhancement proportionate to the scale of development proposed is achieved with the erection of a bird box on a mature tree within the curtilege of the property.
- 5.9 The site is located within Flood Risk Zones 2 and 3. A Flood Risk Tick Sheet has been completed in accordance with the Environment Agency's Standing Advice for householder developments of less than 250m² in area. The proposal is therefore considered to be in accordance with Policy CS20 of the Core Strategy, Policy DP29 of the Development Management Policies DPD and the NPPF.
- 5.10 The site is in a relatively isolated position. There is no other development, and in particular, no other dwellings in the vicinity of the proposed building which would be adversely affected by its construction and future use. It is also considered that given the size of the proposed building and its location in relation to the existing dwelling on the site that there would be no adverse impact on the amenity of the dwelling on the property. It is therefore considered that the proposal is in accordance with Policy DP28 of the Development Management Policies DPD.

6 Conclusion

6.1 In conclusion it is considered that the development proposed has satisfactorily addressed the concerns raised over the previous application in terms of scale and design and landscape impact and is now acceptable. The building is required for storage and workshop space associated with the ongoing upkeep and maintenance of the windmill and will therefore be incidental to the residential use of the site. The development is considered to be in accordance with the relevant Development Plan Policies and the NPPF particularly in terms of scale and design and landscape impact.

7 Recommendation

It is recommended that the application be approved subject to the following conditions;

1. Standard time limit

- 2. In accordance with approved plans
- 3. Ancillary to domestic use only and no commercial use
- 4. Submission of material details and door detailing
- 5. Submission of details of landscape planting and completion in next planting season following completion of development
- 6. Replacement planting of any new plant that dies within 5 yrs
- 7. Erection of bird box
- 8. Details of any external lighting to be submitted for approval

8 Reason for Recommendation

In the opinion of the Local Planning Authority this proposal is in accordance with Policies CS1 Landscape Protection and Enhancement, CS4 Creation of New Resources and CS20 Rural Sustainability of the Core Strategy and Policies DP1 Natural Environment, DP2 Landscape and Trees, DP4 Design, DP28 Amenity and DP29 Development on Sites with a High Probability of Flooding together with the NPPF.

Background papers: BA/2018/0053/HOUSEH

Author: Alison Cornish

Date of report: 8 March 2018

Appendices: Appendix 1 – Map

